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# Annual Plan

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# ANNUAL PLAN

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The City of Norfolk is an entitlement city for receipt of Community Development Block Grant (CDBG), HOME Investment Partnership (HOME) and Emergency Solutions Grant (ESG) funds distributed by the U.S. Department of Housing and Urban Development (HUD). As required by federal regulations, HUD entitlement funds must be used to support projects that assist low-income residents, remove slum and/or blight, or respond to urgent needs (disaster relief). Eligible activities include affordable housing projects such as rehabilitation, homebuyer assistance, public services and improvements to public facilities, such as parks, streets, and community centers.

HUD regulations require that every three to five years participating jurisdictions prepare a Consolidated Plan. The Plan is a comprehensive planning document that details how the city will spend its federal funding during the five-year period. It also identifies opportunities for strategic planning and resident participation using a comprehensive approach. The Consolidated Plan enables the city, community-based organizations, and citizens to provide input that directs the scope of activities upon which to focus during the plan period.

For the upcoming Consolidated Plan period (FY 2022 – FY 2026), the city will continue to focus on programs and services designed to benefit low-income residents of Norfolk. Efforts outlined in the Consolidated Plan are identified utilizing HUD's Performance Objectives: Provide Decent Housing, Create Suitable Living Environments, and Create Economic Opportunities.

During the five-year period, the city must prepare Annual Action Plans. The Annual Action Plan is a summary of the annual objectives that the City of Norfolk expects to achieve during the upcoming year. The Plan describes the activities to be undertaken, the funding recommendations for those objectives, affordable housing goals, homeless needs, barriers to affordable housing, and community development objectives. It describes priority projects for neighborhood revitalization, public improvements, housing development, economic development, public services, and activities to reduce homelessness. Fiscal Year 2025 is the fourth year of the City of Norfolk's FY 2022 through FY 2026 Consolidated Plan period.

CDBG Entitlement	<b>4,427,961</b>
CDBG Local Account	<b>0</b>
CDBG Prior Year Re-appropriation	<b>0</b>
CDBG Program Income (estimated)	<b>67,675</b>
<b>Total Community Development Block Grant Program</b>	<b>4,495,636</b>
<b>Emergency Solutions Grant (ESG) Program</b>	<b>389,791</b>
HOME Investment Partnership Grant	<b>1,413,815</b>
HOME Prior Year Re-appropriation	<b>0</b>
HOME Program Income & Recaptured Funds	<b>106,622</b>
<b>Total HOME Program</b>	<b>1,520,437</b>
<b>Total Resources</b>	<b>6,405,864</b>

### **Community Development Block Grant Program (CDBG)**

The CDBG Program was created over 40 years ago under the administration of President Gerald R. Ford. The CDBG

<b>COMPARISON OF GRANT RESOURCES - FY 2024 to FY 2025</b>				
	<b>FY 2024 Adopted</b>	<b>FY 2025 Adopted</b>	<b>Inc/Dec Amount</b>	<b>% Difference</b>
CDBG Entitlement	4,427,961	4,427,961	0	0.0%
CDBG Local Account	0	0	0	0.0%
CDBG Prior Year Re-appropriation	0	0	0	0.0%
CDBG Program Income	427,114	67,675	-359,439	-84.1%
<b>CDBG Total</b>	<b>4,855,075</b>	<b>4,495,636</b>	<b>-359,439</b>	<b>-74.0%</b>
<b>ESG Total</b>	<b>389,791</b>	<b>389,791</b>	<b>0</b>	<b>0.0%</b>
HOME Entitlement	1,413,815	1,413,815	0	0.0%
HOME Prior Year Re-appropriation	0	0	0	0.0%
HOME Program Income	395,367	106,622	-288,745	-73.0%
<b>HOME Total</b>	<b>1,809,182</b>	<b>1,520,437</b>	<b>-288,745</b>	<b>-16.0%</b>
<b>Grand Total</b>	<b>7,054,048</b>	<b>6,405,864</b>	<b>-648,184</b>	<b>-9.2%</b>

CDBG entitlement is divided into three sections: public service, administration, and project use.

Program allows local officials and residents unprecedented flexibility in designing programs within a wide range of eligible activities. Since its inception, the goal of the CDBG program has remained the same: to encourage more broadly conceived community development projects and expand housing opportunities for people living in low- to moderate- income households. The city's adopted budget for the FY 2025 CDBG Entitlement Program is \$4,495,636.

### **HOME Investment Partnerships Program (HOME)**

HOME Program funds are used to provide income-qualified first-time home buyers with an opportunity to become homeowners. The HOME Program also supports tenant-based rental assistance for previously homeless individuals, as a resource in its efforts to end homelessness. Funds also support the new construction of affordable single-family homes through partnerships with local Community Housing Development Organizations (CHDOs).

### **Emergency Solutions Grant Program (ESG)**

The ESG program provides funding to: (1) engage homeless individuals and families living on the street; (2) improve the number and quality of emergency shelters for homeless individuals and families; (3) help operate these shelters; (4) provide essential services to shelter residents, (5) rapidly rehouse homeless individuals and families, and (6) prevent families/individuals from becoming homeless.

### **Administration of HUD Entitlement Programs**

The Department of Housing and Community Development administers the HUD Entitlement Program. This operational relationship facilitates the opportunity to effectively utilize the HUD entitlement program to achieve city priorities.

<b>Community Development Public Service</b>	<b>FY 2023 Adopted</b>	<b>FY 2024 Adopted</b>	<b>FY 2025 Adopted</b>
LGBT Life Center CHAP Norfolk*	38,285	38,000	0
LGBT Life Center Mental Health Services	59,724	0	0
LGBT Life Center - Life Home Norfolk*	0	0	65,000
Foodbank of Southeastern Virginia Lead the Effort to Eliminate Hunger in Norfolk	75,000	75,000	120,000
ForKids Permanent Supportive Housing Solutions	35,000	35,000	40,000
NHRA HomeNet Program	60,000	75,000	0
Norfolk Community Services Board- TBRA Housing Case Management	122,402	0	0
Park Place Health and Dental Clinic	35,000	40,000	40,000
St. Columba Ecumenical Ministries Homeless Advocate and Day Center Assistant	35,000	35,000	35,000
The Planning Council Continuum of Care	58,475	62,000	63,216
Virginia Supportive Housing Gosnold and Church Street Station Apartments	90,000	90,000	90,000
Endependence Center - Norfolk Disability Community Housing and Supportive Services	0	55,000	55,000
Teens with a Purpose - BeCause Better Choices	0	50,000	0
The Up Center - Early Childhood Home Visiting Services (ECHV)	0	35,000	0
Senior Services of Southeastern VA - Health Access Equity Healthwise Program	0	0	60,978
Senior Services of Southeastern VA - Homeless Older Adult Program	0	0	60,000
<b>Total CDBG Public Service</b>	<b>608,886</b>	<b>590,000</b>	<b>664,194</b>

<b>Community Development Project Use/Planning and Administration</b>	<b>FY 2023 Adopted</b>	<b>FY 2024 Adopted</b>	<b>FY 2025 Adopted</b>
Department of Housing and Community Development- Renovate Norfolk	500,000	200,000	572,564
Department of Economic Development Capital Access Program	480,000	250,000	255,000

<b>Community Development Project Use/Planning and Administration</b>	<b>FY 2023 Adopted</b>	<b>FY 2024 Adopted</b>	<b>FY 2025 Adopted</b>
City of Norfolk Grant Administration and Planning	830,568	750,000	0
Hunton YMCA Acquisition	1,000,000	0	0
Norfolk Parks & Recreation - Huntersville Park Splashpad Project	0	0	750,000
Norfolk Parks & Recreation - Goff Street Park Project	0	0	150,000
Department of Public Works and Norfolk Fire-Rescue Department	1,000,000	0	0
Accessible Space, Inc - The Anchorage Apartments Capital Improvement Project	170,000	0	0
Home of VA - Fair Housing Enforcement and Investigations Program	0	50,000	0
Norfolk Fire-Rescue - 2024 Fire Equipment (Ladder Truck)	0	1,500,000	0
Norfolk Fire-Rescue - 2025 Ambulance	0	0	436,733
Virginia Supportive Housing - Gosnold II Apartments	0	740,075	0
Norfolk Parks & Recreation - Chesterfield Pool Renovations	0	200,000	0
Norfolk Parks & Recreation - Pollard Street Park Improvements	0	575,000	0
Project Homes - Critical Home Repair	0	0	444,000
Norfolk Redevelopment and Housing Authority - Housing Counseling (HomeNet)	0	0	150,000
Norfolk Community Services Board - Housing Services (TBRA Case Management)	0	0	119,878
<b>Total CDBG Project Use</b>	<b>3,989,568</b>	<b>4,265,075</b>	<b>2,878,175</b>

<b>Emergency Solutions Grant Program</b>	<b>FY 2023 Adopted</b>	<b>FY 2024 Adopted</b>	<b>FY 2025 Adopted</b>
ForKids, Inc. Haven House Emergency Shelter Program	72,000	50,000	45,000
For Kids, Inc. Homeless Prevention Program	64,069	65,561	45,000
ForKids, Inc. Rapid Re-housing	61,068	65,000	81,707
Department of Housing and Community Development-ESG Administration	28,800	29,230	29,218
St. Columba Ecumenical Ministries, Inc. Emergency Day Shelter	26,872	25,000	26,311

<b>Emergency Solutions Grant Program</b>	<b>FY 2023 Adopted</b>	<b>FY 2024 Adopted</b>	<b>FY 2025 Adopted</b>
The Salvation Army HOPE Emergency Shelter Program	56,828	20,000	0
The Salvation Army HOPE Center Homeless Day Service	0	55,000	60,000
YWCA of South Hampton Roads Women In Crisis Emergency Shelter Program	75,000	60,000	38,555
Norfolk Community Services Board - Street Outreach	0	20,000	40,000
Survivor Ventures - Crisis Shelter Program	0	0	24,000
<b>Total Emergency Solutions Grant Program</b>	<b>384,637</b>	<b>389,791</b>	<b>389,791</b>

<b>HOME Investment Partnership Program</b>	<b>FY 2023 Adopted</b>	<b>FY 2024 Adopted</b>	<b>FY 2025 Adopted</b>
NRHA Community Housing Development Organization Set Aside	187,000	212,073	222,731
NRHA HOME Administration	124,600	141,380	141,380
NRHA Homebuyer Assistance Program	846,012	1,014,729	0
Norfolk Community Services Board Tenant-Based Rental Assistance	300,000	441,000	300,000
Survivor Ventures Housing Stability Program - Tenant Based Rental Assistance	0	0	179,010
Affordable Multi-family Housing Development	0	0	677,316
<b>Total HOME Investment Partnership Program</b>	<b>1,457,612</b>	<b>1,809,182</b>	<b>1,520,437</b>

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