

ANNUAL PLAN

The City of Norfolk's FY 2008 Annual Plan is the fifth and final year of the FY 2004–2008 Consolidated Plan. As this five-year period comes to an end, the City continues its efforts to benefit the lower income residents of Norfolk in three ways:

- By providing affordable housing;
- By creating a suitable living environment;
- By expanding economic opportunities.

The City's Annual Plan reflects its funding priorities and identifies the projects approved to receive federal funds under the Community Development Block Grant (CDBG), HOME Investment Partnership (HOME), American Dream Downpayment Initiative (ADDI), and Emergency Shelter Grant (ESG) programs. The Annual Plan describes priority projects for neighborhood revitalization, public improvements, housing development, economic development, public services, and homeless activities.

Throughout the coming program year (PY 2007), the Office of Grants Management (OGM) staff, in coordination with Norfolk Redevelopment and Housing Authority (NRHA), various City departments and community groups, will focus on developing the City's FY 2009 – FY 2013 Consolidated Plan. The purpose of the Consolidated Plan is to outline the City's community development and housing profile. The overriding objective of the Plan is to benefit low and very-low income residents. This is accomplished through careful needs analysis and the development of innovative strategies to meet those needs. The issues to be addressed by the upcoming plan include, but are not limited to, efforts to eliminate homelessness, methods for improving housing quality, increasing homeownership, and strengthening economic development opportunities.

Available Resources	
CDBG Entitlement	5,371,235
CDBG Program Income	632,000
CDBG Fund Balance (Reprogramming)	0
CDBG Revolving Loan Fund (Rehab Payments)	1,373,807
CDBG Total	7,377,042
ESG Total	228,502
HOME Entitlement	1,779,837
HOME Program Income	500,000
HOME Total	2,279,837
ADDI Total	36,661
Total Available Resources	9,922,042

Community Development Block Grant Program (CDBG)

The CDBG Program is an unconventional federal funding source because it allows local officials and residents unprecedented flexibility in designing their own programs within a wide-range of eligible activities. The CDBG Program was created over 30 years ago under the administration of President Gerald R. Ford. Over the past three decades the goal of the CDBG program remains the same: to encourage more broadly conceived community development projects, and expand housing opportunities for people living in low and moderate-income households.

The City's allocation for the FY 2008 CDBG Program is \$9,922,042, which includes \$1,373,807 in Revolving Loan Fund dollars and an estimated \$1,132,000 in Program Income. This is a \$215,570 increase over FY 2007 funding. This 2.2 percent increase is the first increase in CDBG funding in four years.

The major accomplishments of the approved FY 2008 Annual Plan include:

- Funding 84 percent of last year's sub-recipients at the same level or higher.
- Funding five new organizations.
- Funding major categories such as homelessness, youth services, and the special needs populations.

COMPARISON OF RESOURCES FY 2007 VS. FY 2008				
	FY 2007	FY 2008	Inc/Dec Amount	% Difference
CDBG Entitlement	5,298,090	5,371,235	73,145	
CDBG Program Income	779,000	632,000	-147,000	
CDBG Revolving Loan Fund	1,178,000	1,373,807	195,807	
CDBG Total	7,255,090	7,377,042	121,952	1.7%
ESG Total	224,557	228,502	3,945	1.8%
HOME Entitlement	1,790,164	1,779,837	-10,327	
HOME Program Income	400,000	500,000	100,000	
HOME Total	2,190,164	2,279,837	89,673	4.1%
ADDI Total	36,661	36,661	0	0.0%
Grand Total	9,706,472	9,922,042	215,570	2.2%

Land Inventory

Norfolk Redevelopment and Housing Authority's (NRHA) CDBG acquisition inventory continues to undergo detailed evaluations. The evaluations are a result of technical assistance NRHA receives from HUD and the City of Norfolk administrative staff. The results of the evaluations are presented to HUD in the Land Inventory section of each year's Consolidated Annual Performance Evaluation Report (CAPER). As requested by HUD in their PY 2006 assessment, NRHA is working on developing a disposition plan for parcels that were classified as "not developable". This plan will be submitted as part of the PY 2007 CAPER. NRHA will continue to work closely with HUD on the disposal of land which meets the national objectives of the CDBG program.

HOME Program

The goal of HOME Program funding is to stimulate revitalization of inner-city neighborhoods by providing assistance to first time homebuyers. In FY 2008, HOME funds will provide assistance for the purchase of newly constructed homes, rehabilitation of owner-occupied homes, and improvements of multi-family dwellings. The strategy in these communities is to strengthen traditional neighborhood characteristics by rehabilitating homes, building new homes that emulate the impressive architectural style of existing structures, enhancing security and aesthetics with streetscape improvements, including trees and lighting, and providing key retail services and employment opportunities. 68 housing units have been completed with Homebuyer Assistance from the HOME Program to date in FY 2007, with a projected 12 additional units to be completed by fiscal year end. In FY 2008, the City and NRHA expect to complete in excess of 80 units.

Emergency Shelter Grant Program (ESG)

The ESG Program assists homeless persons with basic shelter and essential supportive services. ESG funds can be used for the operational costs of a shelter facility, and for the administration of the grant. The ESG Program also provides short-term homeless prevention assistance to persons at imminent risk of losing their own housing due to eviction, foreclosure, or utility shutoffs. This Program currently provides funding for six emergency shelters.

Prior Year Self-Evaluation

In Fiscal Year 2007 (PY 2006), the City funded 25 public service programs. The funding for these programs encompassed a variety of services to benefit youth, seniors, homeless persons, and other special needs groups. Award amounts ranged from \$5,505 to \$130,869. The City also supported community development projects – “bricks and mortar” activities - based on clearly identified needs. Among these initiatives were programs that focused on handicap accessibility projects and home maintenance repairs for special needs populations, and low to moderate-income homeowners. Both the public service programs and the community development projects were based on priorities identified in the 2004-2008 Consolidated Plan. Specific program accomplishments, which include the percent of goals met, are provided in the Goals and Accomplishments Summary section of the Consolidated Plan.

The City's review groups were able to expand public service activities by funding Joy Ministries, Inc., Full Circle/CANDII, and Norfolk Public Schools for the first time. These three new organizations were added to broaden the types of services provided with CDBG funding.

Over the last year, the City has recognized several administrative successes. Financial monitoring was conducted for all sub-recipients including NRHA, and on-site monitoring was completed for the majority of our public service sub-recipients. Mandatory training was held for all sub-recipients in an effort to improve compliance. The City also met its timeliness ratio prior to May 1st. Based on HUD monitoring visits that took place in August and September 2005, the City has no outstanding issues, current or past, that remain unaddressed or unresolved.

Integrated Financial Management System (IFMS)

The City of Norfolk is currently in the process of upgrading its financial system. With a scheduled 'go live' date of July 1, 2007, the City will experience an improved financial system with web access and enhanced reporting capabilities. The new system will provide a streamlined approach to financial management and support efforts to address the needs of the community. In addition, the new financial management system will assist in reporting and compliance efforts for all federal entitlement programs.

Summary of Citizen Comments and Disposition

The City of Norfolk is also required to summarize the comments received from the community at various stages of the Annual Plan adoption process and describe actions taken to address these comments. This section summarizes the comments, and their dispositions, received from the public at the open forum, during the public comment period, at the City Planning Commission's public hearing and during the City Council's public hearing.

Funding Overview

The table below provides a comparison of the projects requested vs. the number of projects recommended for funding for FY 2008:

FY 2008 Entitlement Recommendations by Category			
Category	#of Funding Requests Received	# of Funding Requests Recommended	Total Available Funding
CDBG	44	31	7,377,042
ESG	6	6	228,502
HOME	11	8	2,279,837
ADDI	*	*	36,661
Total All	61	45	9,922,042

* Funding allocated to NRHA through the HOME program.

The following table provides a summary of CDBG requests by category:

FY 2008 CDBG Recommendation by Category		
Category	Number of Requests Received	Number of Requests Recommended
Adult	10	7
Youth	14	9
Homelessness	12	9
Families – General	1	1
Elderly	1	1
Infrastructure Improvements	6	4
Total Requests	44	31

Approved FY 2008 Annual Plan with Funding History

Community Development Public Service	FY 2006 Approved	FY 2007 Approved	FY 2008 Requested	FY 2008 Approved
St. Columba Ecumenical Ministries – Homeless Assistant/Daycare Asst.	15,000	17,000	18,720	18,700
St. Columba Ecumenical Ministries – Next Step Transitional Housing	25,000	23,808	31,869	31,869
Foodbank of Southeastern Virginia	30,000	30,000	35,730	35,730
The Planning Council - Shelterlink	12,633	12,600	12,633	12,630
Big Brothers, Big Sisters of South Hampton Roads	0	0	25,000	0
The Salvation Army	15,000	130,869	191,104	130,000
The Planning Council – Continuum of Care	45,850	30,500	46,324	46,300
Residential Options	131,400	75,000	117,769	75,000
Park Place School	40,000	30,800	40,000	30,800
Virginia Supportive Housing ⁽¹⁾	0	0	360,000	0
Young Men's Christian Association of South Hampton Roads	48,000	42,000	104,943	50,000
Building Trades Academy	0	0	120,000	0
William A. Hunton YMCA	30,000	25,000	53,230	37,000
Southeastern Tidewater Opportunity Project – Homelessness ⁽²⁾	89,300	50,000	0	0
Norfolk United Methodist Church	0	0	50,000	0
F.O.R. Kids ⁽³⁾	0	0	85,000	50,000
House of Hope Foundation, Inc.	0	0	211,505	0
Tidewater AIDS Community Taskforce – Ray of Hope	41,377	33,924	86,909	33,900
Community Mediation Center of Southeastern Virginia	5,000	5,505	7,548	7,500
Second Chances Program – Kids of Incarcerated Parents	45,000	35,000	47,500	40,000
AIDS Care Center for Education & Support Services (Formerly Full Circle/CANDII)	0	35,508	42,000	60,000
Excellence Girls' Club, Inc.	0	0	36,383	30,000
Joy Ministries Evangelistic Association, Inc.	0	12,850	29,322	20,000
National Institute for Learning Development	0	0	25,000	19,000
International Black Women's Congress – Certified Nursing Assistant	25,000	22,500	47,954	23,981
International Black Women's Congress – Parenting Program	25,000	20,034	48,858	0
Office to End Homelessness Program	216,632	125,000	169,438	73,890
Urban League of Hampton Roads, Inc.	30,000	25,000	50,000	25,000
Child & Family Services of Eastern Virginia	0	0	211,366	50,000
Norfolk Public Schools	0	32,500	0	0
Code Enforcement	200,000	0	0	0
Neighborhood Home Maintenance ⁽⁴⁾⁽⁵⁾	0	60,000	99,000	0
Neighborhood Revitalization	0	24,743	0	0
Empowerment 2010, Inc. – Entrepreneur Program	34,911	0	0	0
ACT Team	0	0	235,800	235,800
Oakmont Community Development Corporation	50,000	42,000	100,000	0
Total CDBG Public Service	1,155,103	942,141	2,740,905	1,137,100

Approved FY 2008 Annual Plan with Funding History

Community Development Project Use	FY 2006 Approved	FY 2007 Approved	FY 2008 Requested	FY 2008 Approved
Southeastern Tidewater Opportunity Project – Home Maintenance	150,000	136,500	302,393	181,004
Independence Center	102,296	92,820	105,000	0
Barrett Haven	0	0	18,785	18,700
F.O.R. Kids ⁽¹⁾	0	75,000	0	0
Empowerment 2010, Inc. – Micro Loan/Next Level	0	85,000	398,540	0
Empowerment 2010, Inc. – Home Improvement	0	0	350,000	0
Park Place Child Life Center	0	0	2,446,583	30,000
Dept. of Public Works – Storm Water Management	125,000	0	400,000	215,310
Dept. of Public Works – ADA Ramps	200,000	182,000	200,000	35,492
Dept. of Public Works – Pretty Lake Education Pier	20,000	0	0	0
Dept. of Utilities	40,000	0	50,000	50,000
Dept. of Neighborhood Preservation – Home Maint. ⁽³⁾	116,496	0	0	0
Dept. of Neighborhood Preservation – Code Enforcement ⁽⁵⁾	0	150,000	195,500	0
Grant Administration	325,000	360,000	360,000	360,000
Total CDBG Project Use	1,078,792	1,081,320	5,026,601	890,506

Community Development – NRHA Projects	FY 2006 Approved	FY 2007 Approved	FY 2008 Requested	FY 2008 Approved
NRHA Administration	774,092	735,387	735,387	735,387
Acquisition	630,572	488,352	826,348	826,348
NRHA Real Estate Services	142,630	135,499	105,689	105,689
Relocation Assistance	39,000	104,620	68,800	68,800
NRHA Relocation Services	164,610	156,380	144,398	114,398
Disposition/Lease/Retention	300,000	300,000	300,000	300,000
Disposition Support Services	264,872	251,629	214,416	214,416
Demolition	32,000	70,000	50,000	50,000
Demolition Support	84,849	80,606	67,223	67,223
Emergency Repair Grant Program	250,000	450,000	450,000	450,000
NRHA Rehabilitation	431,612	210,031	311,282	311,282
Construction Support (Site Improvement)	218,739	207,802	198,939	150,939
Lambert's Point 25th/38th Street Phase	0	788,323	506,147	506,147
Lambert's Point South Basin Drainage	656,062	0	0	0
Park Place East @ Broadway	220,500	0	0	0
East Church Street Improvements	170,000	0	0	0
Revolving Loan	1,308,000	1,178,000	1,373,807	1,373,807
HomeNet	75,000	75,000	204,193	75,000
Total NRHA Project Use Allocation	5,762,538	5,231,629	5,556,629	5,349,436

Approved FY 2008 Annual Plan with Funding History

Emergency Shelter Grant Program	FY 2006 Approved	FY 2007 Approved	FY 2008 Requested	FY 2008 Approved
Salvation Army	25,121	25,294	43,558	25,738
St. Columba Ecumenical Ministries, Inc.	27,669	27,410	34,000	27,891
F.O.R. Kids, Inc.	48,677	48,850	70,000	49,708
Ecumenical Family Shelter (The Dwelling Place)	48,897	49,070	56,000	49,932
The Planning Council, Inc.	35,707	35,880	46,500	36,510
YWCA of South Hampton Roads	31,099	26,826	40,000	27,298
Administration	11,389	11,227	0	11,425
Total Emergency Shelter Grant	228,559	224,557	290,058	228,502

HOME Investment Partnership Program (w/ADDI)	FY 2006 Approved	FY 2007 Approved	FY 2008 Requested	FY 2008 Approved
Community Housing Partners Corporation	50,000	0	214,500	120,000
HOME Administration	189,000	219,016	225,000	227,984
Homebuyer Assistance	756,900	813,123	1,010,000	1,121,853
Empowerment 2010, Inc. (Housing Opportunities)	0	0	268,000	100,000
Home Program Rehabilitation - Equity Secure	864,912	500,000	550,000	200,000
Plumb Line CHDO ⁽⁵⁾	118,320	103,525	232,000	0
Beacon Light CHDO	84,000	70,000	200,000	42,500
Park Place CHDO	84,000	95,000	275,000	80,000
CHDO Operating Fund	95,000	89,500	0	87,500
Norfolk Now Homeownership Program	0	300,000	300,000	300,000
Virginia Supportive Housing	0	0	360,000	0
American Dream Down Payment Initiative	73,471	36,661	36,661	36,661
Total HOME Program	2,315,603	2,226,825	3,671,161	2,316,498

(1) Funding for same project was requested from both CDBG and HOME. Project funded in FY 2008 CIP.

(2) Project was redesigned and moved from Project Use to Public Service in FY 2007.

(3) Project request submitted under Project Use in FY 2007 and Public Service in FY 2008.

(4) FY 2007 funding allocation is uncommitted and available for use in FY2008.

This page intentionally left blank