
Annual Plan for Distribution of HUD Block Grants



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ANNUAL PLAN

The City of Norfolk's FY 2011 Annual Plan is the third and final year the FY 2009–2011 Consolidated Plan. The City continues its efforts to benefit the lower-income residents of Norfolk in three ways:

- By providing affordable housing;
- By creating a suitable living environment; and
- By expanding economic opportunities.

The City's Annual Plan reflects its funding priorities and identifies the projects proposed to receive federal funds under the Community Development Block Grant (CDBG), HOME Investment Partnerships (HOME), American Dream Down Payment Initiative (ADDI), and Emergency Shelter Grant (ESG) programs. The Annual Plan describes priority projects for neighborhood revitalization, public improvements, housing development, economic development, public services, and homeless activities.

The purpose of the Consolidated Plan is to outline the City's community development and housing profile. The overriding objective of the Plan is to benefit low and very-low income residents. This is accomplished through careful needs analysis and the development of innovative strategies to meet those needs. The issues to be addressed by the upcoming plan include, but are not limited to, efforts to eliminate homelessness, methods for improving housing quality, increasing homeownership, and strengthening economic development opportunities.

Available Resources

CDBG Entitlement	5,622,885
CDBG Program Income	255,000
CDBG Revolving Loan Fund (Rehab Payments)	0
Total Community Development Block Grant Program	5,877,885
Emergency Shelter Grant Program	226,225
HOME Entitlement	1,982,275
HOME Program Income	117,540
Total HOME Investment Partnership Program	2,099,815
American Dream Down Payment Initiative	0
Total Resources	8,203,925

COMMUNITY DEVELOPMENT BLOCK GRANT PROGRAM (CDBG)

The CDBG Program is a federal funding source that allows local officials and residents unprecedented flexibility in designing their own programs within a wide-range of eligible activities. The CDBG Program was created over 30 years ago under the administration of President Gerald R. Ford. Over the past three decades, the goal of the CDBG program remains the same: to encourage more broadly conceived community development projects, and expand housing opportunities for people living in low and moderate-income households.

The City's allocation for the FY 2011 CDBG Program is \$5,622,885 and an estimated \$255,000 in Program Income. The major accomplishments of the approved FY 2011 Annual Plan include:

- Funding 95 percent of requests;
- Funding 2 new programs/projects; and
- Funding major categories such as homelessness, youth services, and the special needs populations.

COMPARISON OF GRANT RESOURCES, FY 2010 to FY 2011

	FY 2010	FY2011	Inc/Dec Amount	% Difference
CDBG Entitlement	5,150,805	5,622,885	472,080	
CDBG Program Income	139,000	255,000	(116,000)	
CDBG Revolving Loan Fund	100,000	0	(100,000)	
CDBG Total	5,389,805	5,877,885	256,080	9.06%
ESG Total	224,815	226,225	1,410	0.63%
HOME Entitlement	1,990,887	1,982,275	-8,612	
HOME Program Income	500,000	117,540	(385,460)	
HOME Total	2,490,887	2,099,815	(391,072)	-15.70%
Grand Total	8,105,507	8,203,925	98,418	-1.21%

LAND INVENTORY

Norfolk Redevelopment and Housing Authority's (NRHA) CDBG acquisition inventory continues to undergo detailed evaluations. The evaluations are a result of technical assistance NRHA receives from HUD and the City of Norfolk administrative staff. The results of the evaluations are presented to HUD in the Land Inventory section of each year's Consolidated Annual Performance Evaluation Report (CAPER). As requested by HUD in their Project Year 2006 assessment, NRHA is working on developing a disposition plan for parcels that were classified as "not developable." This plan was submitted as part of the Project Year 2007 CAPER. NRHA will continue to work closely with HUD on the disposal of land which meets the national objectives of the CDBG program.

HOME INVESTMENT PARTNERSHIPS PROGRAM (HOME)

The goal of HOME Program funding is to stimulate revitalization of inner-city neighborhoods by providing assistance to first-time homebuyers. In FY 2011, HOME funds will provide assistance for the purchase of newly-constructed homes, rehabilitation of owner-occupied homes, and improvements of multi-family dwellings. The strategy in these communities is to strengthen traditional neighborhood characteristics by rehabilitating homes, building new homes that emulate the impressive architectural style of existing structures, enhancing security and aesthetics with streetscape improvements, including trees and lighting, and providing key retail services and employment opportunities. In FY 2009, 46 First-time Homebuyer closings were completed. Approximately 42 units will be assisted in FY 2010. For FY 2011, the City and NRHA expect to complete rehabilitation on approximately 6 units at an average cost of \$22,500.

EMERGENCY SHELTER GRANT PROGRAM (ESG)

The ESG Program assists homeless persons with basic shelter and essential supportive services. ESG funds can be used for the operational costs of a shelter facility, and for the administration of the grant. The ESG

Program also provides short-term homeless prevention assistance to persons at imminent risk of losing their own housing due to eviction, foreclosure, or utility shutoffs. This Program currently provides funding for six emergency shelters.

PRIOR YEAR SELF-EVALUATION

In FY 2010 (Project Year 2009), the City funded 23 public service programs. The funding for these programs encompassed a variety of services to benefit youth, seniors, homeless persons, and other special needs groups. Award amounts ranged from \$6,800 to \$85,000. The City also supported community development projects – “bricks and mortar” activities - based on clearly identified needs. Among these initiatives were programs that focused on handicap accessibility projects and home maintenance repairs for special needs populations and low to moderate-income homeowners. Both the public service programs and the community development projects were based on priorities identified in the 2009-2011 Consolidated Plan. Specific program accomplishments, which include the percent of goals met, are provided in the Goals and Accomplishments Summary section of the Consolidated Plan.

Over the last year, the City has recognized several administrative successes. Financial monitoring was conducted for all sub-recipients including NRHA and on-site monitoring was completed for the majority of our public service sub-recipients. Mandatory training was held for all sub-recipients in an effort to improve compliance. The City expects to meet its timeliness ratio prior to May 2nd. Based on HUD monitoring visits that took place in August 2008, the City has no outstanding issues, current or past, that remain unaddressed or unresolved.

INTEGRATED FINANCIAL MANAGEMENT SYSTEM (IFMS)

The City of Norfolk upgraded its financial system in FY 2008 and is experiencing improved financial system performance with web access and enhanced reporting capabilities. The new system provides a streamlined approach to financial management and support efforts to address the needs of the community. In addition, the new financial management system assists in reporting and compliance efforts for all federal entitlement programs.

SUMMARY OF CITIZEN COMMENTS AND DISPOSITION

The City of Norfolk is also required to summarize the comments received from the community at various stages of the Annual Plan adoption process and describe actions taken to address these comments. In the City's official submission to HUD, this section summarized the comments and their disposition from the public received at the open forum, during the public comment period, at the City Planning Commission's public hearing, and also during the City Council's public hearing.

FUNDING OVERVIEW

The tables below provides a summary of approved funding for FY 2011.

Community Development Public Service	FY 2009 Approved	FY 2010 Approved	FY 2011 Requested	FY2011 Approved
St. Columba Ecumenical Ministries – Homeless Assistant	15,000	15,000	18,000	15,000

Community Development Public Service	FY 2009 Approved	FY 2010 Approved	FY 2011 Requested	FY2011 Approved
St. Columba Ecumenical Ministries – Housing	25,000	25,000	28,022	25,000
Foodbank of Southeastern Virginia	35,000	35,000	41,800	35,000
The Planning Council - ShelterLink	12,600	12,600	12,600	12,600
The Salvation Army	85,000	85,000	100,000	85,000
The Planning Council – Continuum of Care	47,000	43,000	52,075	43,000
Park Place School	23,000	0	28,500	15,707
YMCA of South Hampton Roads	50,000	45,000	88,999	45,000
William A. Hunton YMCA	32,000	32,000	49,736	32,000
Barrett Haven	12,000	11,000	23,665	11,000
Southeastern Tidewater Opportunity Project – Homeless	75,000	70,000	143,578	70,000
F.O.R. Kids	0	0	172,521	15,000
Tidewater AIDS Community Taskforce – Ray of Hope	25,000	20,000	46,122	20,000
Community Mediation Center of SE Virginia	5,000	0	0	0
Second Chances – Kids of Incarcerated Parents	44,100	44,000	44,800	44,000
AIDS Care Center for Education & Support Services	45,000	45,000	71,986	45,000
Joy Ministries Evangelistic Association, Inc.	20,000	0	0	0
National Institute for Learning Development	20,000	0	49,222	0
IBWC – Certified Nursing Assistant	24,000	24,000	71,580	39,000
IBWC – Parenting Program	15,000	15,000	50,000	15,000
OTEH/DHS – Rapid Exit Program	25,000	0	190,000	0
Urban League of Hampton Roads, Inc.	25,000	25,000	45,000	25,000
Child & Family Services of Eastern Virginia	30,000	30,000	60,000	30,000
Oakmont Community Development Corporation	20,000	20,000	50,040	20,000
Horizons Hampton Roads	0	6,800	10,000	0
American Red Cross of Southeastern Virginia	40,000	40,000	140,810	40,000
Ecumenical Family Shelter (The Dwelling Place)	18,000	18,000	22,375	18,000
Five Points Partnership ⁽¹⁾	9,500	0	0	0
Virginia Supportive Housing (Support Services)	0	25,000	71,986	25,000
Community Resource Initiative	0	0	0	60,000
Virginia Kids Eat Free	0	0	48,942	0
Developers of Community Housing	0	0	2,490,080	0
C.L.E.A.N. (Citizens Learning and Educating about Neighborhoods)	0	0	42,510	0
Norfolk State University (NS)	0	0	117,036	0
Barrett Haven – Employment Coach	0	0	22,700	
Old Dominion University CDC	0	0	70,000	0
Total CDBG Public Service	777,200	686,400	4,474,685	785,307

Community Development Project Use	FY 2009 Approved	FY 2010 Approved	FY 2011 Requested	FY2011 Approved
Southeastern Tidewater Opportunity Project – Home Maintenance	130,000	130,000	245,602	200,000

Community Development Project Use	FY 2009 Approved	FY 2010 Approved	FY 2011 Requested	FY2011 Approved
Barrett Haven	0	14,500	0	0
F.O.R. Kids	0	50,000	225,000	16,500
Habitat for Humanity (A Brush with Kindness)	0	40,000	0	0
Park Place Redevelopment Foundation	0	0	35,000	0
Habitat for Humanity (Rehab of 1325 Olinger Ave.)	0	60,000	0	0
YWCA of South Hampton Roads	15,500	0	32,127	32,127
Dept. of Public Works – Iait Terrace Infrastructure Improvements	0	0	700,000	0
Dept. of Public Works – ADA Ramps	189,854	192,441	200,000	200,000
Dept. of Utilities	50,000	0	0	0
Chesterfield Heights Community Resource & Women's Residential Center	0	0	272,464	0
Dept. of Neighborhood Preservation – Home Maintenance	0	50,884	92,060	50,884
Grant Administration	351,580	371,580	371,580	371,580
Total CDBG Project Use	736,934	909,405	1,901,369	871,091

Community Development – NRHA Projects	FY 2009 Approved	FY 2010 Approved	FY 2011 Requested	FY 2011 Approved
NRHA Administration	735,387	665,000	665,000	665,000
Acquisition	826,348	0	0	0
NRHA Real Estate Services	105,689	0	0	0
Relocation Assistance	68,800	0	0	0
NRHA Relocation Services	114,398	0	0	0
Disposition/Lease/Retention	300,000	300,000	200,000	200,000
Disposition Support Services	214,416	0	116,241	116,241
Demolition	50,000	0	0	0
Demolition Support	67,223	0	0	0
Emergency Repair Grant Program	450,000	530,000	514,607	514,607
NRHA Rehabilitation	311,282	1,464,000	1,805,216	1,805,216
Construction Support (Site Improvement)	150,939	660,000	132,958	132,958
Park Avenue Alley Improvements	0	0	440,000	440,000
Lambert's Point 25th/38th Street Phase	506,147	0	0	0
Revolving Loan	1,373,807	100,000	0	0
NRHA Rehabilitation Revolving Loan Fund	0	970,000	0	0
HomeNet	75,000	75,000	75,000	75,000
Total NRHA Project Use Allocation	5,349,436	4,764,000	3,949,022	3,949,022

Emergency Shelter Grant Program	FY 2009 Approved	FY 2010 Approved	FY 2011 Requested	FY 2011 Approved
Salvation Army	25,137	26,067	51,000	25,020
St. Columba Ecumenical Ministries, Inc.	27,420	28,250	32,200	27,203
F.O.R. Kids, Inc.	50,270	50,344	70,000	49,297
Ecumenical Family Shelter (The Dwelling Place)	50,270	50,571	60,000	49,524

Emergency Shelter Grant Program	FY 2009 Approved	FY 2010 Approved	FY 2011 Requested	FY 2011 Approved
The Planning Council, Inc.	36,560	36,977	39,705	35,930
YWCA of South Hampton Roads	27,420	27,647	43,695	26,601
Administration	11,425	11,573	11,240	11,240
Total Emergency Shelter Grant	228,502	231,429	307,840	224,815

HOME Investment Partnership Program	FY 2009 Approved	FY 2010 Approved	FY 2011 Requested	FY 2011 Approved
HOME Administration	227,000	229,000	210,842	209,981
Homebuyer Assistance	824,000	900,000	1,388,165	1,000,860
Home Program Rehabilitation - Equity Secure	365,000	365,000	140,000	140,000
Office to End Homelessness – Rapid Exit	260,000	0	208,680	87,633
Department of Human Services	0	0	210,000	25,000
Plumb Line CHDO	108,000	100,000	271,526	100,000
Beacon Light CHDO	162,000	100,000	198,000	100,000
Park Place CHDO	0	0	235,000	0
Remaining CHDO Set-Aside	0	0	0	97,341
Habitat for Humanity	0	99,426	0	0
CHDO Operating Fund	72,000	64,000	0	64,000
Norfolk Now Homeownership Program	276,714	273,461	300,000	275,000
Virginia Supportive Housing	0	360,000	0	0
Total HOME Program	2,309,527	2,490,887	3,162,213	2,099,815

(1) Five Points Partnership funding is being awarded as a matching contribution towards another grant program.

Grant Funded Positions



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GRANT FUNDED POSITIONS

Grants and Associated Positions

The City was the recipient of several Federal and State grants in FY 2010, some of which provide funding for positions. Listed in the table below are the grants awarded and the number of positions associated with each grant. These positions are in addition to the City's personnel complement discussed in the Budget Overview and listed in the departmental pages.

	FY 2010 Grant Award	Positions
Community Development Block Grant	5,389,805	4
The Community Development Block Grant (CDBG) Program is a federal funding source that allows local officials and residents unprecedented flexibility in designing their own programs within a wide-range of eligible activities. The CDBG Program was created over 30 years ago. Over the past three decades, the goal of the CDBG program remains the same: to encourage more broadly conceived community development projects, and expand housing opportunities for people living in low and moderate-income households. The positions are located in the Office of Grants Management.		
Norfolk Interagency Consortium	16,195,852	3
The Norfolk Interagency Consortium manages the cooperative effort of the city to better serve the needs of troubled and at-risk youth and their families. It works to improve employment, job skills, education, and achievement. It seeks to develop policies for the agencies of the city to provide for underprivileged families and children. It coordinates long-term, community-wide planning to help the development of resources and services needed by at-risk youth and families.		
Crime and Delinquency	42,978	1
The Virginia Department of Criminal Justice Services (DCJS) provides grant funds for localities seeking to promote partnerships between minority, refugee or immigrant communities and criminal or juvenile justice agencies to address crime problems and crime prevention needs in these communities. Additionally, DCJS will provide grant funds for localities or state agencies for initiatives that increase access to needed resources and services to prevent or reduce penetration of these populations into the juvenile and criminal justice systems.		

	FY 2010 Grant Award	Positions
Ryan White (Greater Hampton Roads HIV Health Services Planning Council)	4,623,981	8
The mission of the Greater Hampton Roads HIV Health Service Planning Council (Ryan White) is to ensure the effective and efficient delivery of medical and support services to persons infected and affected by HIV disease in the Norfolk Transitional Grant Area (TGA).		
Virginia Tobacco Settlement (VTSF)	57,113	1
The City has received funding from VTSF to address issues relative to tobacco use prevention, including primary tobacco use prevention education, tobacco cessation, early tobacco intervention and reduction, advocacy, youth empowerment and social skills building. Many of these science-based programs are recognized as model, promising, or effective tobacco prevention programs. At the same time, the range of programs found in the Compendium allows grantees to choose a program that best fits their communities.		
Local Offender Treatment and Supervision (LOTS)	500,891	10
The Norfolk Criminal Justice Services-Local Offender Treatment and Supervision (NCJS-LOTS) Agency is a City of Norfolk community-based and managed community corrections agency established under the authority of the Comprehensive Community Corrections Act (CCCA) specified in §9.1-173 through §9.1-183 of the State Code of Virginia.		
Pretrial Services	579,566	9
The Norfolk Criminal Justice Services-Local Offender Treatment and Supervision (NCJS-LOTS) Agency is a City of Norfolk community-based and managed community corrections agency established under the authority of the Comprehensive Community Corrections Act (CCCA) specified in §9.1-173 through §9.1-183 of the State Code of Virginia.		
Community Oriented Policing Services (COPS) – American Recovery and Reinvestment Act	1,316,232	8
The COPS Office awards grants to state, local, territory, and tribal law enforcement agencies to hire and train community policing professionals, acquire and deploy cutting-edge crime-fighting technologies, and develop and test innovative policing strategies. COPS Office funding also provides training and technical assistance to community members and local government leaders and all levels of law enforcement. Funds have been made available from the American Recovery and Reinvestment Act of 2009. These positions are located in the Police Department.		

	FY 2010 Grant Award	Positions
Summer Youth Program	812,416	1
Youth were offered employment throughout the City at 93 Public, Private and Nonprofit Worksites. With the availability of federal stimulus funds, the City of Norfolk was challenged to double the size of its Summer Earn and Learn Program. It committed to match Federal Stimulus funds with City funds. In addition to doubling enrollment, it added new, formal training programs for youth. It added more support and teaching staff. Finally, Norfolk formed partnerships with other community agencies who serve youth. The summer program provided jobs for over 295 youth.		
Justice Assistance Grant – American Recovery and Reinvestment Act	1,440,096	1
The JAG Program provides grants for states and local governments to support a broad range of activities to prevent and control crime and improve the criminal justice system. Funds have been made available from the American Recovery and Reinvestment Act of 2009.		
Homeless Prevention and Rapid Re-Housing Program – American Recovery and Reinvestment Act	2,097,079	2
The Homeless Prevention and Rapid Re-Housing Program provides financial assistance and services to either prevent individuals and families from becoming homeless or help those who are experiencing homelessness to be quickly re-housed and stabilized. Funds have been made available from the American Recovery and Reinvestment Act of 2009. These positions are located in the Office to End Homelessness.		
Domestic Violence	40,000	1
In 2004, the Virginia General Assembly passed legislation creating the Virginia Domestic Violence Victim Fund (VDVVF). In 2006, the Virginia General Assembly passed additional legislation changing the name of the fund to the Virginia Sexual & Domestic Violence Victim Fund (VSDVVF). This change was made so that the name of the fund would more accurately reflect its purpose and clarify that resources should be focused on addressing both domestic and sexual violence. The purpose of the VSDVVF is to provide funding to assist in protecting and providing necessary services to victims of and children affected by sexual violence, domestic violence, stalking, and family abuse. The Department of Criminal Justice Services (DCJS) was designated as the administering agency for this fund. State special funds support the Virginia Sexual & Domestic Violence Victim Fund, and the amount available for awards is dependent on deposits into the Virginia Sexual & Domestic Violence Victim Fund.		

	FY 2010 Grant Award	Positions
Violence Against Women (V-STOP)	42,958	2
In 1994, the United States Congress passed the Violence Against Women Act (VAWA) as part of the Violent Crime Control and Law Enforcement Act. VAWA includes the Services, Training, Officers, Prosecution (STOP) grant program. The Virginia Department of Criminal Justice Services (DCJS) is the administering agency for the STOP Violence Against Women grant in Virginia, known as V-STOP. V-STOP offers grant funds to successful applicants for activities which increase the apprehension, prosecution, and adjudication of persons committing violent crimes against women.		
Victim Witness Assistance Program	330,441	9
The Victim/Witness Assistance Program in the Office of the Norfolk Commonwealth's Attorney helps to ensure the comprehensive representation of crime victims and witnesses in criminal cases. Advocates are assigned to the cases the Office prosecutes and serve as liaisons between the prosecutors, victims, and witnesses as developments occur in cases. Advocates also assist victims with compensation forms and referrals to community services. The Program is funded solely by a grant administered by Virginia's Department of Criminal Justice Services.		