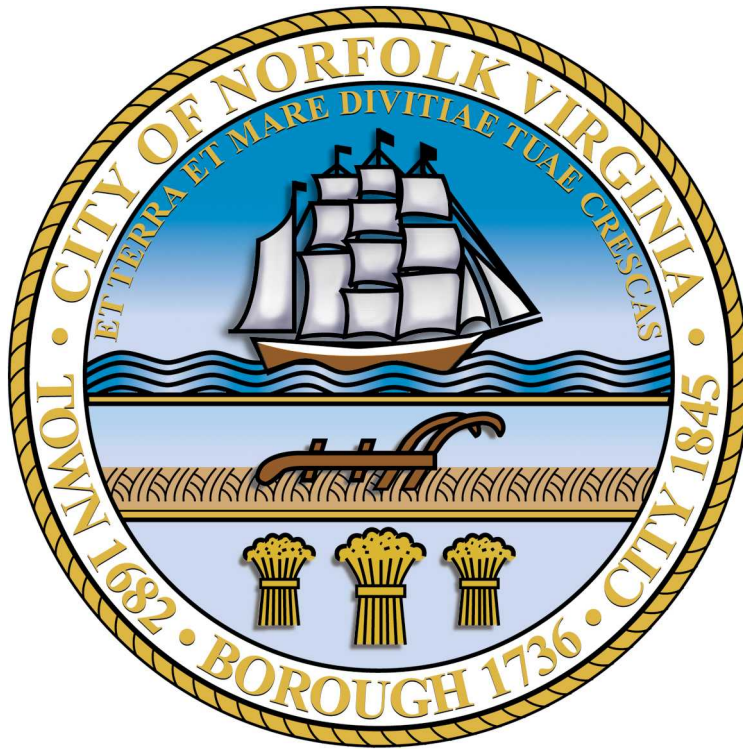

Annual Plan



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ANNUAL PLAN

The Fiscal Year 2015 Annual Action Plan represents the fourth year of the City of Norfolk’s 2012 - 2016 Consolidated Plan period. The U.S. Department of Housing and Urban Development (HUD) regulations require participating jurisdictions to prepare a Consolidated Plan every three to five years. A Consolidated Plan is developed with the purpose of identifying opportunities for strategic planning and citizen participation using a comprehensive approach. The Consolidated Plan enables the city, community based organizations and citizens to provide input directing the scope of activities to focus on during the Consolidated Plan period. The diversity and range of experience contributed by review group participants are just two of the many benefits of the development process.

Annually, during the Consolidated Plan period, grantees are required to prepare an Annual Action Plan to update the goals and objectives for planned projects and programs to demonstrate how these activities relate to the Consolidated Plan. The Annual Plan describes priority projects for neighborhood revitalization, public improvements, housing identifies funding priorities and details the projects Approved to receive funds under the Community Development Block Grant (CDBG) Program, HOME Investment Partnership (HOME) Program and Emergency Solutions Grant (ESG) Program.

For the current Consolidated Plan period (FY 2012 – 2016), the city will continue to focus on programs and services designed to benefit lower income residents of Norfolk. Efforts outlined in this Annual Action Plan are identified utilizing HUD’s Performance Outcome Measurement System categories: Economic Opportunities, Suitable Living Environments and Decent Housing. Funding considerations are given to a broad range of issues that include, but are not limited to:

- Efforts to eliminate homelessness
- Methods for improving housing quality
- Increasing homeownership
- Strengthening economic development opportunities

FY 2015 Available Resources

CDBG Entitlement	\$3,886,824
CDBG Program Income	\$0
CDBG Revolving Loan Fund (Rehab Payments)	\$250,000
CDBG Fund Balance (Reprogrammable Dollars)	\$0
Total Community Development Block Grant Program	\$4,136,824
Emergency Shelter Grant Program	\$326,434
HOME Entitlement	\$958,639
HOME Program Income	\$0
HOME Fund Balance (Reprogrammable Dollars)	\$0
Total HOME Investment Partnership Program	\$958,639
Total Resources	\$5,421,897

Community Development Block Grant Program (CDBG)

The CDBG Program is a federal funding source that allows local officials and residents unprecedented flexibility in designing programs within a wide-range of eligible activities. The CDBG Program was created over 30 years ago under the administration of President Gerald R. Ford. The goal of the CDBG program is to encourage more broadly conceived community development projects and expand housing opportunities for people living in low and moderate-income households.

The city's CDBG program budget for FY 2015 is \$4,136,824 which includes an estimated \$250,000 in Rehabilitation Loan Payments from prior years. The FY 2015 Approved Annual Plan reflects the city's commitment to end homelessness and understand poverty. Despite a reduction in CDBG funding from the federal government, the city has Approved a 16 percent increase in funding for homeless service programs. Last year the city established the Mayor's Poverty Commission to examine the nature of poverty in Norfolk and recommend actions to increase educational attainment and employment, and reduce the number of citizens and families living in poverty. Some youth programs previously funded by CDBG have been transitioned to the city's general operating budget and will receive funding through the Human Service Grant program.

COMPARISON OF GRANT RESOURCES - FY 2014 to FY 2015				
	FY2014	FY2015	Inc/Dec Amount	% Difference
CDBG Entitlement	\$4,018,211	\$3,886,824	-\$131,387	-3%
CDBG Program Income	\$0	\$0	0	0%
CDBG Revolving Loan Fund	\$275,000	\$250,000	-\$25,000	-9%
CDBG Fund Balance	\$0	\$0	\$0	0%
CDBG Total	\$4,293,211	\$4,136,824	-\$156,387	-4%
ESG Total	\$283,584	\$326,434	\$42,850	15%
HOME Entitlement	\$948,758	\$958,639	\$9,881	1%
HOME Program Income	\$0	\$0	\$0	0%
HOME Fund Balance	\$0	\$0	\$0	0%
HOME Total	\$948,758	\$958,639	\$9,881	1%
Grand Total	\$5,525,553	\$5,421,897	-\$103,656	-2%

Land Inventory

Norfolk Redevelopment and Housing Authority's (NRHA) CDBG acquisition inventory continues to undergo detailed evaluations. The evaluations are a result of technical assistance NRHA receives from HUD and the City of Norfolk's administrative staff. The results of the evaluations are presented to HUD in the Land Inventory section of each year Consolidated Annual Performance Evaluation Report (CAPER). The city and NRHA are working together to develop a comprehensive plan for disposition of these properties that meet the national objectives of the CDBG program.

HOME Investment Partnerships Program (HOME)

The goal of the HOME Program is to stimulate revitalization of inner-city neighborhoods by providing assistance to first-time income-eligible homebuyers. Existing homeowners, who qualify, can receive grants and/or due-on-transfer loans to finance major repairs to their homes. In FY 2015, HOME funds will provide assistance for the purchase of newly constructed homes, rehabilitation of owner-occupied homes, and improvements of multi-family dwellings. The strategy in these communities is to strengthen traditional neighborhood characteristics by rehabilitating homes, building new homes to emulate the impressive architectural style of existing structures, enhancing security and aesthetics with streetscape improvements, including trees and lighting, and providing key retail services and employment opportunities. In FY 2015, HOME funds will also be used to provide Tenant Based Rental Assistance (TBRA). TBRA is a rental subsidy that helps individual households afford housing costs such as

rent, utility costs, security deposits, and/or utility deposits. The city is using TBRA as resource in its efforts to end homelessness.

Emergency Solutions Grant Program (ESG)

The ESG Program, restructured by HUD in FY 2014, has been expanded to new funds activities such as Street Outreach and Rapid Re-housing. The ESG Program will continue to provide short-term homeless prevention assistance to individuals at imminent risk of losing their home due to eviction, foreclosure, or utility shutoffs. This program currently provides funding for the Department of Human Services, the Planning Council and five emergency shelters.

Prior Year Self-Evaluation

In FY 2014 (PY 2013), the city funded 19 public service programs. The funding for these programs encompassed a variety of services to benefit youth, seniors, homeless individuals, and other special needs groups. Award amounts ranged from \$13,176 to \$74,694. The city also supported seven community development projects – “bricks and mortar” activities - based on clearly identified needs. Among these initiatives were programs that focused on handicap accessibility projects and home maintenance repairs for special needs populations and low to moderate-income homeowners. Both the public service programs and the community development projects were based on priorities identified in the 2012-2016 Consolidated Plan. Specific program accomplishments, which include the percent of goals met, are provided in the Goals and Accomplishments Summary section of the Consolidated Plan.

Over the last year, the city has recognized several administrative successes. Financial monitoring was conducted for all sub-recipients including NRHA and on-site monitoring was completed for the majority of our public service sub-recipients. Mandatory training was held for all sub-recipients in an effort to improve compliance. The city expects to meet its timeliness ratio prior to May 2, 2014.

Summary of Citizen Comments and Disposition

The City of Norfolk is also required to summarize the comments received from the community at various stages of the Annual Plan adoption process and describe actions taken to address these comments. In the city’s official submission to HUD, this section summarized the comments and their disposition from the public received at the open forum during the public comment period at the City Planning Commission’s public hearing, and during the City Council’s public hearing.

Community Development Public Service	FY2013 Approved	FY 2014 Approved	FY 2015 Approved
AIDS Care Center for Education & Support Services – Housing Solutions	37,575	39,529	39,529
Barrett Haven ¹	9,185	0	0
Building Trades Academy, Inc.	23,468	24,688	0
Child & Family Services of Eastern Virginia	25,050	26,353	26,353
City of Norfolk – Community Development Initiatives Program ¹	0	46,809	0
Department of Human Services – Emergency Utility Assistance	0	0	69,214
Ecumenical Family Shelter (The Dwelling Place) - In-Home Services for Previously Homeless Families	15,030	15,812	15,812
Foodbank of Southeastern Virginia	29,225	30,745	29,000

Community Development Public Service	FY2013 Approved	FY 2014 Approved	FY 2015 Approved
F.O.R. Kids – Permanent Supportive Housing Solutions	12,525	13,176	20,000
IBWC – Certified Nursing Assistant ¹	32,565	0	0
Norfolk Police Department – Crisis Intervention Team	0	0	75,000
Oakmont Community Development Corp. ²	16,700	17,585	0
Park Place Dental Clinic (formerly American Red Cross Dental Clinic)	33,400	35,137	35,137
Park Place School ¹	13,115	0	0
Second Chances – Kids of Incarcerated Parents Previously (Garden of Hope) ²	36,740	38,687	0
St. Columba Ecumenical Ministries – Homeless Assistant	12,525	13,182	16,052
St. Columba Ecumenical Ministries – Next Step Transitional Housing	20,875	21,981	22,000
The Planning Council – Continuum of Care	35,905	37,808	37,808
The Planning Council - ShelterLink	10,521	11,079	11,079
The Salvation Army – Hope Day Center	70,975	74,694	95,158
Virginia Supportive Housing (Support Services for Gosnold)	20,782	21,883	25,000
William A. Hunton YMCA ²	26,720	28,136	0
YMCA of South Hampton Roads ¹	37,575	39,566	0
Total CDBG Public Service	567,265	490,041	517,142

¹Did not apply for funding for FY 2015.

²Moved to Human Services Grants in the General Fund

Community Development – NRHA Projects	FY 2013 Approved	FY 2014 Approved	FY 2015 Approved
NRHA Administration	516,704	521,441	504,000
NRHA Home Repair Grant	514,607	511,416	518,311
NRHA Rehabilitation	1,369,383	1,427,712	1,129,947
NRHA Site Improvement – Park Place ¹	174,000	0	0
Revolving Loan Fund	275,000	275,000	250,000
HomeNet (Public Service)	62,625	65,882	65,882
Total CDBG Allocation - NRHA Projects	2,912,319	2,801,451	2,468,140

¹Did not apply for funding for FY 2015.

Community Development Project Use/Planning & Administration	FY 2013 Approved	FY 2014 Approved	FY 2015 Approved
City of Norfolk – Dept. of Planning & Community Development – Nuisance Abatement	0	0	200,000
City of Norfolk - Dept. of Public Works – ADA Ramps ¹	143,670	148,491	0
City of Norfolk – Community Infrastructure & Improvement Project	0	336,031	526,005
Ecumenical Family Shelter - King House Hallway and Exterior Renovations	15,994	0	0
Ecumenical Family Shelter - King House Hallway and Exterior Renovations	55,683	0	0
Grant Administration	260,297	262,099	254,364
Southeastern Tidewater Opportunity Project – Home Maintenance	143,376	148,187	152,171
The Planning Council – The Healing Place	0	20,102	19,000
Virginia Supportive Housing ¹	110,416	40,000	0
Total CDBG Project Use/Administration	729,436	954,910	1,151,540

¹Did not apply for funding for FY 2015.

Emergency Solutions Grant Program	FY 2013 Approved	FY 2014 Approved	FY 2015 Approved
ESG Administration	30,641	21,269	24,498
City of Norfolk – Office to End Homelessness – Street Outreach	0	0	28,500
City of Norfolk Dept. of Human Services – Homeless Prevention	33,026	29,246	0
City of Norfolk Dept. of Human Services – Rapid Re-Housing	52,000	50,322	0
City of Norfolk Dept. of Human Services – HMIS ¹	1,350	0	0
City of Norfolk Dept. of Human Services – Street Outreach	34,130	21,732	0
Ecumenical Family Shelter (The Dwelling Place) – Emergency Shelter	55,000	31,353	0
F.O.R. Kids, Inc. – Emergency Shelter	55,000	31,357	44,737
F.O.R. Kids, Inc. – Rapid Rehousing	0	0	68,500
The Salvation Army – Emergency Shelter	34,000	21,652	15,707
The Salvation Army – Street Outreach	0	0	10,000
St. Columba Ecumenical Ministries, Inc. – Emergency Shelter	30,000	19,528	27,000
The Planning Council, Inc. – Homeless Prevention	46,403	33,925	62,492
Virginia Supportive Housing – Street Outreach	0	0	15,000
YWCA of South Hampton Roads – Emergency Shelter (Domestic Violence)	37,000	23,200	30,000
Total Emergency Solutions Grant	408,550	283,584	326,434

¹Did not apply for funding for FY 2015.

HOME Investment Partnership Program	FY 2013 Approved	FY 2014 Approved	FY 2015 Approved
Beacon Light CHDO	51,902	47,438	0
CHDO Operating Fund	0	31,738	0
CHDO Set-Aside Requirement	0	0	143,796
Department of Human Services	0	0	45,711
Habitat for Humanity	51,900	47,438	0
HOME Administration - NRHA	100,280	94,875	95,864
Homebuyer Assistance	423,837	500,000	533,381
Office to End Homelessness – TBRA	0	26,633	139,887
Plumb Line CHDO	51,900	47,437	0
Virginia Supportive Housing ¹	360,000	153,199	0
Total HOME Program	1,039,819	948,758	958,639

¹Did not apply for funding for FY 2015.

CDBG and HOME Reprogramming	FY 2013 Approved	FY 2014 Approved	FY 2015 Approved
Citywide Infrastructure and Development Initiatives (CDBG)	2,525,154	0	0
Homeless Action Response Team (HART) Program (HOME)	283,323	0	0
NRHA - Homebuyer Assistance (HOME)	323,323	0	0
Norfolk Ending Homelessness - Moving On (HOME)	40,000	0	0
Total Reprogramming	3,171,800	0	0

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