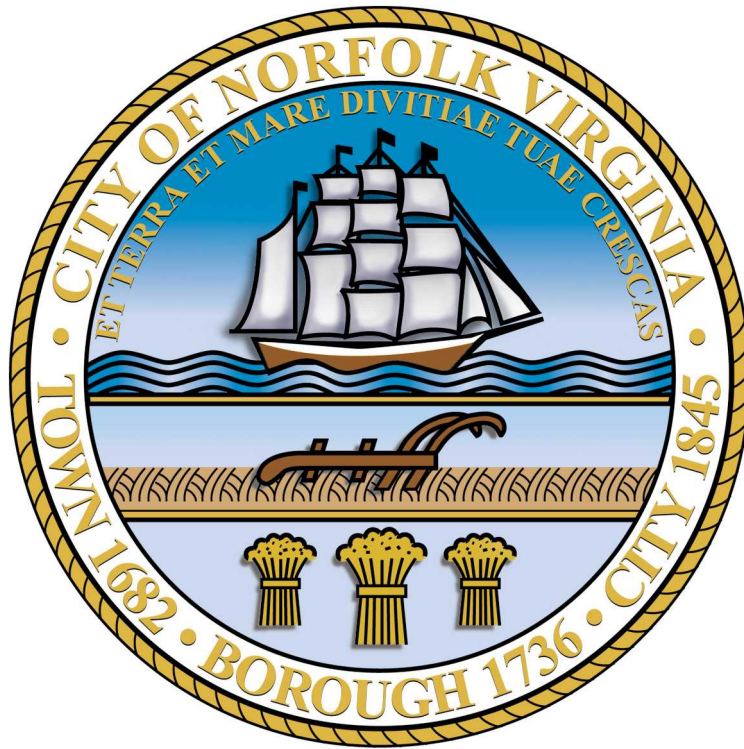

Annual Plan



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ANNUAL PLAN

The City of Norfolk is an entitlement city for receipt of Community Development Block Grant (CDBG), HOME Investment Partnership (HOME) and Emergency Solutions Grant (ESG) funds distributed by the U.S. Department of Housing and Urban Development (HUD). As required by federal regulations, HUD entitlement funds must be used to support projects that assist low-income citizens, remove slum and/or blight, respond to urgent needs (disaster relief). Eligible activities include affordable housing projects such as rehabilitation, homebuyer assistance, public service and improvements to public facilities, such as parks, streets, and community centers.

HUD regulations require that every three to five years participating jurisdictions prepare a Consolidated Plan. The Plan is a comprehensive planning document that details how the city will spend its federal funding during the five-year period. It also identifies opportunities for strategic planning and resident participation using a comprehensive approach. The Consolidated Plan enables the city, community-based organizations, and citizens to provide input that directs the scope of activities upon which to focus during the plan period.

For the current Consolidated Plan period (FY 2017 – FY 2021), the city will continue to focus on programs and services designed to benefit lower income residents of Norfolk. Efforts outlined in both the Consolidated Plan and the Annual Action Plan are identified utilizing HUD's Performance Outcome Measurement System outcome categories: Economic Opportunities, Suitable Living Environments, and Decent Housing. Funding considerations are given to a broad range of issues that include, but are not limited to:

- Efforts to eliminate homelessness
- Methods for improving housing quality
- Increasing homeownership
- Strengthening economic development opportunities

During the five-year period, the city must annually prepare an Annual Action Plan to update the goals and objectives for programs and projects. The Annual Action Plan is a summary of the annual objectives that the City of Norfolk expects to achieve during the upcoming year. The Plan describes the activities to be undertaken, the funding recommendations for those objectives, affordable housing goals, homeless needs, barriers to affordable housing and community development objectives. It describes priority projects for neighborhood revitalization, public improvements, housing development, economic development, public services, and activities to reduce homelessness. Fiscal Year 2020 is the fourth year of the City of Norfolk's FY 2017 through FY 2021 Consolidated Plan period.

CDBG Entitlement	4,323,842
CDBG Local Account	1,237,797
Total Community Development Block Grant Program	5,561,639
Emergency Solutions Grant (ESG) Program	351,181
HOME Entitlement	1,278,608
HOME Program Income	243,257
Total HOME Program	1,521,865
Total Resources	7,434,685

Community Development Block Grant Program (CDBG)

The CDBG Program was created over 40 years ago under the administration of President Gerald R. Ford. The CDBG Program allows local officials and residents unprecedented flexibility in designing programs within a wide range of eligible activities. Since its inception, the goal of the CDBG program has remained the same: to encourage more broadly conceived community development projects, and expand housing opportunities for people living in low to moderate income households.

The city's adopted budget for the FY 2020 CDBG Entitlement Program is \$5,561,639. The Adopted FY 2020 Annual Action Plan continues a concentrated effort to fund homeless programs, an owner-occupied home rehabilitation program, a rental rehabilitation program, as well as continued funding for neighborhood open space and recreation improvement projects.

COMPARISON OF GRANT RESOURCES - FY 2019 to FY 2020				
	FY 2019 Adopted	FY 2020 Adopted	Inc/Dec Amount	% Difference
CDBG Entitlement	4,323,842	4,323,842	0	0.0%
CDBG Local Account	0	1,237,797	1,237,797	N/A
CDBG (Reprogrammed Dollars)	677,810	0	(677,810)	-100.0%
CDBG Total	5,001,652	5,561,639	559,987	11.2%
ESG Total	351,181	351,181	0	0.0%
HOME Entitlement	1,278,608	1,278,608	0	0.0%
HOME Program Income	0	243,257	243,257	N/A
HOME Total	1,278,608	1,521,865	243,257	19.0%
Grand Total	6,631,441	7,434,685	803,244	12.1%

CDBG entitlement is divided into three sections: public service, administration, and project use.

Investing in Neighborhoods

One of City Council's priorities is safe, healthy and inclusive communities through economic vitality, workforce development and environmental sustainability. The CDBG program invests in neighborhood initiatives such as Renovate Norfolk a program to aid income-eligible residents to make repairs to their primary residence and the Rental Rehabilitation Loan Program to provide owners of substandard residential rental properties financial assistance in the form of low-interest financing to support improvements to their property. The CDBG program also supports the Neighborhood Enhancement Program, which serves as a link between the community and the city to promote neighborhood capacity, building, and planning.

HOME Investment Partnerships Program (HOME)

In FY 2020 HOME Program funding of \$1,521,865 will be provided to stimulate revitalization of low to moderate income neighborhoods. In addition, HOME funds will provide income-qualified first-time home buyers with opportunities to become homeowners. As the city moves forward into FY 2020, it will continue to allocate HOME funds toward tenant-based rental assistance in an effort to house previously homeless individuals, and utilize program funding towards providing case management services and pay for clients' security deposits and/or rental expenses. The city is using Tenant-Based Rental Assistance (TBRA) as a resource in its efforts to end homelessness.

Emergency Solutions Grant Program (ESG)

The ESG Program, restructured by HUD in FY 2014, provides funding to assist homeless individuals and families living on the street. Essential services include: **street outreach** to connect individuals or families to emergency shelters; **emergency shelter** provides case management, child care, education services, employment assistance, job training, life skills, mental health services, substance abuse treatment services, and transportation to individuals

in shelters; **homelessness prevention** provides short-term rental assistance necessary to prevent an individual or family from moving into an emergency shelter; and **rapid re-housing** provides stabilization services and short-term or medium-term rental assistance to help those living in emergency shelters to move quickly into permanent housing. The program recipients consist of metropolitan cities, urban counties, territories and states. ESG proposed program funding of \$351,181 is planned for administration, street outreach, emergency shelters, rapid re-housing and homeless prevention.

Administration of HUD Entitlement Programs

The administration of the HUD entitlement program transitioned to the Office of Budget and Strategic Planning effective December 2018. The transition presents a collaborative opportunity to develop a comprehensive planning strategy that effectively utilizes the HUD entitlement program to achieve city priorities. Moving forward in FY 2020, the city will address community priority needs benefiting low and moderate-income residents by achieving measurable improvements in the lives of those families.

Community Development Public Service	FY 2018 Adopted	FY 2019 Adopted	FY 2020 Adopted
AIDS Care Center for Education and Support Services Housing Solutions	39,529	33,840	33,840
Child and Family Services of Eastern Virginia (The Up Center) Parents as Teachers	26,353	22,561	22,561
Department of Economic Development Norfolk Works	0	114,720	66,082
Department of Human Services Emergency Utilities Payment Program	66,532	56,959	57,000
Foodbank of Southeastern Virginia Lead the Effort to Eliminate Hunger in Norfolk	29,000	24,827	24,827
ForKids Permanent Supportive Housing Solutions	20,000	17,122	17,122
NHRA HomeNet Program	65,882	56,894	56,894
Norfolk Crisis Intervention Team (CIT) Assessment Center Police Staffing Program	0	50,000	50,000
Norfolk Community Services Board Jail Case Management	18,367	0	0
Norfolk Community Services Board CIT	75,000	64,208	64,208
Park Place Health and Dental Clinic Park Place Health and Dental Clinic Program	35,137	30,080	30,080
St. Columba Ecumenical Ministries Homeless Advocate and Day Center Assistant	16,052	13,743	13,743
St. Columba Ecumenical Ministries Next Step Transitional Housing	22,000	18,834	18,834
The Planning Council Continuum of Care	37,808	32,367	32,367
The Planning Council ShelterLink Program	11,079	9,553	9,553
The Salvation Army HOPE Day Center Program	95,158	81,465	81,465
The Salvation Army HOPE Village Transitional Housing	0	0	25,000

Community Development Public Service	FY 2018 Adopted	FY 2019 Adopted	FY 2020 Adopted
Virginia Supportive Housing Gosnold and Church Street Station Apartments	25,000	21,403	45,000
Total CDBG Public Service	582,897	648,576	648,576

Community Development Project Use/Planning and Administration	FY 2018 Adopted	FY 2019 Adopted	FY 2020 Adopted
City of Norfolk Homeowner Rehabilitation and Repair Program	1,000,000	475,420	612,000
City Planning Nuisance Abatement	100,000	0	0
Department of Economic Development Façade Improvements	0	100,000	0
Department of Economic Development Innovation Fund - Reimbursable Grant	0	0	250,000
Department of Economic Development Norfolk Works	150,000	0	0
Department of Economic Development SWaM Activities and Business Cafe/Micro Enterprise	150,000	100,000	100,000
Department of Neighborhood Development Neighborhood Enhancement Program	250,000	329,273	208,224
Department of Neighborhood Development Neighborhood Improvements	250,000	146,634	0
Department of Neighborhood Development Planning and Capacity Building	100,000	0	0
Department of Neighborhood Development Rental Rehabilitation Program	300,000	216,886	350,000
Department of Neighborhood Development Technical Assistance for Housing Development	100,000	10,000	0
Department of Public Works ADA Ramps	150,000	0	0
Department of Public Works Full Depth Joint Replacement	0	0	491,095
Grant Administration	534,085	535,495	656,544
Hunton YMCA Acquisition	0	0	1,100,000
Office of Resilience St. Paul's Area Transformation Improvements	0	500,000	0
Recreation, Parks and Open Space Ballentine Park Playground	0	0	247,600
Recreation, Parks and Open Space Berkley Campostella Playground	0	427,963	0
Recreation, Parks and Open Space East Ocean View Basketball Courts	0	0	172,600

Community Development Project Use/Planning and Administration	FY 2018 Adopted	FY 2019 Adopted	FY 2020 Adopted
Recreation, Parks and Open Space North Fox Hill Park Improvements	0	0	425,000
Recreation, Parks and Open Space Oakmont North Park and Playground Improvements	0	214,595	0
Section 108 Interest Payment	0	400,000	300,000
Virginia Community Capital Project	219,000	219,000	0
Total CDBG Project Use	3,303,085	3,675,266	4,913,063

CDBG Reprogramming	FY 2018 Adopted	FY 2019 Adopted	FY 2020 Adopted
City Infrastructure and Economic Development	0	677,810	0
Total CDBG Reprogramming	0	677,810	0

Emergency Solutions Grant Program	FY 2018 Adopted	FY 2019 Adopted	FY 2020 Adopted
ForKids, Inc. Haven House Emergency Shelter Program	47,216	48,984	48,984
For Kids, Inc. Homeless Prevention Program	0	0	68,960
ForKids, Inc. Rapid Re-housing, Relocation and Stabilization Program	73,215	74,983	74,983
Grant Administration	26,122	26,338	26,338
Norfolk Community Services Board Street Outreach	29,405	36,472	36,469
St. Columba Ecumenical Ministries, Inc. Emergency Shelter	29,479	31,247	31,247
The Planning Council, Inc Homeless Prevention	67,192	68,957	0
The Salvation Army HOPE Emergency Shelter Program	18,186	29,954	29,954
The Salvation Army Street Outreach	10,000	0	0
Virginia Supportive Housing Street Outreach	15,000	0	0
YWCA of South Hampton Roads Women In Crisis Emergency Shelter Program	32,478	34,246	34,246
Total Emergency Solutions Grant Program	348,293	351,181	351,181

HOME Investment Partnership Program	FY 2018 Adopted	FY 2019 Adopted	FY 2020 Adopted
NRHA Community Housing Development Organization Set Aside	138,154	191,792	228,280
Department of Human Services HART Program	100,000	132,368	100,000
NRHA HOME Administration	91,606	95,860	127,860
NRHA Homebuyer Assistance Program	504,204	704,880	1,065,725
Office to End Homelessness HOME Administration	0	32,000	0
Office to End Homelessness Tenant-Based Rental Assistance	87,058	121,708	0
Total HOME Investment Partnership Program	921,022	1,278,608	1,521,865