
Housing and Community Development Annual Plan



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HOUSING AND COMMUNITY DEVELOPMENT ANNUAL PLAN

The City of Norfolk is an entitlement city for receipt of Community Development Block Grant (CDBG), HOME Investment Partnership (HOME) and Emergency Solutions Grant (ESG) funds distributed by the U.S. Department of Housing and Urban Development (HUD). As required by federal regulations, HUD entitlement funds must be used to support projects that assist low-income residents, remove slum and/or blight, or respond to urgent needs (disaster relief). Eligible activities include affordable housing projects such as rehabilitation, homebuyer assistance, public services and improvements to public facilities, such as parks, streets, and community centers.

HUD regulations require that every three to five years participating jurisdictions prepare a Consolidated Plan. The Plan is a comprehensive planning document that details how the city will spend its federal funding during the five-year period. It also identifies opportunities for strategic planning and resident participation using a comprehensive approach. The Consolidated Plan enables the city, community-based organizations, and citizens to provide input that directs the scope of activities upon which to focus during the plan period.

For the upcoming Consolidated Plan period (FY 2022 – FY 2026), the city will continue to focus on programs and services designed to benefit low-income residents of Norfolk. Efforts outlined in the Consolidated Plan are identified utilizing HUD's Performance Objectives: Provide Decent Housing, Create Suitable Living Environments, and Create Economic Opportunities.

During the five-year period, the city must prepare Annual Action Plans. The Annual Action Plan is a summary of the annual objectives that the City of Norfolk expects to achieve during the upcoming year. The Plan describes the activities to be undertaken, the funding recommendations for those objectives, affordable housing goals, homeless needs, barriers to affordable housing, and community development objectives. It describes priority projects for neighborhood revitalization, public improvements, housing development, economic development, public services, and activities to reduce homelessness. Fiscal Year 2026 is the fifth year of the City of Norfolk's FY 2022 through FY 2026 Consolidated Plan period.

Grant Resources Overview FY 2026	
Community Development Block Grant (CDBG) Program	
CDBG Entitlement	4,427,764
CDBG Local Account	0
CDBG Prior Year Re-appropriation	172,889
CDBG Program Income (estimated)	383,516
CDBG Total	4,984,169
HOME Program	
HOME Investment Partnership Grant	1,198,575
HOME Prior Year Re-appropriation	0
HOME Program Income & Recaptured Funds	135,676
HOME Program Total	1,334,251
Emergency Solutions Grant Program Total	389,171
Total Resources	6,707,591

Community Development Block Grant Program (CDBG)

The CDBG Program was created over 40 years ago under the administration of President Gerald R. Ford. The CDBG Program allows local officials and residents unprecedented flexibility in designing programs within a wide range of eligible activities. Since its inception, the goal of the CDBG program has remained the same: to encourage more broadly conceived community development projects and expand housing opportunities for people living in low- to moderate- income households. The city's adopted budget for the FY 2026 CDBG Entitlement Program is \$4,984,169.

Comparison of Grant Resources FY 2025 to FY 2026				
	FY 2025 Adopted	FY 2026 Adopted	Inc/Dec Amount	% Difference
Community Development Block Grant*				
CDBG Entitlement	4,427,961	4,427,764	-197	0.00%
CDBG Local Account	0	0	0	0.00%
CDBG Prior Year Re-appropriation	0	172,889	172,889	N/A
CDBG Program Income	67,675	383,516	315,841	466.70%
CDBG Total	4,495,636	4,984,169	488,533	10.87%
HOME Program				
HOME Entitlement	1,413,815	1,198,575	-215,240	-15.22%
HOME Prior Year Re-appropriation	0	0	0	0.00%
HOME Program Income	106,622	135,676	29,054	27.25%
HOME Program Total	1,520,437	1,334,251	-186,186	-12.25%
Emergency Solutions Grant Total	389,791	389,171	-620	-0.16%
Grand Total	6,405,864	6,707,591	301,727	4.71%

**CDBG entitlement is divided into three sections: public service, administration, and project use.*

HOME Investment Partnerships Program (HOME)

HOME Program funds are used to provide income-qualified first-time home buyers with an opportunity to become homeowners. The HOME Program also supports tenant-based rental assistance for previously homeless individuals, as a resource in its efforts to end homelessness. Funds also support the new construction of affordable single-family homes through partnerships with local Community Housing Development Organizations (CHDOs).

Emergency Solutions Grant Program (ESG)

The ESG program provides funding to: (1) engage homeless individuals and families living on the street; (2) improve the number and quality of emergency shelters for homeless individuals and families; (3) help operate these shelters; (4) provide essential services to shelter residents, (5) rapidly rehouse homeless individuals and families, and (6) prevent families/ individuals from becoming homeless.

Administration of HUD Entitlement Programs

The Department of Housing and Community Development administers the HUD Entitlement Program. This operational relationship facilitates the opportunity to effectively utilize the HUD entitlement program to achieve city priorities.

Community Development Public Service	FY 2024 Adopted	FY 2025 Adopted	FY 2026 Adopted
LGBT Life Center FY23 & FY24 CHAP Norfolk (FY25 - Life Home Norfolk)	38,000	65,000	80,000
Foodbank of Southeastern Virginia Lead the Effort to Eliminate Hunger in Norfolk	75,000	120,000	100,000
ForKids Permanent Supportive Housing Solutions	35,000	40,000	48,300
Norfolk Housing and Housing Authority HomeNet Program	75,000	0	0
Park Place Health and Dental Clinic	40,000	40,000	40,000
St. Columba Ecumenical Ministries Homeless Advocate and Day Center Assistant	35,000	35,000	35,000
The Planning Council Continuum of Care	62,000	63,216	63,216
Virginia Supportive Housing - Supportive Services at Gosnold and Church Street Station Apartments	90,000	90,000	90,000
Endependence Center – Norfolk Disability Community Housing and Supportive Services	55,000	55,000	57,500
Teens with a Purpose - Be Cause Better Choices	50,000	0	0
The Up Center – Early Childhood Home Visiting Services (ECHV)	35,000	35,000	50,000
Senior Services of Southeastern VA - Health Access Equity Healthwise Program	0	60,978	0
Senior Services of Southeastern VA - Homeless Older Adult Program	0	60,000	0
Neighborhood Services Eviction Mitigation Program	0	0	126,082
Total CDBG Public Service	590,000	664,194	690,098

Community Development Project Use/Planning and Administration	FY 2024 Adopted	FY 2025 Adopted	FY 2026 Adopted
Norfolk Fire-Rescue - 2026 Fire Equipment (Pumper Truck)	0	0	565,000
Department of Housing and Community Development - Renovate Norfolk	200,000	572,564	904,719
Department of Economic Development - Capital Access Program	250,000	255,000	212,000
City of Norfolk Grant Administration and Planning	750,000	0	1,219,386
Home of VA - Fair Housing Enforcement and Investigations Program	50,000	0	75,000
Norfolk Fire-Rescue - 2024 Fire Equipment (Ladder Truck)	1,500,000	0	0
Virginia Supportive Housing - Gosnold II Apartments	740,075	0	0
Norfolk Parks & Recreation - Chesterfield Pool Renovations	200,000	0	0
Norfolk Parks & Recreation - Pollard Street Park Improvements	575,000	0	0
Norfolk Fire Rescue - Medic Units (Ambulance)	0	436,733	0
City of Norfolk Parks and Recreation - Huntersville Park Splashpad Project	0	750,000	0
City of Norfolk Parks and Recreation - Goff Street Park Project	0	150,000	0
Project Homes - Critical Home Repair Program	0	444,000	9,261
Norfolk Redevelopment and Housing Authority - Housing Counseling (HomeNet)	0	150,000	150,000
Norfolk Community Services Board - Housing Services (TBRA Case Management)	0	119,878	142,816
City of Norfolk Economic Development Business Assistance Program	0	0	32,000
City of Norfolk Parks & Recreation River Oaks Park	0	0	370,000
City of Norfolk Parks and Recreation Glenwood Park	0	0	330,000
Habitat for Humanity	0	0	283,889
Total CDBG Project Use	4,265,075	2,878,175	4,294,071

Emergency Solutions Grant Program	FY 2024 Adopted	FY 2025 Adopted	FY 2026 Adopted
ForKids, Inc. Emergency Shelter Program	50,000	45,000	44,800
ForKids, Inc. Homeless Prevention Program	65,561	45,000	45,000
ForKids, Inc Rapid Rehousing	65,000	81,707	81,504
Department of Housing and Community Development - ESG Administration Grant Administration	29,230	29,218	29,172
St. Columba Ecumenical Ministries, Inc. Day Center - (Emergency Shelter)	25,000	26,311	26,311
The Salvation Army HOPE Emergency Shelter Program	20,000	0	0
The Salvation Army HOPE Center Homeless Day Service	55,000	60,000	60,000
YWCA of South Hampton Roads Emergency Shelter Program	60,000	38,555	38,555
Norfolk Community Services Board- (FY25 Homeless Initiatives) Street Outreach	20,000	40,000	39,829
Survivor Ventures - Crisis Shelter Program	0	24,000	24,000
Total Emergency Solutions Grant Program	398,791	389,791	389,171

HOME Investment Partnership Program	FY 2024 Adopted	FY 2025 Adopted	FY 2026 Adopted
NRHA Community Housing Development Organization Set Aside	212,073	222,731	179,786
NRHA HOME Administration	141,380	141,380	119,858
NRHA Homebuyer Assistance Program	1,014,729	0	580,000
Norfolk Community Services Board Tenant- Based Rental Assistance	441,000	300,000	282,000
Survivor Ventures Housing Stability Program - Tenant Based Rental Assistance	0	179,010	172,607
Affordable Multi-family Housing Development	0	677,316	0
Total HOME Investment Partnership Program	1,809,182	1,520,437	1,334,251

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