
Annual Plan



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ANNUAL PLAN

The City of Norfolk is an entitlement city for receipt of Community Development Block Grant (CDBG), HOME Investment Partnership (HOME) and Emergency Solutions Grant (ESG) funds distributed by the U.S. Department of Housing and Urban Development (HUD). As required by federal regulations, HUD entitlement funds must be used to support projects that assist low-income residents, remove slum and/or blight, or respond to urgent needs (disaster relief). Eligible activities include affordable housing projects such as rehabilitation, homebuyer assistance, public services and improvements to public facilities, such as parks, streets, and community centers.

HUD regulations require that every three to five years participating jurisdictions prepare a Consolidated Plan. The Plan is a comprehensive planning document that details how the city will spend its federal funding during the five-year period. It also identifies opportunities for strategic planning and resident participation using a comprehensive approach. The Consolidated Plan enables the city, community-based organizations, and citizens to provide input that directs the scope of activities upon which to focus during the plan period.

For the upcoming Consolidated Plan period (FY 2022 – FY 2026), the city will continue to focus on programs and services designed to benefit low-income residents of Norfolk. Efforts outlined in the Consolidated Plan are identified utilizing HUD's Performance Objectives: Provide Decent Housing, Create Suitable Living Environments, and Create Economic Opportunities.

During the five-year period, the city must prepare Annual Action Plans. The Annual Action Plan is a summary of the annual objectives that the City of Norfolk expects to achieve during the upcoming year. The Plan describes the activities to be undertaken, the funding recommendations for those objectives, affordable housing goals, homeless needs, barriers to affordable housing, and community development objectives. It describes priority projects for neighborhood revitalization, public improvements, housing development, economic development, public services, and activities to reduce homelessness. Fiscal Year 2024 is the third year of the City of Norfolk's FY 2022 through FY 2026 Consolidated Plan period.

CDBG Entitlement	4,427,961
CDBG Local Account	0
CDBG Prior Year Re-appropriation	0
CDBG Program Income (estimated)	427,114
Total Community Development Block Grant Program	4,855,075
Emergency Solutions Grant (ESG) Program	389,791
HOME Investment Partnership Grant	1,413,815
HOME Prior Year Re-appropriation	0
HOME Program Income & Recaptured Funds	395,367
Total HOME Program	1,809,182
Total Resources	7,054,048

Community Development Block Grant Program (CDBG)

The CDBG Program was created over 40 years ago under the administration of President Gerald R. Ford. The CDBG

COMPARISON OF GRANT RESOURCES - FY 2023 to FY 2024				
	FY 2023 Adopted	FY 2024 Proposed	Inc/Dec Amount	% Difference
CDBG Entitlement	4,554,454	4,427,961	-126,493	-2.78%
CDBG Local Account	35,000	0	-35,000	-100%
CDBG Prior Year Re-appropriation	0	0	0	0%
CDBG Program Income	0	427,114	427,114	100%
CDBG Total	4,589,454	4,855,075	265,621	5.79%
ESG Total	384,637	389,791	5,154	1.34%
HOME Entitlement	1,246,498	1,413,815	167,317	13.42%
HOME Prior Year Re-appropriation	0	0	0	0.00%
HOME Program Income	211,114	395,367	184,253	87.28%
HOME Total	1,457,612	1,809,182	351,570	24.12%
Grand Total	6,431,703	7,054,048	622,345	9.68%

CDBG entitlement is divided into three sections: public service, administration, and project use.

Program allows local officials and residents unprecedented flexibility in designing programs within a wide range of eligible activities. Since its inception, the goal of the CDBG program has remained the same: to encourage more broadly conceived community development projects and expand housing opportunities for people living in low- to moderate- income households. The city's proposed budget for the FY 2024 CDBG Entitlement Program is \$6,720,185.49.

HOME Investment Partnerships Program (HOME)

HOME Program funds are used to provide income-qualified first-time home buyers with an opportunity to become homeowners. The HOME Program also supports tenant-based rental assistance for previously homeless individuals, as a resource in its efforts to end homelessness. Funds also support the new construction of affordable single-family homes through partnerships with local Community Housing Development Organizations (CHDOs).

Emergency Solutions Grant Program (ESG)

The ESG program provides funding to: (1) engage homeless individuals and families living on the street; (2) improve the number and quality of emergency shelters for homeless individuals and families; (3) help operate these shelters; (4) provide essential services to shelter residents, (5) rapidly rehouse homeless individuals and families, and (6) prevent families/individuals from becoming homeless.

Administration of HUD Entitlement Programs

The Department of Housing and Community Development administers the HUD Entitlement Program. This operational relationship facilitates the opportunity to effectively utilize the HUD entitlement program to achieve city priorities.

Community Development Public Service	FY 2022 Adopted	FY 2023 Adopted	FY 2024 Proposed
LGBT Life Center CHAP Norfolk	33,840	38,285	38,000
LGBT Life Center Mental Health Services	0	59,724	0
Foodbank of Southeastern Virginia Lead the Effort to Eliminate Hunger in Norfolk	0	75,000	75,000
ForKids Permanent Supportive Housing Solutions	0	35,000	35,000
NHRA HomeNet Program	56,894	60,000	75,000
Norfolk Community Services Board- TBRA Housing Case Management	0	122,402	0
Park Place Health and Dental Clinic	30,080	35,000	40,000
St. Columba Ecumenical Ministries Homeless Advocate and Day Center Assistant	20,653	35,000	35,000
The Planning Council Continuum of Care	58,475	58,475	62,000
Virginia Supportive Housing Gosnold and Church Street Station Apartments	90,000	90,000	90,000
Endependence Center - Norfolk Disability Community Housing and Supportive Services	0	0	55,000
Teens with a Purpose - BeCause Better Choices	0	0	50,000
The Up Center - Early Childhood Home Visiting Services (ECHV)	0	0	35,000
Total CDBG Public Service	289,942	608,886	590,000

Community Development Project Use/Planning and Administration	FY 2022 Adopted	FY 2023 Adopted	FY 2024 Proposed
Department of Housing and Community Development- Renovate Norfolk	500,000	500,000	200,000
Department of Economic Development Capital Access Program	460,000	480,000	250,000
City of Norfolk Grant Administration and Planning	690,406	830,568	750,000
Hunton YMCA Acquisition	0	1,000,000	0
Department of Public Works and Norfolk Fire-Rescue Department	1,350,000	1,000,000	0

Community Development Project Use/Planning and Administration	FY 2022 Adopted	FY 2023 Adopted	FY 2024 Proposed
Accessible Space, Inc - The Anchorage Apartments Capital Improvement Project	0	170,000	0
Home of VA - Fair Housing Enforcement and Investigations Program	0	0	50,000
Norfolk Fire-Rescue - 2024 Fire Equipment (Ladder Truck)	0	0	1,500,000
Virginia Supportive Housing - Gosnold II Apartments	0	0	740,075
Norfolk Parks & Recreation - Chesterfield Pool Renovations	0	0	200,000
Norfolk Parks & Recreation - Pollard Street Park Improvements	0	0	575,000
Total CDBG Project Use	3,000,406	3,989,568	4,265,075

Emergency Solutions Grant Program	FY 2022 Adopted	FY 2023 Adopted	FY 2024 Proposed
ForKids, Inc. Haven House Emergency Shelter Program	51,441	72,000	50,000
For Kids, Inc. Homeless Prevention Program	68,159	64,069	65,561
ForKids, Inc. Rapid Re-housing	61,340	61,068	65,000
Department of Housing and Community Development-ESG Administration	28,137	28,800	29,230
St. Columba Ecumenical Ministries, Inc. Emergency Day Shelter	26,072	26,872	25,000
The Salvation Army HOPE Emergency Shelter Program	38,000	56,828	20,000
The Salvation Army HOPE Center Homeless Day Service	0	0	55,000
YWCA of South Hampton Roads Women In Crisis Emergency Shelter Program	57,064	75,000	60,000
Norfolk Community Services Board - Street Outreach	0	0	20,000
Total Emergency Solutions Grant Program	330,213	384,637	389,791

HOME Investment Partnership Program	FY 2022 Adopted	FY 20223 Adopted	FY 2024 Proposed
NRHA Community Housing Development Organization Set Aside	187,000	187,000	212,073

NRHA HOME Administration	124,649	124,600	141,380
NRHA Homebuyer Assistance Program	750,000	846,012	1,014,729
Norfolk Community Services Board Tenant-Based Rental Assistance	236,474	300,000	441,000
Total HOME Investment Partnership Program	1,298,123	1,457,612	1,809,182

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