

City of Norfolk

HOME-ARP Allocation Plan



March 30, 2023
Amended September 2024

Acknowledgements

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Introduction

On March 11, 2021, the American Rescue Plan (ARP) was signed into law, providing \$1.9 trillion in relief to address the impact of COVID-19 on the economy, public health, state and local governments, individuals, and businesses. Congress appropriated \$5 billion in ARP funds to be administered by the U.S. Department of Housing and Urban Development (HUD) through the HOME Investment Partnerships (HOME) Program to benefit those who are homeless, at risk of homelessness, and other qualifying populations. Funds may be allocated to the following permissible activities that include: the development of affordable rental housing; tenant-based rental assistance (TBRA); supportive services; the acquisition/development of non-congregate shelter; and reasonable planning and administrative costs for the HOME-ARP program.

The City of Norfolk was awarded \$4,517,686 in HOME-ARP funds according to the HOME program formula designed to reflect relative housing need. This HOME-ARP allocation plan includes the following:

- 1) an overview of the consultation process, including public feedback of the draft plan;
- 2) a needs assessment and gaps analysis of the current housing and supportive services landscape as it relates to qualifying populations (QPs); and
- 3) planned uses of HOME-ARP funds to address gaps identified through the consultative and needs assessment processes.

Public Consultation

The City of Norfolk held a public consultation session at Norfolk City Hall on August 3, 2022, to inform City residents and interested parties about eligible program activities (i.e., affordable rental housing, tenant-based rental assistance, supportive services, non-congregate shelter, and reasonable program-related planning and administration costs), define eligible qualifying populations (i.e., homeless, at-risk of homelessness, those fleeing domestic violence and human trafficking, and other populations), and to collect public input and feedback.

In advance of the consultation session, Norfolk's Communications Department prepared a press release that was shared across various regional outlets, including Hampton Road's public radio station, WHRV 89.5 FM. The Virginian Pilot published a public notice for the session on July 18, 2022; this notice was also posted on the Norfolk Department of Housing and Community Development (NDHCD) website. NDHCD staff directly emailed invitations to current federal programs subrecipients as well as its extended network of service providers, affordable housing developers, and other community-based agencies/organizations. Attendees were able to join in-person or virtually, via Webex link. Fifty-one attendees joined the meeting either in-person or virtually.

After the public consultation session concluded, NDHCD circulated an optional digital survey to participants and publicly posted a survey link with the recorded session on the NDHCD website for a period of 21 days. NDHCD also asked The Planning Council (Norfolk's regional Continuum of Care) to circulate the survey to their listserv of partner organizations. NDHCD recorded a total of 19 responses. One response came from a self-identified Norfolk resident, 10 respondents self-identified on behalf of an affiliated organization (i.e., service provider, advocacy organization, or housing developer), and 8 individuals answered anonymously.

NDHCD scheduled follow up discussions with respondents who self-identified on the survey to discuss their feedback. Additional consultations were scheduled with affordable housing developers and other trusted organizations with firsthand knowledge of homelessness and housing insecurity issues faced by QPs in Norfolk and the greater Hampton Roads region. The below table identifies all agencies consulted.

Agency Consulted	Type of Agency	Method of Consultation
Bank of America	Housing construction financier	Public input session
Brinshore Development	Affordable housing developer	Public input session; One-on-one virtual consultation 8/12/22
Catholic Charities of Eastern Virginia (CCEVA)	Nonprofit supportive service provider	Public input session
Coalition for Homeless Elders	Coalition of 40+ organizations that provide homeless services and supportive services focused on the region's increasingly aging and elderly population	Public input session; Digital survey
Egglesston	Nonprofit agency that addresses the needs of persons with disabilities	Public input session; Digital survey; One-on-one virtual consultation 8/24/22
Endependence Center	Nonprofit agency that addresses the needs of persons with disabilities	Public input session; Digital survey; One-on-one virtual consultation 10/13/22
ForKids, Inc.	Nonprofit homeless services and supportive services provider	Public input session; One-on-one virtual consultation 10/28/22
Hampton Roads Community Action Program (HRCAP, inc.)	Nonprofit agency that addresses the needs of the qualifying populations through supportive services	Public input session; Digital survey
Housing Opportunities Made Equal of Virginia (HOME of VA)	Nonprofit housing counseling agency; civil rights and fair housing advocate	Public input session
Lawson Companies	Affordable housing developer	Public input session; Digital survey
Legal Aid Society of Eastern Virginia	Nonprofit free legal service provider to low-income Virginians; civil rights	Public input session
LGBT Life Center	Homeless service and social service provider	Public input session; One-on-one virtual consultation 8/30/22
New Virginia Majority	Nonprofit advocacy organization focused on housing, economic justice, health, and environmental justice	Public input session
Norfolk Community Services Board (NCSB)	Public agency providing homeless services and supportive services; also serves the needs of people with disabilities.	Public input session; Digital survey

Norfolk Department of Neighborhood Services	Public agency that addresses the needs of qualifying populations; addresses fair housing	One-on-one consultation 1/27/23 and 2/13/23
Norfolk Redevelopment and Housing Authority (NRHA)	Public Housing Authority	Digital survey
The Planning Council/Southeastern Virginia Housing Coalition	Regional CoC; homeless service provider	Public input session; SVHC in-person strategic planning session 5/2/22; One-on-one virtual consultation 7/12/22
Senior Services of Southeastern Virginia (SSSEVA)	Nonprofit senior services provider	Public input session
United Way South Hampton Roads (United Way SHR)	Nonprofit supportive services provider	Public input session
The Up Center	Nonprofit supportive services provider for children and families; housing and financial counseling; services for people with disabilities	Public input session
Virginia Supportive Housing	Homeless service provider	Public input session; One-on-one virtual consultation 6/15/22; Digital survey
Woda Cooper Companies, Inc.	Affordable housing developer	Public input session; One-on-one virtual consultations 8/12/22 and 8/26/22
YWCA of South Hampton Roads	Domestic violence service provider	Public input session; One-on-one virtual consultation 10/11/22

A second opportunity for resident and stakeholder feedback was provided during another public input session held on December 8, 2022. The goal of this meeting was to collect public input on housing and community development needs and the development of proposed activities in advance of the HOME-ARP and FY 2024 Norfolk HUD entitlement allocations. This public meeting focused on the application process, eligible activities, minimum thresholds for grant funding, priority needs, and changes to prior application criteria. Feedback was requested on all of Norfolk's entitlement programs. Thirty-seven attendees joined the meeting either in-person or virtually.

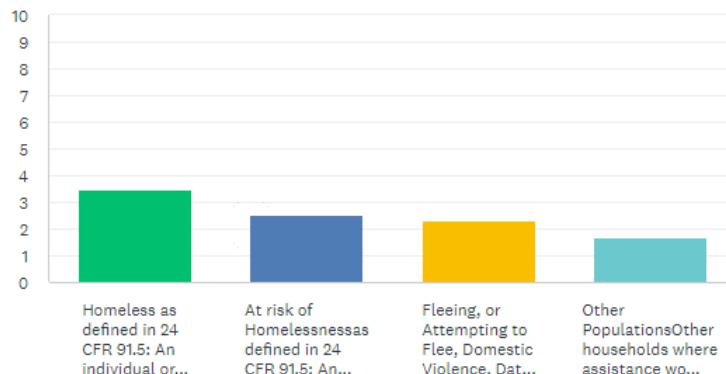
In advance of this public input session, Norfolk's Communications Department prepared a press release that was shared across various regional outlets. The Virginian Pilot published a public notice for the session on November 21, 2022; this notice was also posted on the Norfolk Department of Housing and Community Development (NDHCD) website.

Feedback received via survey

Out of 19 surveys analyzed, 14 respondents rated the homeless qualifying population (QP) as being in the greatest need of services and referrals. Ten respondents scored individuals and families at risk of homelessness as second, and those fleeing or attempting to flee domestic violence or human trafficking as a close third. Finally, 11 respondents scored the Other Populations QP as fourth and last regarding need for services and referrals under HOME-ARP.

Which qualifying population has the greatest need for services and referrals under HOME ARP? Please rank from 1 to 4 (1 = greatest need).

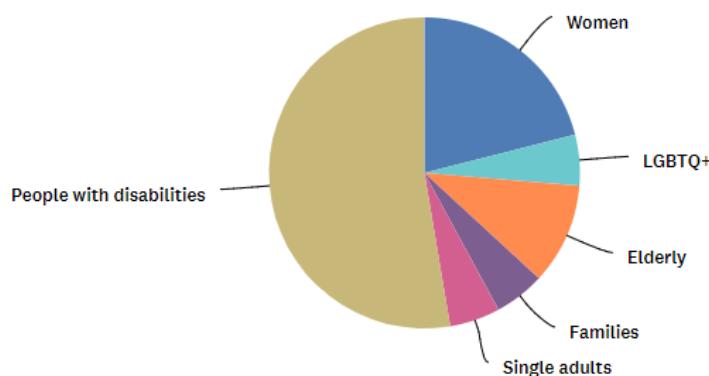
Answered: 19 Skipped: 0



Ten* respondents selected “people with disabilities” as a QP subpopulation that should receive extra consideration for HOME-ARP preferences. Four respondents selected “women”; two respondents selected “elderly”; and “LGBTQ+”, “Families”, and “Single adults” were each selected by one respondent for extra consideration as a QP subpopulation.

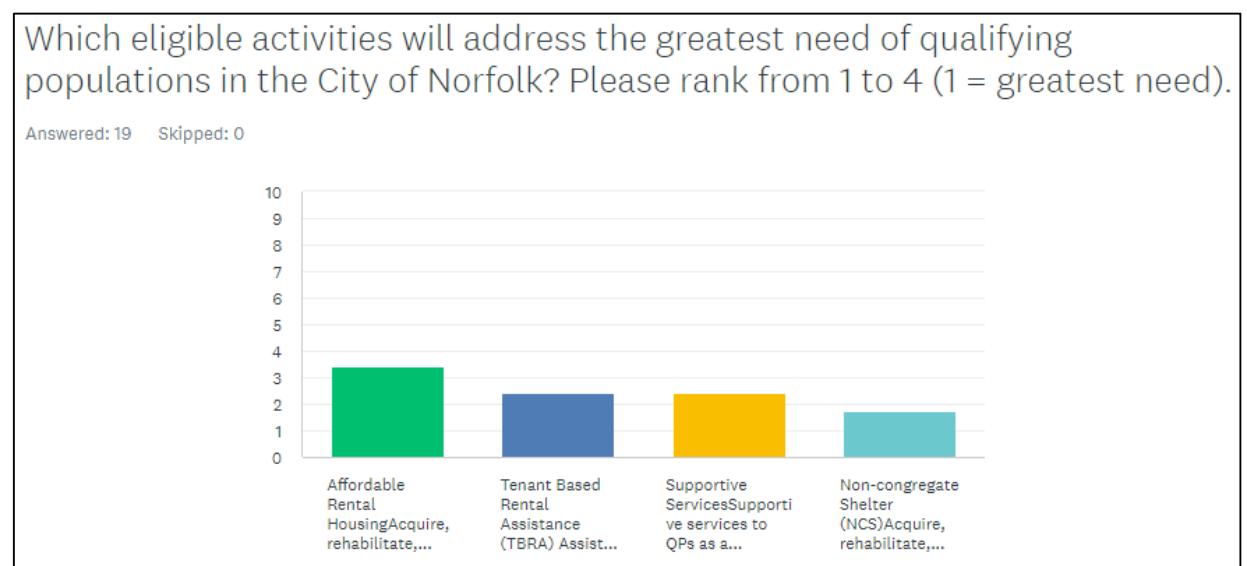
Is there a subpopulation of one of the above qualifying populations that should receive extra consideration?

Answered: 19 Skipped: 0



*Three of these responses came from individuals from the same organization.

Twelve respondents identified affordable rental housing as the HOME-ARP eligible activity with the greatest potential to address the needs of QPs in Norfolk. Tenant-based rental assistance and supportive services received similar scores in second place, while non-congregate shelter was scored as the least important activity by 9 respondents.



Narrative feedback from survey and one-on-one consultations

The city considered these comments and recommendations for HOME-ARP allocation plan development and implementation.

Preferences for subpopulations

- “Preferences should be applied for those with behavioral and medical co-morbidities within the Homeless QP, then those at-risk of homelessness. Supportive public housing is a critical need.”
- “Consider preferences for homeless and at-risk of homelessness veterans with diagnosed mental/physical disabilities due to the high military-affiliated population in the area. Affordable housing with supportive services is a critical need for Norfolk.”
- “Recommend preference for people with disabilities as shelters and non-congregate shelters are full or lack accessibility; they are vulnerable when street homeless. When in a shelter it is difficult to have their PCA [personal care assistant] permitted to be available during the day and overnight for supports; and to have a support animal with them. Those in shelters are not accommodated with privacy if they need to catheterize or use their attendant. This preference is also recommended for ranking due to significant number are extremely low income and/or [those who] have housing barriers, or while homeless or at risk are transitioning from institutional settings.”
- “Runaway homeless youth is not a QP unto itself but is another (sub)population to consider.”
- “The elderly are on limited/low income and may not be able to raise income due to a variety of complications. There is one RRH program in SVHC that targets elders, but it isn't enough. Elders

can't afford the assistance long term and vouchers are limited/take too long to process. SVHC needs PSH for elderly homeless."

Accessibility issues for people with disabilities

- "Recommend that non-congregate shelter projects are accessible to people with disabilities."
- "To ensure fair housing choice among those who are homeless we recommend that the city ensures that homeless shelters and non-congregate shelter programs are accessible to individuals with all disabilities, including those with mobility disabilities."
- "Raise the required percentage of accessible units for any rental housing development to 10 percent. Consider applying universal design principles to any new housing development."
- "Along with increasing the development of accessible housing, we would recommend that the city evaluate the local building permit process to ensure compliance to all accessibility building code requirements for multi-family housing properties."

Suggestions for effective program design/administration

- "If Coordinated Entry (CE) or CE with other methods is used, recommend having additional designated staff to alleviate long holding time and to prevent urge to leave a message and wait 72 hrs. If accessing CE, also recommend recorded greeting to include a prompt, leading applicants directly to an agent accepting [HOME-]ARP calls. Recommend applicants be given a referral number or ID assigned to the person as soon as they call so they can be easily tracked if line is disconnected or need to call back."
- "Provide multi-year awards so subrecipients can sustain projects/operations."
- "Currently, CoC definition of DV QP does not meet HOME ARP definition and Other Populations QP is broader than those served by CE; would need to expand CE to include referrals from other agencies."

Program challenges

- "Important to determine how best to target services to residents who need them. There are current development projects that already have a right-to-return preference built in for public housing residents impacted by redevelopment efforts."
- "There is a need for affordable rental housing in Norfolk, however the program's requirement to service specific QPs make development financially challenging."

Eviction and housing stabilization

- "Need to exercise holistic approach, combining eviction mitigation with other supportive services to keep people out of the homelessness pipeline."
- "Eviction is such a pervasive issue for Norfolk, where anyone with a hiccup in their credit history is evicted because landlords know there is an affordable housing shortage, and they can easily find another resident."
- "Expand emergency services support to those facing eviction for inability to pay mortgage/rent."
- "Prevention and homelessness assistance along with supportive services should be adequate to ensure that the person can become stabilized and able to successfully maintain housing."
- "Greatest need for clients is TBRA, because it's perceived as quicker than getting into housing. While they are on TBRA, clients can go on waitlists and work on stabilizing."

Miscellaneous

- “Highest need is for PSH for elderly and youth (not scattered site model); consider model with skills building opportunities for youth (like culinary program that provides meals for in-house elderly residents).”
- “Rental rates are too high in Norfolk, places undue burden on residents.”

Public Participation

Describe the public participation process, including information about and the dates of the public comment period and public hearing(s) held during the development of the plan:

No comments were received during the formal public comment period.

Public input sessions held during the development of the plan:

- *Date(s) of public notice: 7/18/2022 and 11/21/2022*
- *Date(s) of public hearing: 8/3/2022 and 12/8/2022*

Formal public comment period held after publication of the draft plan

- *Date of public notice: 2/24/2023*
- *Public comment period: start date – 2/25/2023 end date – 3/27/2023*

Describe the public participation process:

Two public input sessions were held during the development of the plan. A 30-day public comment period followed the publication of the draft plan. See public consultation section above for more details.

Efforts to broaden public participation

Public participation was solicited through a variety of methods, including public notices, two public input sessions (one held during the day and one in the evening to widen participation), one-on-one consultations, a survey, and a formal public comment period. Both public hearings were also available virtually to accommodate individuals unable to attend in person. The city also considered any comments by residents received in writing, or orally at a public hearing, when preparing the HOME-ARP allocation plan. During the public comment period, drafts of the plan were made available at select public libraries and public housing offices located in low-income areas of the city to broaden access to potentially impacted populations.

Summarize the comments and recommendations received through the public participation process either in writing, or orally at a public hearing:

See public consultation section above. No formal public comments were received after publication of the draft plan.

Summarize any comments or recommendations not accepted why:

All comments received were considered.

Needs Assessment and Gaps Analysis

To comply with HUD's requirements for this HOME-ARP allocation plan, Norfolk must evaluate the size and demographic composition of all four of the qualifying populations within its boundaries and assess the unmet needs of each of those populations. In addition, the needs assessment and gaps analysis must identify any gaps within its current shelter and housing inventory as well as the service delivery system.

This assessment will focus on the following HOME-ARP qualifying populations:

1. Sheltered and unsheltered homeless populations as defined in [24 CFR 91.5](#);
2. Currently housed individuals and families at risk of homelessness as defined in [24 CFR 91.5](#);
3. Individuals and families fleeing or attempting to flee domestic violence, dating violence, sexual assault, stalking or human trafficking; and,
4. Other populations where assistance would prevent the family's homelessness or serve those with the greatest risk of housing instability.

Some of the data used for the purposes of this needs assessment and gaps analysis is sourced from the Hampton Roads Homeless Management Information System (HMIS), a repository for client-level data and a required data tool for any agencies receiving funds from the US government to assist homeless clients.¹ To access this information, the City of Norfolk consulted with the Southeastern Virginia Homeless Coalition, which is tasked with developing, sustaining, and coordinating a comprehensive Continuum of Care (CoC) of homeless services for Norfolk and five other regional jurisdictions: the cities of Chesapeake, Suffolk, Franklin, and the Isle of Wight and Southampton counties. Additional data sources include the Point-in-Time count (PIT), Housing Inventory Count (HIC), American Community Survey (ACS) 5-year estimates, and the Comprehensive Housing Affordability Strategy (CHAS), among others.

The PIT count is an annual count of sheltered and unsheltered people experiencing homelessness on a single night in January. It is important to note that not everyone in need that day is located in order to be counted, and those who are at-risk of homelessness are not included. Research demonstrates that the annual PIT total should be multiplied three or four times to estimate how many people more accurately may experience homelessness and engage with resources over the course of one year.²

The HIC is an inventory of housing conducted annually and reports the number of beds and units available to serve persons who are homeless. The HIC is categorized by four Program types: Emergency Shelter, Transitional Housing, Rapid Re-housing (RRH), and Permanent Supportive Housing (PSH).

The following table captures the current inventory of beds and units by type; sheltered and unsheltered homeless households; and the available units to serve households experiencing homelessness.

¹ SVHC annual report 2020

² 2022 Norfolk Consolidated Annual Performance and Evaluation Report (CAPER)

Table 1 - Homeless Needs Inventory

	Current Inventory					Homeless Population			
	Family		Adults Only		Vets	Family HH (at least 1 child)	Adult HH (w/o child)	Vets	Victims of DV
	# of Beds	# of Units	# of Beds	# of Units	# of Beds				
Emergency Shelter	155	38	138	138	8				
Transitional Housing	20	4	37	37	0				
Permanent Supportive Housing	381	114	458	386	447				
Rapid Rehousing	212	79	58	58	38				
Other Permanent Housing	0	0	160	160	0				
Sheltered Homeless						168	490	58	42
Unsheltered Homeless						0	80	8	3

Data Sources: 1. 2022 Point-in-Time Count (PIT); 2. Continuum of Care (CoC) 2022 Housing Inventory Count (HIC); 3. CoC Consultation

Size and demographic composition of qualifying populations

Homeless as defined in 24 CFR 91.5

According to the 2022 PIT count, 469 persons experiencing homelessness were counted in Norfolk.

While there are fluctuations in the count from year to year, this count reflects many positive changes in Norfolk's count over the past 5 years as well as one negative change:

- In 2022, there was an increase in the number of persons counted in Norfolk (469) from the prior year; however, there is an overall decrease of 24% in persons experiencing homelessness between 2018 and 2022.
- Adult Only households decreased from 489 to 413, a 16% decrease.
- There was a 56% decrease in homeless families, from 41 to 18.
- Additionally, 89% of persons counted in Norfolk were sheltered.
- Over the last 5 years, there has been a 64% increase in the number of persons identified in Norfolk that report living with a Serious Mental Illness.

Sheltered Homeless Populations

People are considered sheltered when they are residing in emergency shelter or transitional housing, but not when they are receiving rapid rehousing assistance or residing in permanent supportive housing.

The 2022 PIT count identified 434 persons experiencing sheltered homelessness on the evening of January 26, 2022. This represents a 13 percent increase from the 2021 PIT count (381 persons). However, this percentage difference may be attributed, in large part, to the limited capacity restrictions imposed on shelters by the COVID-19 pandemic in January 2021.

Unsheltered Homeless Populations

The 2022 PIT count identified 35 persons experiencing unsheltered homelessness in Norfolk on the evening of January 26, 2022. There is no comparison to the prior year as this count was not conducted due to the COVID-19 pandemic.

Racial and ethnic composition

Black/African Americans compose just under 41 percent of the total population of Norfolk³, however Black/African American households represent 75 percent of the population experiencing both sheltered and unsheltered homelessness in the city. Furthermore, the unsheltered homeless population is comprised primarily of Black/African American single member adult households, who commonly lack community support or connections and who often are facing substance abuse issues, mental health challenges, and physical debilitation.

Table 2 - Racial and ethnic composition of households experiencing homelessness

Race:	Sheltered:	Unsheltered (optional)
White	325	40
Black or African American	1,065	132
Asian	8	1
American Indian or Alaska Native		
Pacific Islander	12	1
Ethnicity:	Sheltered:	Unsheltered (optional)
Hispanic	70	8
Not Hispanic	1,354	173

Data Source: HMIS data provided by Norfolk's Continuum of Care

Veterans

Veterans are a noteworthy subpopulation of the homeless qualifying population due to the presence of 15 military installations in Hampton Roads, including Naval Station Norfolk, the world's largest naval base⁴. An estimated 205,400 military veterans make Hampton Roads their home⁵ and according to 2021 US Census population estimates, 24,632 veterans live in Norfolk. The 2022 PIT count captured 55 individual veterans experiencing homelessness, 4 of whom are women. Veterans represent 12 percent of the total number of persons experiencing homelessness from the 2022 PIT count in Norfolk.

Additional statistics

Of the 469 people counted in Norfolk during the January 2022 Point in Time Count:

³ <https://www.census.gov/quickfacts/norfolkcityvirginia> (July 2021 estimates)

⁴ <https://hamptonroadsalliance.com/military/#:~:text=Hampton%20Roads%20is%20known%20around,forces%20in%20the%20United%20States>

⁵ <https://www.hrpdcva.gov/news/article/november/10/2020/november-map-of-the-month%3A-where-are-the-veterans-in-hampton-roads%3F/>

- 97 persons (21 percent) reported having a Serious Mental Illness (SMI); 35 persons (8 percent) had a substance abuse problem. These characteristics of those experiencing homelessness are self-reported and often do not reflect reality; however, they are increases from the previous year.
- 416 persons (87 percent) were single adults, and 53 persons (11 percent) were in households with children. All families with children were in shelter. Over the years, resources have been directed toward assistance of households with children, but there has been a lack of expansion for appropriate housing and services directed toward single adults.
- 124 (26 percent) of the total persons counted were chronically homeless.
- 30 persons (6 percent) were adults fleeing domestic violence.
- 12 persons (3 percent) were living with HIV/AIDS.
- 9 persons (2 percent) were unaccompanied youth (between the ages of 18-24). This high-risk category remains difficult to serve with limited age-appropriate assistance options across the region.⁶

At Risk of Homelessness as defined in 24 CFR 91.5

Households at risk of homelessness are those with incomes below 30% area median income (AMI) and that do not have sufficient resources or support networks immediately available to prevent them from becoming homeless. Additionally, at risk households must meet one of several conditions that contribute to housing instability, such as moving because of economic reasons two or more times in the last 60 days, living in the home of another because of economic hardship, or living in a hotel/motel without charitable or government program financial support.

According to Norfolk's CoC data, individuals with an imminent risk of homelessness typically have a combination of negative financial factors present in their lives: lack of living wage job, rent consuming more than 30 percent of their income, and high childcare, medical, or transportation costs. In addition to these factors, individuals at risk of becoming homeless will often have additional issues present including family conflicts, domestic violence, doubling-up with family members, recent crisis, housing with code or safety violations, family members with disabilities, criminal histories, history of mental health challenges or chemical dependency, difficulty navigating systems to access public benefits or community-based services, and prior experience with homelessness.

According to 2014-2018 Comprehensive Housing Affordability Strategy (CHAS) data, the City of Norfolk has 16,080 households with incomes at or below 30 percent of HUD's Area Median Family Income (HAMFI); this represents 18 percent of Norfolk's 88,383 households.⁷

As of 2016, Princeton University's Eviction Lab rated the City of Norfolk as sixth highest in the nation for its eviction rate.⁸ According to data sourced from Norfolk's Sheriff's Office, Civil Process Division, 1,144 evictions were ordered in 2021 and 689 evictions, or 60 percent, were executed. * These numbers are lower than previous years due to the COVID-19 eviction moratorium. The Virginia Department of Housing and Community Development and Norfolk's Department of Neighborhood Services have provided rent relief and other support assistance to households facing eviction, in tandem with certain protections

⁶ 2022 CAPER

⁷ 2019 ACS 5-year estimates

⁸ <https://evictionlab.org/rankings/#/evictions?r=United%20States&a=0&d=evictionRate&lang=en>

*This number reflects individuals, not a single address

afforded during the COVID-19 pandemic. However, effective July 1, 2022, there are no restrictions to prevent landlords from filing for eviction due to non-payment of rent and this required a shift from eviction prevention to mitigation of an imminent homelessness crisis.

For At-Risk households, many below 50 percent AMI and/or living in public housing were assisted through the Virginia Rent Relief Program. In 2022, 14,177 households were approved for rent assistance that totaled \$70,031,927. Eighty-one percent of those assisted were Black/African American, 15 percent were White/Caucasian, 3 percent were Multi-Racial, and 1 percent were Asian. Seventy-two percent reported they were Female and 28 percent reported they were Male.

[Fleeing, or Attempting to Flee, Domestic Violence, Dating Violence, Sexual Assault, Stalking, or Human Trafficking](#)

From June 2020 – July 2021, the YWCA of South Hampton Roads' Domestic Violence Hotline served more than 8,279 callers, half (4,138) of whom were requesting shelter. Utilizing evidence-based danger assessments, and in cases involving law enforcement, lethality assessments, domestic violence (DV) victims are connected to shelter. In FY2021, 141 adults and 65 children were assisted out of high danger situations to be placed in shelter.

Out of all clients assisted, 50-55 percent are Black/African American. Typically, 15-20 percent of clients are male, and a nominal percentage of individuals are transgender.

The National Human Trafficking Hotline documented 140 cases of human trafficking in Virginia in 2021, and most victims and survivors are adult female foreign nationals. Sex trafficking venues that recorded the most cases were illicit massage/spa business, hotel/motel-based commercial sex, residence-based commercial sex, and escort services. Labor trafficking venues with the highest victims were domestic work, construction, and restaurant/food service.⁹ However, the data is not disaggregated for Norfolk and represents a gap in our ability to assess the need for this population, as well as how extensive or pervasive human trafficking is in the city.

Other populations

Other populations, as defined by HUD for HOME-ARP, include households requiring services or housing assistance to prevent homelessness or would serve those with the greatest risk of housing instability. This includes households:

1. who have previously been qualified as "homeless" as defined in [24 CFR 91.5](#), are currently housed due to temporary or emergency assistance, including financial assistance, services, temporary rental assistance or some type of other assistance to allow the household to be housed, and who need additional housing assistance or supportive services to avoid a return to homelessness;
2. with an annual income that is less than or equal to 30 percent of the area median income, as determined by HUD and is experiencing severe cost burden (i.e., paying more than 50 percent of monthly household income toward housing costs); and/or
3. with an annual income that is less than or equal to 50 percent of the area median income, as determined by HUD, and meets one of the conditions of the "at risk of homelessness" definition established in [24 CFR 91.5](#).

⁹ <https://htcourts.org/virginia/>

The ForKids Housing Crisis Hotline is the central point of contact for all persons experiencing a housing crisis throughout 14 cities in Southeastern Virginia. According to FY22 data, 14,191 (28 percent) of 50,530 calls came from Norfolk residents.¹⁰ Norfolk composes 14 percent of the region's population but has the largest call volume of any city in Hampton Roads, including Virginia Beach (26 percent of the region's population). The large call volume reflects a high level of housing instability in the city, as most callers are housed but requesting services to remain so.¹¹

Currently housed and at risk of repeat homelessness

According to available CoC data, 80 households were referred for Emergency Housing Vouchers (EHVs), however only 63 emergency housing vouchers (EHVs) were available to Norfolk households. As of August 2022 (the last date for which information is available), 26 households exited emergency housing to permanent destinations. The CoC and traditional sources have limited information on this population.

Households with incomes <30 percent of AMI and experiencing severe housing cost burden

According to 2014-2018 CHAS data, the City of Norfolk has 16,080 households with incomes at or below 30 percent of HUD's Area Median Family Income (HAMFI). Over half of these households are severely cost-burdened (i.e., spends >50 percent of income on housing): 8,110 renter households at or below 30 percent of AMI are severely cost-burdened, whereas 1,850 owners within the same AMI are cost-burdened. Crowding, defined as more than one person per room, is also highest among renters whose income is up to 30 percent AMI (735 out of approximately 1,500 renter households) and is characteristic of households experiencing economic hardship.

Extremely low-income renters (less than 30 percent AMI) are also more likely to have housing problems than homeowners and higher-income groups. Of the 13,175 Norfolk renter households with incomes below 30 percent of AMI, about 9,575 (73 percent) have at least one severe housing problem (which includes cost burden greater than 50 percent; more than 1.5 persons per room (crowding); lack of complete kitchen facilities; and/or lack of complete plumbing facilities). When analyzed according to racial demographics, Black/African American households compose 56 percent of extremely low-income households with one or more severe housing problems.

Households with incomes >30-50 percent AMI that meet HUD's definition of at risk of homelessness

Severe cost burden is also seen within the 30-50 percent AMI group where 45 percent of renter households in that income bracket (3,850 out of 8,585) and 43 percent of owner households (1,270 out of 2,965) spent more than 50 percent of their income on housing. Crowding affects 220 households in the same income bracket. The compounding challenges that render these households as at-risk of homelessness, such as moving two or more times during the 60 days preceding an application for homelessness prevention assistance, is unclear.

¹⁰ All callers/interactions made with Regional Call Center staff, including incomplete/disconnected calls

¹¹ ForKids FY22 Semi-Annual Summary by Callers <https://www.forkids.org/hch757>

Identify and consider the current resources available to assist qualifying populations, including congregate and non-congregate shelter units, supportive services, TBRA, and affordable and permanent supportive rental housing (Optional):

Current resources available to assist qualifying populations

Note: The information provided below is not comprehensive of all services in Norfolk.

Housing and Homelessness

Southeastern Virginia Homeless Coalition (SVHC) Service Coordination Committees provide the Continuum of Care (CoC) with a central/coordinated assessment process which offers all clients experiencing homelessness with equal access to ongoing housing options beyond emergency shelter. Where appropriate, households may be eligible for diversion services, short-term cash assistance, rapid rehousing, transitional housing, tenant based rental assistance or permanent supportive housing.

Rent Ready Norfolk, administered through the Department of Neighborhood Services, provides education webinars to landlords, property management company, and realtors through the Rent Ready Norfolk program. Neighborhood Services partners with Norfolk Redevelopment and Housing Authority (NRHA) who are the administrators of the Housing Choice Voucher (HCV) Program in the City. 'Open Houses' held for Landlords and Property Managers have educated landlords and those in the housing industry of the benefits of the Housing Choice Voucher Program and Fair Housing laws, as well as Rent Ready Norfolk. The Rent Ready program, while not a direct service, is meant to expand housing access for residents utilizing HCVs in Norfolk.

NRHA administers tenant-based rental assistance (TBRA) to qualifying families based on HUD-defined income requirements. The owner and the tenant will enter into a lease agreement, with the tenant paying the security deposit in most cases. The TBRA program does allow payment of a security deposit in compliance with HUD's HOME Investment Partnerships Program. Both NRHA and the city inspect HCV and TBRA properties prior to move-in and on a yearly basis to ensure that apartments comply with HUD standards for safety, size, and accessibility. The NRHA and the City also provide information on other affordable housing developments, some with units accessible for persons with disabilities. The Norfolk Community Services Board utilized HOME funds to provide TBRA to provide affordable permanent supportive housing for up to 45 households who were homeless in 2022.

Affordable and permanent supportive rental housing

NRHA provides low-income families with safe and well-maintained housing. NRHA plans and administers large-scale residential redevelopment programs within Norfolk. NRHA has been effective in obtaining private investment partners to fund new neighborhoods; improving low-income public housing; planning and building mixed-income communities; and offering programs that support residents receiving rental assistance on their path to self-sufficiency. NRHA operates nearly 4,000 assisted multifamily units, 3,763 housing choice vouchers and 980 privately managed multifamily apartments for a total of approximately 8,000 households with approximately 17,000 occupants.

Virginia Supportive Housing is a private, non-profit 501(c)3 community development corporation that provides permanent housing and supportive services to homeless and low-income individuals through a variety of properties and programs in service of the mission to end homelessness. VSH develops, owns,

and manages 640 units of permanent supportive housing across six (6) localities including Gosnold Apartments and Church Street Station Studios in the City of Norfolk. Gosnold and Church Street Station accommodate residents in 122 units.

ForKids Inc.'s Permanent Supportive Housing (PSH) program serves literally homeless households with at least one minor child and a family member with a documented disability. ForKids, Inc. addresses the link between housing instability and income disparity, working to ensure families have access to affordable housing and economic opportunity.

Congregate and non-congregate shelter units

The Norfolk Community Services Board (NCSB) operates The Center, a 100-bed emergency shelter for single adults experiencing homelessness in Norfolk. The Center also serves as the City's overnight shelter response during severely cold weather (as declared by the Emergency Operations Center) with up to 50 additional overflow spots.

ForKids, Inc. provides emergency shelter to families and children and, since 1988, has grown to become one of the largest providers of homeless services to families in Virginia.

The Salvation Army Hampton Roads Area Command operates the Men's Hope Center, an emergency shelter for single men that provides a day services program for homeless singles and serves 14 soup kitchens per week available to anyone in the community. In addition, The Hope Center contains an emergency shelter per diem program with the Veteran's Administration. H.O.P.E. Village is a residential program that provides transitional housing for women and women with children. This full-service housing program offers up to 6 months of housing, case management, employment and education coordination and life skills to homeless women and women with children.

For over forty years, the YWCA South Hampton Roads has operated an emergency shelter, providing the only place of refuge for families escaping domestic and sexual violence in the City of Norfolk. YWCA Emergency Shelter is available for those who are homelessness, experiencing poverty, and/or abuse.

The Union Mission has been serving the homeless since 1892, operating Bashford Men's Shelter and a Women and Children's Shelter to assist over 700 men, women, and children annually. Meals, laundry services, case management, job readiness programs, wellness services, and counseling are available to guests.

St. Columba Ecumenical Ministries, Inc. operates a day center from 9am-2pm each day so persons experiencing homelessness can access essential needs like showers and meals, laundry, and to speak with a homeless advocate who can connect them to resources. St. Columba also operates a 6-month transitional housing program for single, homeless, adult males and females.

Eviction mitigation

In 2021, the City of Norfolk took part in the Virginia Eviction Reduction Pilot (VERP), sponsored by the Virginia Department of Housing and Community Development, to assist Norfolk residents in preventing eviction. The Norfolk Eviction Prevention Center is administered by the Department of Neighborhood Services and connected Norfolk residents facing eviction with an additional \$800,000 in city funding (VERP

2.0) for access to resources (e.g., legal aid, financial literacy classes) to mitigate immediate relief needs and stabilize households to reduce the risk in the long term.

Health, Mental Health Care, Substance Abuse Counseling and Treatment

Norfolk Community Services Board (NCSB), the Department of Human Services (NDHS) and various clinics in Norfolk provide free, low-cost health, mental health care, substance counseling and treatment.

Transportation

Hampton Roads Transit provides light rail, and bus transportation. Bus passes are provided throughout the city to access services.

Income Assistance

Norfolk Department of Human Services, Social Security Administration, and the Virginia Employment Commission provide links to mainstream benefits.

Educational Opportunities and Job Training

Tidewater Community College (TCC), area high schools, Norfolk Works, Hampton Roads Workforce Council, and [VIEW](#) through the Norfolk Department of Human Services provides GED classes, education, employment classes and training.

Food and Nutrition

The Foodbank of Southeastern Virginia and area churches and missions provide food, free meals, and other food assistance.

Legal Aid and Mediation

Legal Aid of Southeastern Virginia provides free or low-cost legal assistance. The Norfolk Family Justice Center is a multi-agency center that co-locates law enforcement officers, prosecutors, victim-witness advocates, social service specialists, and a Sexual Assault Nurse Examiner (SANE) clinic to address the immediate and long-term needs of victims of crime, particularly victims of domestic violence, dating violence, sexual assault, and stalking.

Veteran's Services

Hampton VA Medical Center, Virginia Veterans and Family Services, STOP Inc., ForKids Inc., Virginia Beach Community Development Corporation (SSVF providers), and Virginia Employment Commission provide various services for veterans.

Mainstream Services used to complement services to households experiencing homelessness
HUD defines mainstream benefits and services as services that “consist of a wide variety of publicly funded services, programs, and entitlement for low-income people that address basic needs, including, but not limited to, income and employment, housing, food and nutrition, health and behavioral health services, child welfare, and transportation.”

The city's benefits and services are provided through numerous state, and local governmental departments including but not limited to the following:

- Norfolk Community Services Board: Mental Health, Substance Abuse, Homeless, and Disability Services
- Norfolk Department of Human Services: Access to mainstream benefits including Temporary Assistance to Need Families (TANF), SNAP (food stamps), and Social Security (SSI, SSDI, SSA)
- Employment and job training services through Norfolk Works, and Norfolk Human Services
- Norfolk Crisis Intervention Team (emergency mental health services partnership between Norfolk Community Services Board and Norfolk Police department)
- Services for people affected by HIV through the Greater Hampton Roads TGA Ryan White Part A HIV/AIDS Program
- Clinical services and WIC benefits through Norfolk Public Health department
- Unemployment benefits through Virginia Employment Commission

The unmet housing and service needs of qualifying populations

Homeless as defined in 24 CFR 91.5

The Southeastern Virginia Homeless Coalition (SVHC) conducted a homeless Point-In-Time Count in 2022 and identified 469 persons experiencing sheltered/unsheltered homelessness. The count revealed an increase between 2021 and 2022 both in the number of individuals with substance abuse issues and those with serious mental illness. The data as well as anecdotal feedback from our service providers supports a need for increased services for these populations.

There is also critical need for permanent supportive housing for chronically homeless individuals and families and other homeless subpopulations such as persons with severe mental illness and veterans and their families.

At Risk of Homelessness as defined in 24 CFR 91.5

According to the 2014-2018 CHAS data, renters and owners with 0-30 percent AMI have a high percentage of severe cost burden. About 62 percent of renter households in that income bracket (8,110 out of 13,175) and 64 percent of owner households (1,850 out of 2,905) reported severe cost burden. Severe cost burden is also seen within the 30-50 percent AMI group where 45 percent of renter households in that income bracket (3,850 out of 8,585) and 43 percent of owner households (1,270 out of 2,965) spent more than 50 percent of their income on housing. Overall, a total of 15,080 households earning between 0-50 percent AMI have a housing cost burden of 50 percent or over. Extremely low and low-income individuals are exceedingly burdened by housing costs and one missed paycheck or health issue can throw an entire household into a housing crisis.

Substandard housing is another problem facing Norfolk households. There were 480 households, including both renter and owner-occupied housing with incomplete plumbing or kitchen facilities. Extremely low-income renters (less than 30 percent AMI) are more likely to have housing problems than homeowners and higher income groups, with fewer resources to correct the problems. Of the 13,175 Norfolk renter households with incomes below 30 percent of AMI, about 9,575 (73 percent) have at least one severe housing problem.

New, quality, affordable housing units is a need that could alleviate housing-problem burdens on low-income Norfolk households. According to a study by the Virginia Joint Legislative Audit and Review Commission, Norfolk has the second highest need for affordable rental units. They estimate that the gap is 12,300 units.

Table 3 - Affordable Rental Units Need in Virginia



Fleeing, or Attempting to Flee, Domestic Violence, Dating Violence, Sexual Assault, Stalking, or Human Trafficking, as defined by HUD in the Notice

The YWCA of South Hampton Roads provides domestic violence services such as counseling, case management, legal advocacy, and other types of advocacy (e.g., assistance with landlords, employers, and access to medical resources) that seek to keep domestic violence victims and children safely in their homes, instead of being forced to flee to shelters. These additional supportive services are especially important due to the lack of shelter beds in the city for victims and their children. Domestic violence shelter clients often do not have the resources to afford stable housing, including first month's rent and a security deposit. This puts families at high-risk of becoming homeless. The YWCA-SHR operates an emergency shelter facility with 22 rooms to assist victims of interpersonal violence, but this is not intended as a long-term housing solution for clients.

Impacts from COVID-19 have sparked a high level of domestic violence (DV) in the region and City of Norfolk, as more households experienced limitations on mobility and routine, precarious employment,

increased health and economic constraints, and other stressors. The average length of stay for clients in shelter used to be 42 days; now it's four months.

YWCA-SHR staff acknowledged the greatest need is for money to assist DV victims not in shelter, but who otherwise need secure housing where abusive partners/relations are not able to locate them. Housing assistance (i.e., housing and delivering trauma-informed case management services) and civil legal assistance (e.g., for protective order hearings, separation agreements, custody, and landlord-tenant disputes) are the largest service gaps for victims of interpersonal violence.

Other populations requiring services or housing assistance to prevent homelessness and other populations at greatest risk of housing instability

Affordable housing for low-income and extremely low-income households is needed. Critically low-income households also tend to have some form of special need, which compounds the need for not only affordable units but also units that are handicap accessible. The senior and physically limited population have fewer units within the inventory to choose from. When any of these units become available, they are at a premium to obtain and occupy.

Similarly, NDHCD's HOME-ARP survey highlighted a need for affordable housing that provides older adults with support as they age. Seniors are finding it more difficult to age in place while attempting to maintain a home on a fixed income. Norfolk has an abundance of aged housing stock, some of which can still be preserved and others that need to be demolished. When seniors are faced with this looming realization, other housing options are critically needed. Housing is only one portion of the support that seniors require; health and dietary concerns require ongoing social services.

One of the other aspects of housing needed is housing for families with children. Affordability is a critical need but so are housing units that are lead free, safe, and energy-efficient and can be occupied in a manner that does not cause overcrowding.

Identify any gaps within the current shelter and housing inventory as well as the service delivery system:

Based on the data provided above and feedback from housing and homeless service providers in Norfolk, there is a significant gap for affordable rental housing in Norfolk. Poor housing quality and severe cost burden are also issues that threaten housing stability for low-income persons; additional quality housing at an affordable cost would benefit these households. There is also a gap in available services for homeless households with mental health and substance abuse issues, as well as seniors and those with physical limitations. Case management and civil legal services are also a gap for victims and survivors of DV and human trafficking that are not in emergency shelter.

Under Section IV.4.2.ii.G of the HOME-ARP Notice, a PJ may provide additional characteristics associated with instability and increased risk of homelessness in their HOME-ARP allocation plan. These characteristics will further refine the definition of "other populations" that are "At Greatest Risk of Housing Instability," as established in the HOME-ARP Notice. If including these characteristics, identify them here:

No additional characteristics are being added.

Priority needs for qualifying populations

HOME-ARP survey results, gaps analysis, and consultations of Norfolk's CoC, regional service providers and other trusted agencies show that among all QPs, there is a critical need for quality, affordable rental housing. Supportive services for QPs are an additional priority to ensure stable housing.

Explain how the PJ determined the level of need and gaps in the PJ's shelter and housing inventory and service delivery systems based on the data presented in the plan:

NDHCD evaluated available data about the area's shelter and housing inventory and service delivery systems to determine how to address needs and gaps. Survey data, interviews, and rental data show that extremely low and low-income households are often cost-burdened or have severe housing problems, which indicates a need for additional affordable rental units and supportive service provision. Data from YWCA-SHR indicates that there is a need for additional affordable units and supportive services for the domestic violence and human trafficking QP, who do not have enough access to long-term affordable housing and civil legal support.

HOME-ARP Activities

A solicitation for concepts launched in December of 2022 to identify the depth of appetite and breadth of priorities among potential subrecipients, and feasibility of eligible activities given the scope of HOME-ARP project requirements. The City of Norfolk will administer HOME-ARP program funds directly to subrecipients. Eligible activities will be selected through solicitation for full proposals **between Spring 2023 - Fall 2024**, once the City of Norfolk's HOME-ARP Allocation Plan is approved by HUD.

The Norfolk Department of Housing and Community Development (NDHCD) will administer single-year grants and multi-year grants for projects that require sustained funding over time. The application, solicited through Norfolk's grants management platform will require participants to identify a plan for how resources will be leveraged against other revenue streams such as CDBG, ESG, and HOME funds, LIHTCs, and National Housing Trust Funds (without duplicating efforts), and managed for the duration of the proposed project. All projects seeking funding will be competitively evaluated based on the overall quality of the content submitted, cost, demonstration of past success in project and/or service delivery, sound financial management, knowledge of and ability to adhere to all federal, state, and local statutes, and alignment of project with established priorities as defined in the final City of Norfolk HOME-ARP Allocation Plan.

Table 4 - Use of HOME-ARP Funding

	Funding Amount	Percent of the Grant	Statutory Limit
Supportive Services	\$ 2,267,686		
Acquisition and Development of Non-Congregate Shelters	\$ 0		
Tenant Based Rental Assistance (TBRA)	\$ 0		
Development of Affordable Rental Housing	\$ 2,250,000		
Non-Profit Operating	\$ 0	0 %	5%
Non-Profit Capacity Building	\$ 0	0 %	5%
Administration and Planning	\$ 0	6 %	15%

Total HOME ARP Allocation	\$ 4,517,686		
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Describe how the PJ will distribute HOME-ARP funds in accordance with its priority needs identified in its needs assessment and gap analysis:

Norfolk's HOME-ARP allocation will mainly fund the construction of affordable rental housing to meet the urgent demand of HOME-ARP QPs, with a preference for literal homeless households, including chronic homeless and veteran subpopulations to align with the CoC. Additional funding will support eligible QPs who require supportive services that may not otherwise be available without HOME-ARP funds. Available resources will now be allocated through a competitive solicitation process as follows: Administration and Planning has been decreased from \$267,686 to \$0; Supportive Services has increased from \$500,000 to \$2,267,686; and the Development of Affordable Rental Housing has decreased from \$3,750,000 to \$2,250,000.

Characteristics of the shelter and housing inventory, service delivery system, and the needs identified in the gap analysis that provide a rationale for the plan to fund eligible activities:

According to the homeless needs assessment for Norfolk, the population of households experiencing homelessness each year is increasing, with estimates for growth of this population far surpassing those exiting homelessness. In fact, all population categories in Table 6 (below) have fewer people exiting homelessness each year than those experiencing homelessness and/or those becoming homeless each year. This concerning trend only compounds the urgency to construct affordable rental housing for Norfolk households.

Table 3 shows that Norfolk needs additional affordable housing units to meet demand, as there currently are not enough affordable units in the city, especially for extremely low and low-income households. These households are more likely to be simultaneously burdened by aging housing stock and housing problems, health and/or mobility issues, crowding, or other challenges; supportive services in this case are critical to ensuring the choice isn't made between rent and utilities, food, or other necessities. Additional funds could expand supportive services and case management for QPs.

Table 5 – Number of Persons Experiencing Homelessness

Population	Estimate the # of persons experiencing homelessness on a given night		Estimate the # experiencing homelessness each year	Estimate the # becoming homeless each year	Estimate the # exiting homelessness each year	Estimate the # of days persons experience homelessness
	Sheltered	Unsheltered				
Persons in Households with Adult(s) and Child(ren)	53	0	215	80	12	176
Persons in Households with Only Children	0	0	0	0	0	0
Persons in Households	416	35	1,652	766	50	298

Population	Estimate the # of persons experiencing homelessness on a given night		Estimate the # experiencing homelessness each year	Estimate the # becoming homeless each year	Estimate the # exiting homelessness each year	Estimate the # of days persons experience homelessness
	Sheltered	Unsheltered				
with Only Adults						
Chronically Homeless Individuals	120	4	220	50	8	200
Chronically Homeless Families	0	0	2	2	2	120
Veterans	54	4	210	40	16	180
Unaccompanied Child	9	0	45	15	5	90
Persons with HIV	11	1	44	17	4	298

Source: HMIS Annual Progress Report

HOME-ARP Production Housing Goals

Estimate the number of affordable rental housing units for qualifying populations that the PJ will produce or support with its HOME-ARP allocation:

The City of Norfolk intends to support the production of approximately 100 new or fully renovated affordable rental housing units with HOME-ARP funds for qualifying populations as prioritized within Norfolk's CoC.

Describe the specific affordable rental housing production goal that the PJ hopes to achieve and describe how the production goal will address the PJ's priority needs:

NDHCD will encourage development of new affordable rental housing for eligible QPs in mixed-income and multi-unit buildings, avoiding the concentration of extremely low and low-income households in a building. The city may also support projects that expand permanent supportive housing options for unsheltered single adults, who are the largest population with an unmet need in the city. Furthermore, production shall meet or exceed the requirement for accessibility to serve disabled households or households with mobility challenges, which is a growing need in the city.

Preferences

Preferences for qualifying populations and subpopulations

HOME-ARP funding will be in alignment with the CoC that includes Norfolk, therefore a preference will be given to chronically homeless and homeless veteran households. Norfolk will comply with all applicable

nondiscrimination and equal opportunity requirements listed in 24 CFR 5.105(a) and any other applicable fair housing and civil rights laws and requirements. ~~As established for specific projects, a preference may be alternatively established for those fleeing or attempting to flee, due to violence, dating violence, sexual assault, stalking, or homelessness as defined in the HUD Interim Final Rule for Veterans.~~

For prioritization for referrals to housing programs, the CE prioritization list is sorted dynamically by the recommended program (i.e., Rapid Re-housing (RRH), Transitional Housing (TH), and Permanent Supportive Housing (PSH). After households are recommended for a housing program, households are prioritized by length of time homeless and score on the housing needs assessment. Additionally, the CoC prioritizes chronically homeless and veteran households.

- Highest Priority: Chronically Homeless Veteran households
 - Housing Assessment Score: highest to lowest
 - Homeless History: longest to shortest
- Homeless Veteran Households
 - Housing Assessment Score: highest to lowest
 - Homeless History: longest to shortest
- Chronically Homeless Households
 - Housing Assessment Score: highest to lowest
 - Homeless History: longest to shortest
- Other Homeless Households
 - Housing Assessment Score: highest to lowest
 - Homeless History: longest to shortest

Preferences and prioritization to address unmet needs or gaps

The use of preferences for literal homeless households will address the need for these households to acquire permanent, supportive, and affordable housing, which has been identified as a critical need in the City of Norfolk. Therefore, Norfolk will prioritize the construction of additional PSH units for HOME-ARP that will offer a combination of housing with access to the types of services and support required to mitigate households returning to homelessness. ~~In the case of projects that establish a preference for the expanded DV population as defined in Notice 2021-10, prioritization will be based on a separate danger/lethality index unique to the needs of that population.~~

Addressing unmet needs and gaps for qualifying populations

HOME-ARP funds will address gaps for qualifying populations by bolstering case management and supportive service capacity for QPs that require additional support to attain housing and remain stabilized once housing has been secured.

Referral Methods

CoC CE referrals will be supplemented by other referral methods to ensure all qualifying populations have access to HOME-ARP projects and activities.

Limitations in a HOME-ARP rental housing or NCS project

All qualifying populations will have access to at least one HOME-ARP project or activity, with preference provided to those experiencing homelessness. No limitations will be implemented in the design of HOME-

ARP projects/activities and the City of Norfolk intends to follow all applicable fair housing, civil rights, and nondiscrimination requirements, including but not limited to those requirements listed in 24 CFR 5.105 (a). In some cases, however, local organizations that serve specific subpopulations of qualifying populations due to service model or safety concerns may, in effect, exercise a limitation to populations served (24 CFR 578.93). The City of Norfolk will confer with the HUD Office of Fair Housing and Equal Opportunity in this event to ensure no fair housing violations are present. The City of Norfolk will not preclude such organizations from applying for HOME-ARP funding once the application window opens, especially if they are able to demonstrate an ability to address critically needed housing infrastructure and service needs for local qualifying populations, as identified in the preceding needs assessment and gaps analysis.

HOME-ARP Refinancing Guidelines

The City of Norfolk does not intend to use HOME-ARP funds to refinance existing debt secured by multifamily rental housing that is being rehabilitated with HOME-ARP funds.

Appendices

[HOME-ARP Public Input Notice Affidavit of Publication – Jul 2022](#)

[HOME-ARP Public Input Notice Screenshot from Website - Aug 2022](#)

[HOME-ARP Public Input Survey](#)

[Public Input Notice from Website – Nov 2022](#)

[Public Notice in Virginian Pilot – Nov 2022](#)

[HOME-ARP Public Notice in Virginian Pilot – Feb 2023](#)



NOTICE OF PUBLIC INPUT SESSION
City of Norfolk HOME American Rescue Plan Program

All interested parties and individuals are invited to a public input session for the City of Norfolk's HOME American Rescue Plan (HOME ARP) Program, made possible with funds from the US Department of Housing and Urban Development (HUD). HUD awarded the City of Norfolk with \$4,517,686 in HOME ARP funds to assist individuals or households who are homeless, at risk of homelessness, and other vulnerable populations.

The in-person public input session will be held on **Wednesday, August 3, 2022 at 2:00 PM** on the 6th floor large conference room located in the City Hall Building: 810 Union Street, Norfolk, VA 23510. The purpose of this meeting is to provide information on eligible activities, qualifying populations, and other program-specific requirements. There will also be an opportunity to identify priority needs for use of the funds. Information collected during the meeting will be used to prepare the City's HOME ARP Allocation Plan.

Details to access the meeting virtually may be found at <https://www.norfolk.gov/hudentitlement>.

If special assistance for the disabled is needed, please contact the Department of Housing and Community Development at hudentitlement@norfolk.gov or (757) 664-2467. The city will seek to accommodate non-English speaking or hearing-impaired citizens to the best of its ability upon advanced request of at least 10 days. The contact person for the HOME ARP Program is Jessica Lowing Rosenberg, who may be reached at (757) 664-2468 or Jessica.Lowing-Rosenberg@norfolk.gov.

The City of Norfolk does not discriminate on the basis of race, color, religion, national origin, sex, elderliness, familial status, source of funds, sexual orientation, gender identity, military status, disability, or any other basis prohibited by state or federal law in admission, access to, treatment or employment in its federally assisted programs or activities.

Virtual/In-Person HOME-ARP Public Input Session, attendees can join:

- **By Computer:** Meet virtually with [Cisco Webex](#)
- **By Phone:** Call 1(415)655-0002 and use access code 2301 639 2528

The HOME American Rescue Plan Program Input Session concluded on August 3, 2022.



Applicant Orientation

HOME Investment Partnerships American Rescue Plan Program



00:03 / 1:00:18



- [Review the HOME ARP Public Input Slide Deck with Notes](#)
- [Participate in the Home ARP Public Input Survey](#)



VIRGINIA
MEDIA

Sold To:

City of Norfolk Budget and Strategic Planning - CU80060261
810 Union Street - Suite 607, City of Norfolk Office of Budget and Strategic Planning - HUD
Norfolk, VA 23510

Bill To:

City of Norfolk Budget and Strategic Planning - CU80060261
810 Union Street - Suite 607, City of Norfolk Office of Budget and Strategic Planning - HUD
Norfolk, VA 23510

Affidavit of Publication

State of Illinois
County of Cook

Order Number: 7251544
Purchase Order:

This day, Jeremy Gates appeared before me and, after being duly sworn, made oath that:

- 1) He/she is affidavit clerk of The Virginian Pilot, a newspaper published by Virginian-Pilot Media Companies, LLC in the city of Norfolk, Portsmouth, Chesapeake, Suffolk and Virginia Beach and the Commonwealth of Virginia and in the state of North Carolina.
- 2) That the advertisement hereto annexed has been published in said newspaper on the dates stated below
- 3) The advertisement has been produced on the websites classifieds.pilotonline.com and [https://www.publicnoticenvirginia.com](http://www.publicnoticenvirginia.com)

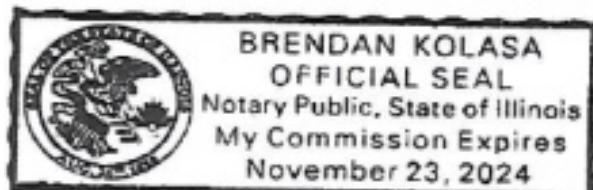
Published on: Jul 18, 2022.

Jeremy Gates

Subscribed and sworn to before me in my city and state on the day and year aforesaid this 19 day of July, 2022

My commission expires November 23, 2024

Notary Signature



Notary Stamp



VIRGINIA
MEDIA



**NOTICE OF PUBLIC INPUT
SESSION
CITY OF NORFOLK HOME
AMERICAN RESCUE PLAN
PROGRAM**

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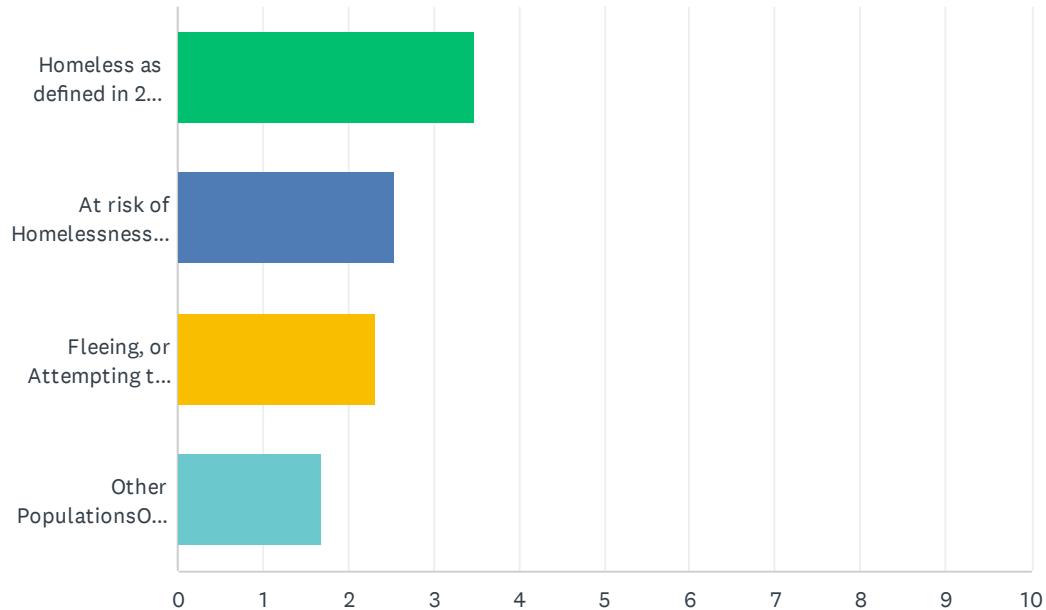
If special assistance for the disabled is needed, please contact the Department of Housing and Community Development at hudentitlement@norfolk.gov or (757) 664-2467. The city will seek to accommodate non-English speaking or hearing-impaired citizens to the best of its ability upon advanced request of at least 10 days. The contact person for the HOME ARP Program is Jessica Lowing Rosenberg, who may be reached at (757) 664-2468 or Jessica.Lowing-Rosenberg@norfolk.gov.

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07/18/22 7251544

Q1 Which qualifying population has the greatest need for services and referrals under HOME ARP? Please rank from 1 to 4 (1 = greatest need).

Answered: 19 Skipped: 0

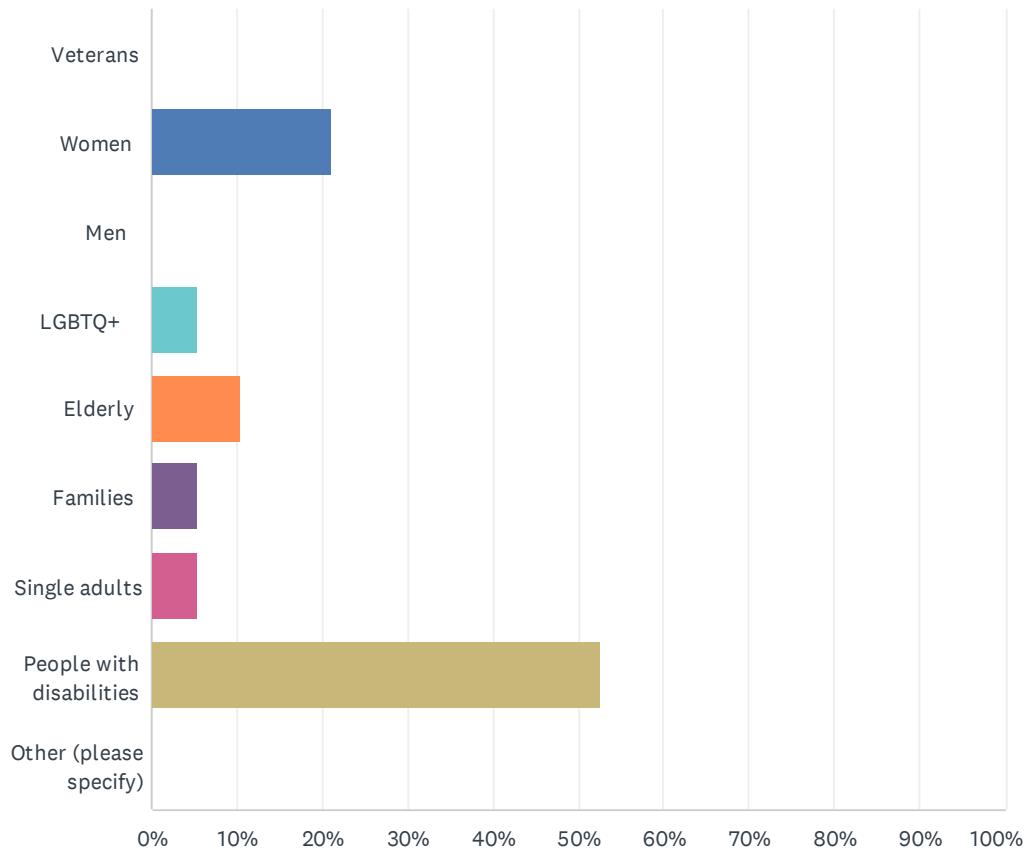


HOME Investment Partnerships American Rescue Plan (HOME ARP) public input survey

	1	2	3	4	TOTAL	SCORE
Homeless as defined in 24 CFR 91.5: An individual or family lacking fixed, regular, and adequate nighttime residence; an individual or family who will imminently lose their primary nighttime residence; or, unaccompanied youth under 25 years of age, or families with children and youth, who do not otherwise qualify as homeless.	73.68% 14	5.26% 1	15.79% 3	5.26% 1	19	3.47
At risk of Homelessness as defined in 24 CFR 91.5: An individual or family with annual income below 30% AMI for the area, as determined by HUD; and does not have sufficient resources or support networks immediately available to prevent them from moving to an emergency shelter or becoming homeless. Unaccompanied youth under 25 years of age, or families with children and youth, who do not otherwise qualify as homeless.	5.26% 1	52.63% 10	31.58% 6	10.53% 2	19	2.53
Fleeing, or Attempting to Flee, Domestic Violence, Dating Violence, Sexual Assault, Stalking, or Human Trafficking as defined by HUD's HOME ARP Notice CPD 21-10.	10.53% 2	36.84% 7	26.32% 5	26.32% 5	19	2.32
Other Populations Other households where assistance would prevent the family's homelessness or serve those with the greatest risk of housing instability. This includes families who have previously been qualified as "homeless" as defined in 24 CFR 91.5; are currently housed due to temporary or emergency assistance, including financial assistance, services, temporary rental assistance or some type of other assistance to allow household to be housed; and, who need additional housing assistance or supportive services to avoid a return to homelessness. Other populations at greatest risk of housing instability includes those who are at or below 30% of AMI and severely cost burdened; or have income at or below 50% of AMI and live in housing that has characteristics associated with instability and increased risk of homelessness as defined in paragraph 3 of "at risk of homelessness" in 24 CFR 91.5.	10.53% 2	5.26% 1	26.32% 5	57.89% 11	19	1.68

Q2 Is there a subpopulation of one of the above qualifying populations that should receive extra consideration?

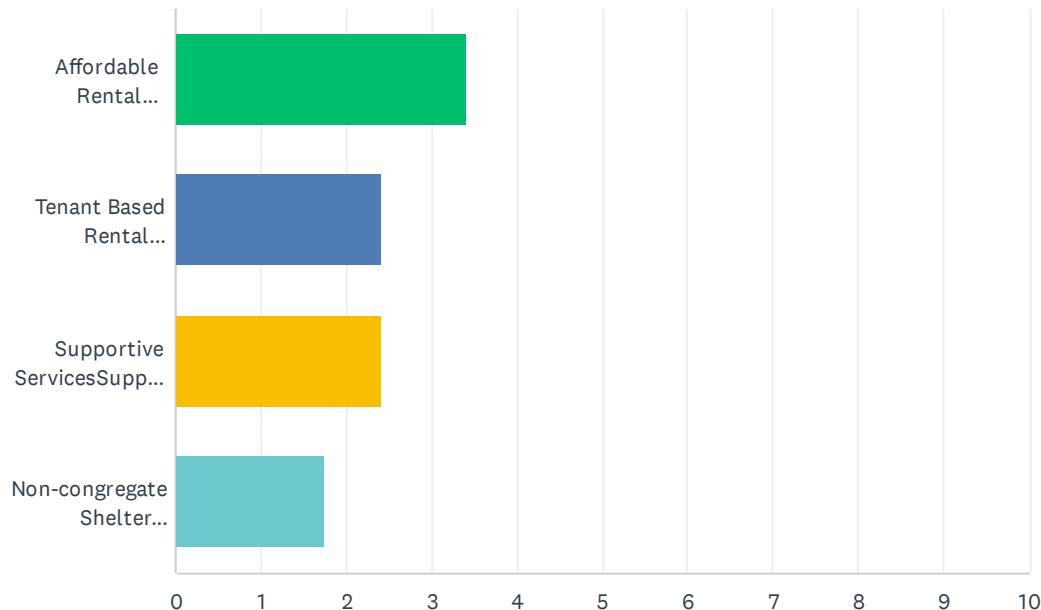
Answered: 19 Skipped: 0



ANSWER CHOICES	RESPONSES
Veterans	0.00%
Women	21.05%
Men	0.00%
LGBTQ+	5.26%
Elderly	10.53%
Families	5.26%
Single adults	5.26%
People with disabilities	52.63%
Other (please specify)	0.00%
TOTAL	19

Q3 Which eligible activities will address the greatest need of qualifying populations in the City of Norfolk? Please rank from 1 to 4 (1 = greatest need).

Answered: 19 Skipped: 0

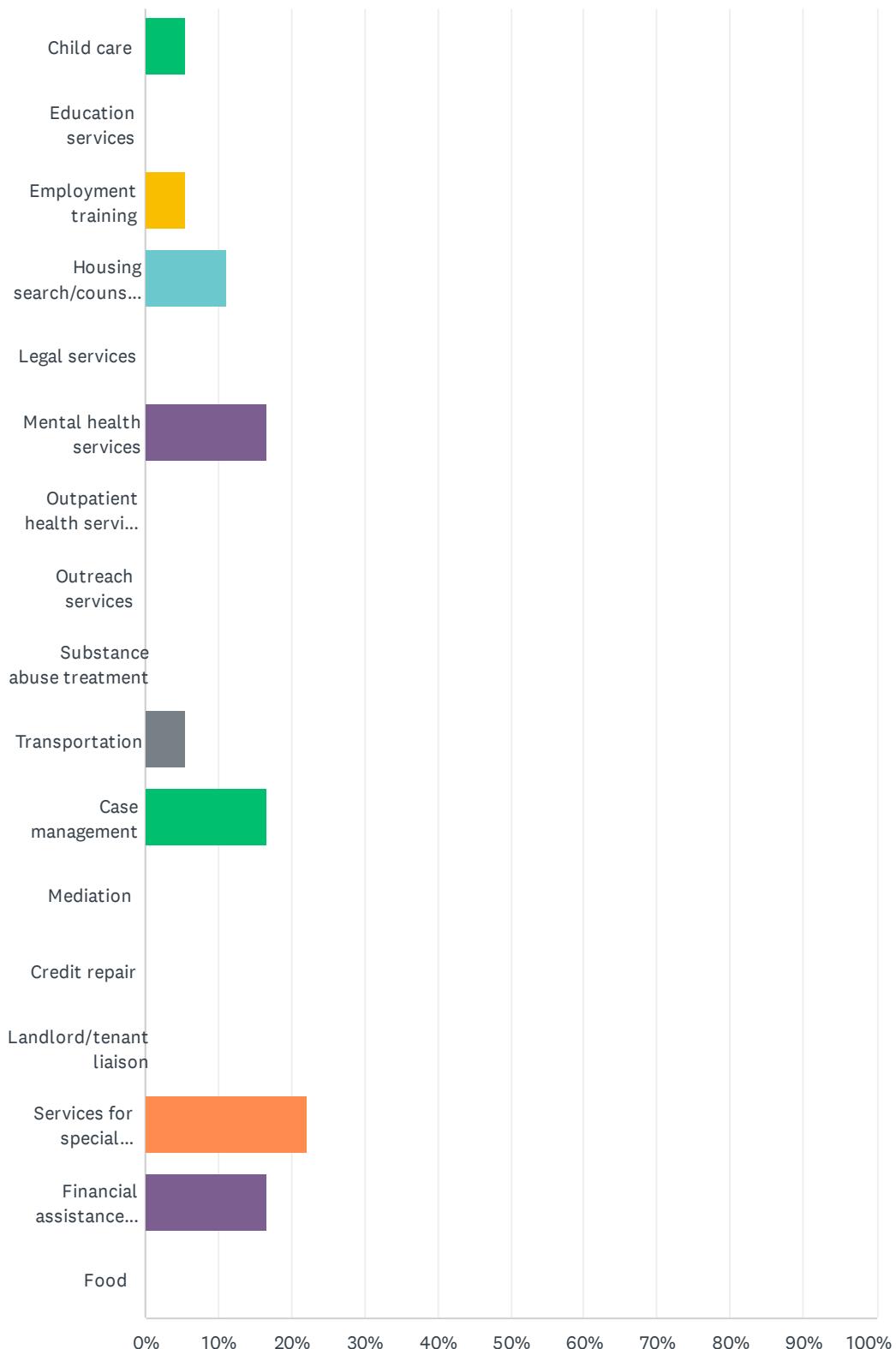


	1	2	3	4	TOTAL	SCORE
Affordable Rental Housing	63.16% 12	26.32% 5	0.00% 0	10.53% 2	19	3.42
Tenant Based Rental Assistance (TBRA)	15.79% 3	21.05% 4	52.63% 10	10.53% 2	19	2.42
Supportive Services	21.05% 4	31.58% 6	15.79% 3	31.58% 6	19	2.42
Non-congregate Shelter (NCS)	0.00% 0	21.05% 4	31.58% 6	47.37% 9	19	1.74

Q4 What is the highest need supportive service? You may skip this question if you do not feel supportive services is a high need activity. If you think additional supportive services should be offered, please list them under question #11 (additional comments).

Answered: 18 Skipped: 1

HOME Investment Partnerships American Rescue Plan (HOME ARP) public input survey

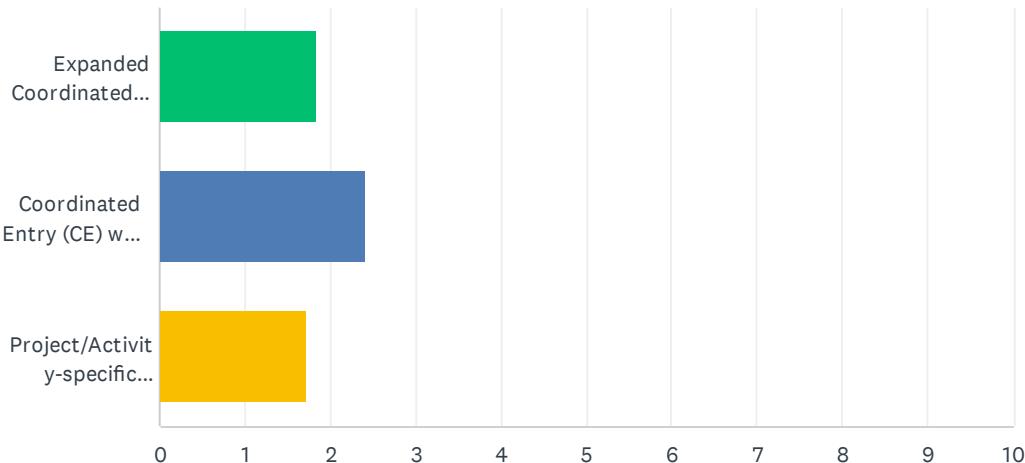


HOME Investment Partnerships American Rescue Plan (HOME ARP) public input survey

ANSWER CHOICES	RESPONSES
Child care	5.56% 1
Education services	0.00% 0
Employment training	5.56% 1
Housing search/counseling	11.11% 2
Legal services	0.00% 0
Mental health services	16.67% 3
Outpatient health services	0.00% 0
Outreach services	0.00% 0
Substance abuse treatment	0.00% 0
Transportation	5.56% 1
Case management	16.67% 3
Mediation	0.00% 0
Credit repair	0.00% 0
Landlord/tenant liaison	0.00% 0
Services for special populations	22.22% 4
Financial assistance costs	16.67% 3
Food	0.00% 0
TOTAL	18

Q5 If you are not a direct service provider, please skip this question. Which referral method do you most prefer out of the three (3) options? Please rank your selection. (1 = most preferred, 2 = somewhat preferred, 3 = least preferred)

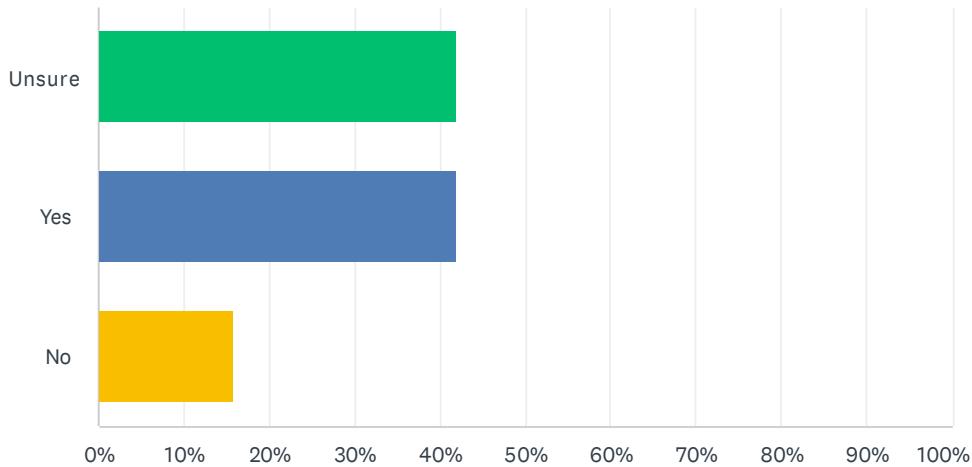
Answered: 12 Skipped: 7



	1	2	3	TOTAL	SCORE
Expanded Coordinated Entry (CE)The City of Norfolk could contract with the Southeastern Virginia Homeless Coalition to accept referrals only if it expands CE to accept all HOME ARP QPs and applies preferences and prioritization in accordance with the preferences and prioritization established in the City's HOME ARP allocation plan.	16.67% 2	50.00% 6	33.33% 4	12	1.83
Coordinated Entry (CE) with other referral methodsUse CE for certain QPs and supplement with referrals from other agencies or project-specific waiting lists to ensure access to all QPs.	50.00% 6	41.67% 5	8.33% 1	12	2.42
Project/Activity-specific waiting listsEstablished for each HOME ARP project or activity. These can be use with or without preferences and/or limitations. Applicants are placed on the list and are selected in accordance with preferences/prioritization established in the HOME ARP allocation plan OR in chronological order if no preferences are established.	36.36% 4	0.00% 0	63.64% 7	11	1.73

Q6 Do you think Norfolk's HOME ARP allocation plan should include preferences? Preferences may be applied through targeted assistance to specific QPs through certain projects or activities; project selection processes that rank projects higher or lower depending on the QPs they serve; and/or certain referral methods for QPs.

Answered: 19 Skipped: 0



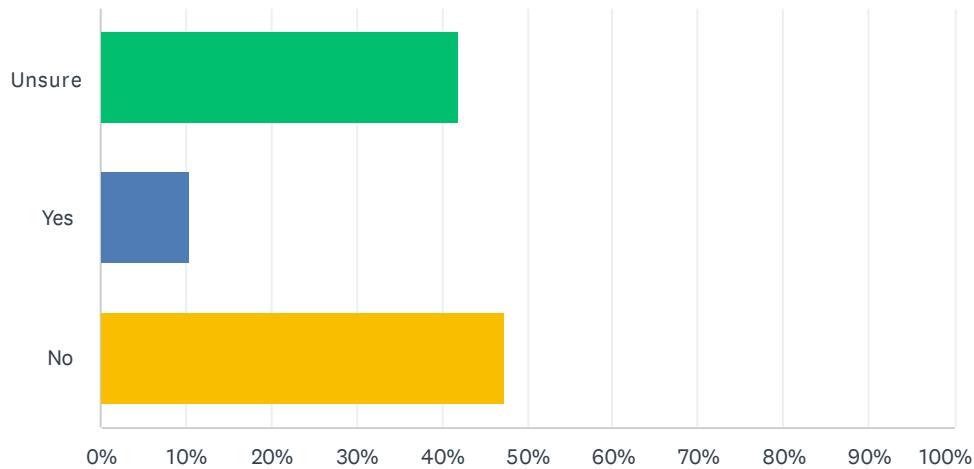
ANSWER CHOICES	RESPONSES	
Unsure	42.11%	8
Yes	42.11%	8
No	15.79%	3
TOTAL		19

Q7 If your answer is "yes", describe the preference that you think should be applied and your rationale.

Answered: 7 Skipped: 12

Q8 Do you think Norfolk's HOME ARP allocation plan should include limitations on a specific qualifying population? Limitations exclude certain QPs or subpopulations of QPs from eligibility for a project or activity.

Answered: 19 Skipped: 0



ANSWER CHOICES	RESPONSES	
Unsure	42.11%	8
Yes	10.53%	2
No	47.37%	9
TOTAL		19

Q9 If your answered "yes" above, describe the limitation and your rationale.

Answered: 1 Skipped: 18

Q10 Do you currently have a project underway or want to undertake a project/activity using HOME ARP funds? Tell us about it.

Answered: 7 Skipped: 12

Q11 Do you have any additional comments or questions about the HOME ARP program?

Answered: 7 Skipped: 12

Q12 Optional: What is your name?

Answered: 9 Skipped: 10

Q13 Optional: What organization are you affiliated with?

Answered: 10 Skipped: 9

Q14 Please enter your email or phone number if you agree to be contacted to discuss your responses.

Answered: 9 Skipped: 10



NOTICE OF ANNUAL PUBLIC INPUT SESSION FOR HUD FY 2024 ANNUAL PLAN AND REQUEST FOR PROPOSALS FOR HUD ENTITLEMENT AND PICC GRANTS

The City of Norfolk will hold a hybrid virtual and in-person public input session on **Thursday, December 8, 2022, at 6:00 PM** to discuss the topics described below. The session will be held in the 11th Floor City Council Chambers located in Norfolk's City Hall: 810 Union Street, Norfolk, VA 23510. Instructions on how to join virtually will be posted online at <https://www.norfolk.gov/hudentitlement>. If special assistance is needed for the disabled or for those with limited English proficiency, please contact DHCD at 757-664-4267.

TOPIC 1: PUBLIC INPUT AND REQUEST FOR PROPOSALS: HUD CDBG, ESG, HOME, HOME ARP

The Department of Housing and Community Development (DHCD) requests public input on housing and community development needs and the development of proposed activities in advance of the FY 2024 Norfolk HUD entitlement allocations. This public meeting will focus on the application process, eligible activities, minimum thresholds for grant funding, priority needs, and changes to prior application criteria.

Eligible nonprofit agencies may apply for grants for the FY 2024 grant year (July 1, 2023 – June 30, 2024). Applications will open November 28, 2022, through January 6, 2023, and are available at <https://www.norfolk.gov/HUDentitlement>.

Funded applications will be included in the FY 2024 Annual Plan. The Annual Plan allocates federal resources under the Community Development Block Grant Program (CDBG), HOME Investment Partnership Program (HOME), HOME American Rescue Plan Program (HOME-ARP) and the Emergency Solutions Grant Program (ESG). Through the Plan, the City of Norfolk anticipates distributing approximately \$8-9 million in funds based on federal fiscal year formula allocations.

Interested parties may contact Jacquelyne Wiggins, Bureau Manager, Federal Programs at HUDentitlement@norfolk.gov; or call 757-664-4267 for additional information or to provide input.

TOPIC 2: REQUEST FOR PROPOSALS: PROGRAM FOR IMPROVING CAPACITY AND CAPABILITY (PICC)

The Department of Human Services will provide information to potential applicants and other interested individuals on the city's new Program for Improving Capacity and Capability (PICC). PICC is a tiered grant program that will provide funding, technical assistance, and mentorship opportunities to established and aspiring nonprofit organizations in Norfolk. This meeting will focus on the application process, eligibility, funding availability, minimum and maximum awards, and priority needs.

Applications will open November 28, 2022, through January 6, 2023, and are available at www.norfolk.gov/PICC.

Interested parties may contact Mike Wasserberg at 757-664-6020 or

michael.wasserberg@norfolk.gov for more information.

The City of Norfolk does not discriminate on the basis of race, color, religion, national origin, sex, elderliness, familial status, source of funds, sexual orientation, gender identity, military status, disability, or any other basis prohibited by state or federal law in admission, access to, treatment or employment in its federally assisted programs or activities.

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Notice Publish Date:
Monday, November 21, 2022

Notice Content

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11/21/2022 7328012

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classified marketplace

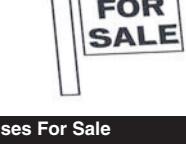
buy, sell, find what you want faster

ADVERTISING DEADLINES

For ads appearing: Call before:

Monday	Fri.	5 PM
Tuesday	Mon.	4 PM
Wednesday	Tues.	4 PM
Thursday	Wed.	4 PM
Friday	Thurs.	4 PM
Saturday	Thurs.	5 PM
Saturday Home + Living	Thurs.	5 PM
Saturday Drive	Thurs.	5 PM
Sunday	Fri.	5 PM

The deadlines for changing ads are the same as for placing them.



Houses For Sale

VA BCH-3700 SANDPIPER RD.
Unit #324. 2 BR, 2 BA, 1,374 sq. ft.
\$395K. 757-814-0684. Prodigy Realty.



pets

Dogs, Cats, Other Pets

AKC STANDARD POODLE PUPPIES



M/F Black or Cream \$1350/350/dpt
Avail Feb 26 Chspk 757-705-6466

BOXERS

5 AKC Fawn Boxers puppies for sale,
9wks old POS. \$1000, 252-702-4767.

GOLDEN DOODLE



GOLDEN DOODLE pups F1b, shots
and wormed, parents on site, vet ok
guar. DOB 11/30/22, \$1150, 757-620-6026

GOLDEN RETRIEVER

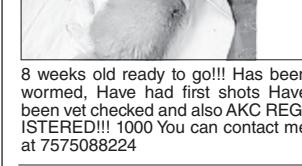


GOLDENDOODLES
F1b, 2 sets of shots, wormed
have parents, please call 757-421-
7708, 757-406-3919 \$650

MINIATURE SCHNAUZER

MINI SCHNAUZER PUPPIES, 2M
READY, MARCH 25, \$300 DEPOSIT
WAYNE HURTEAU, RICHMOND
whurteau@aol.com 8043783787

SHELTY PUPPY'S



8 weeks old ready to go!!! Has been
worned, Have had first shots. Have
been vet checked and also AKC REG-
ISTERED!!! 1000 You can contact me
at 7570588224

WESTIE-BICHON MIX



Adorable Wee-Chon Puppies \$950
Vet checked Hypoallergenic 9 weeks
old. DOB 12/5/22, 757-430-0420

YORKIES

Puppies Parti & Traditional M/F ready
3/16
\$750 ea. 252-655-1575



jobs

Drivers/Transport/Shipping

CLASS A CDL DRIVERS NOW HIRING! Call 252-527-2384!

General Help Wanted

MECHANICS WANTED - MUST HAVE 2+ YEARS OF EXPERIENCE

Experienced with electrical, air brake
systems, tire and trailer repair. Must be
able to operate fork lifts and other
heavy equipment. Must have
Welding Certifications or 2+ years
of welding experience in burning
and welding 10-12 gauge steel with
6011 welding rods. Required, must
be able to obtain a Transportation
Workers' Identification Credential
(TWIC).

Resume package must be post-
marked by March 31, 2023. Please
submit the following: Resume, Valid
Driver's License, Copy of Current
DMV report, Copy of High School
Diploma, GED or Transcript, Current
State Police Report (not City). Send
to: Employer, Maintenance & Repair,
PO. Box 3487, Norfolk, VA
23514.

Cockatoo, too.
Pick a pet in the
CLASSIFIED
MARKETPLACE.

The Virginian-Pilot
PilotOnline.com

Early home delivery.
757-446-9000 or PilotOnline.com



LEGAL NOTICES

Foreclosure-Norfolk

TRUSTEE'S SALE 1263 STRAND ST, NORFOLK, VA 23513

(PARCEL ID: 12299000)

Default having been made in the
terms of a certain Deed of Trust dated
02/23/2006, in the original principal
amount of \$ 128,000.00 and recorded in
the Clerk's Office of the Circuit Court of
the City of Norfolk, Virginia on 03/09/2006 ,
as Instrument No. 060011399 , in Book
-, Page -, the undersigned Substitute
Trustees will sell at public auction on

05/10/2023 at 10:00 AM, in front of
the Norfolk City Circuit Court, 150 Saint
Paul's Blvd, Norfolk, VA, 23510, the prop-
erty designated as:

ALL THAT certain lot, piece or parcel of
land, with the buildings and improvements
thereon, situate, lying and being in
the City of Norfolk, Virginia, being known,
numbered and designated as Lot "B", as
shown on that certain plat entitled, "Sub-
division of Lot 4, Block 5, East Norview",
which said plat is duly recorded in the
Clerk's Office of the Circuit Court of the
City of Norfolk, Virginia in Map Book 27,
page 15.

AND BEING THE SAME property conveyed
to Roy C. Fontelera by deed from Roy C.
Fontelera, married and Aquilino T. Dollete,
married, dated November 3, 2004, and re-
corded November 9, 2004, as Instrument
No. 040043429 among the land records of
Norfolk, Virginia. AND BEING the same
property conveyed to ROY C. Fontelera
and Aquilino T. Dollete by instrument from
Bank One, National Association, Trustee
by Residential Funding Corporation, its at-
torney in fact, dated March 21, 2001, and
recorded March 26, 2001, as Instrument
No. 010006609 among the land records of
Norfolk, Virginia.

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TERMS: CASH. A deposit of \$ 12,800 or
10% of the sale price, whichever is lower,
will be required of the successful bidder at
time of sale. Prior to the sale, interested
bidders will be required to register with
and must present a bid deposit which may be
held during the sale by the trustee. The
bid deposit must be certified funds and/or
cash, but no more than \$9,900.00 of cash
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deposit will be retained at the sale and
applied to the sale price. If held by the
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will be required of the successful bidder at
time of sale. Prior to the sale, interested
bidders will be required to register with
and must present a bid deposit which may be
held during the sale by the trustee. The
bid deposit must be certified funds and/or
cash, but no more than \$9,900.00 of cash
will be accepted. The successful bidder's
deposit will be retained at the sale and
applied to the sale price. If held by the
trustee, all other bid deposits will be
returned to the unsuccessful bidders. Set-
tlement is to be made within 15 days. The
successful bidder will be responsible for
obtaining possession of the property, and
for all costs and fees related to recording
the Trustee's Deed, including the grantors
tax. The successful bidder will be required
to execute a Memorandum of Trustee's
Sale, available for review upon request be-
fore the sale, outlining additional terms of
sale and settlement. A Trustee's Deed will
be prepared by Trustee's attorney at high
bidder's expense.

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10% of the sale price, whichever is lower,
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the Trustee's Deed, including the grantors
tax. The successful bidder will be required
to execute a Memorandum of Trustee's<br

Application for Federal Assistance SF-424

<p>* 1. Type of Submission:</p> <p><input type="checkbox"/> Preapplication <input checked="" type="checkbox"/> Application <input type="checkbox"/> Changed/Corrected Application</p>		<p>* 2. Type of Application:</p> <p><input checked="" type="checkbox"/> New <input type="checkbox"/> Continuation <input type="checkbox"/> Revision</p>	<p>* If Revision, select appropriate letter(s):</p>
<p>* 3. Date Received:</p> <p>3/28/2023 2:05 PM PDT</p>		<p>4. Applicant Identifier:</p> <p>City of Norfolk</p>	
<p>5a. Federal Entity Identifier:</p>		<p>5b. Federal Award Identifier:</p> <p>M21-MP510203</p>	
<p>State Use Only:</p> <p>6. Date Received by State: _____</p> <p>7. State Application Identifier: _____</p>			
<p>8. APPLICANT INFORMATION:</p> <p>* a. Legal Name: City of Norfolk</p> <p>* b. Employer/Taxpayer Identification Number (EIN/TIN): 54-6001455</p> <p>* c. UEI: RS6DCM873FA3</p>			
<p>d. Address:</p> <p>* Street1: 810 Union Street</p> <p>Street2: _____</p> <p>* City: Norfolk</p> <p>County/Parish: _____</p> <p>* State: VA: Virginia</p> <p>Province: _____</p> <p>* Country: USA: UNITED STATES</p> <p>* Zip / Postal Code: 23510-8047</p>			
<p>e. Organizational Unit:</p> <p>Department Name: Housing and Community Dev.</p> <p>Division Name: Federal Grants</p>			
<p>f. Name and contact information of person to be contacted on matters involving this application:</p> <p>Prefix: _____ * First Name: Jessica</p> <p>Middle Name: _____</p> <p>* Last Name: Lowing Rosenberg</p> <p>Suffix: _____</p> <p>Title: Federal Grants Coordinator</p>			
<p>Organizational Affiliation: _____</p>			
<p>* Telephone Number: 757-664-2468</p>		<p>Fax Number: _____</p>	
<p>* Email: Jessica.Lowing-Rosenberg@norfolk.gov</p>			

Application for Federal Assistance SF-424

* 9. Type of Applicant 1: Select Applicant Type:

C: City or Township Government

Type of Applicant 2: Select Applicant Type:

Type of Applicant 3: Select Applicant Type:

* Other (specify):

* 10. Name of Federal Agency:

US Department of Housing and Urban Development

11. Catalog of Federal Domestic Assistance Number:

14.239

CFDA Title:

HOME Investment Partnerships Program

* 12. Funding Opportunity Number:

HOME-ARP

* Title:

HOME-ARP Allocation Plan

13. Competition Identification Number:

Title:

14. Areas Affected by Project (Cities, Counties, States, etc.):

Add Attachment

Delete Attachment

View Attachment

* 15. Descriptive Title of Applicant's Project:

The HOME-ARP Allocation Plan consists of development of affordable rental housing, provision of supportive services, and administration and planning costs.

Attach supporting documents as specified in agency instructions.

Add Attachments

Delete Attachments

View Attachments

Application for Federal Assistance SF-424**16. Congressional Districts Of:*** a. Applicant * b. Program/Project

Attach an additional list of Program/Project Congressional Districts if needed.

<input type="text"/>	<input type="button" value="Add Attachment"/>	<input type="button" value="Delete Attachment"/>	<input type="button" value="View Attachment"/>
----------------------	---	--	--

17. Proposed Project:* a. Start Date: * b. End Date: **18. Estimated Funding (\$):**

* a. Federal	<input type="text" value="4,517,686.00"/>
* b. Applicant	<input type="text" value="0.00"/>
* c. State	<input type="text" value="0.00"/>
* d. Local	<input type="text" value="0.00"/>
* e. Other	<input type="text" value="0.00"/>
* f. Program Income	<input type="text" value="0.00"/>
* g. TOTAL	<input type="text" value="4,517,686.00"/>

*** 19. Is Application Subject to Review By State Under Executive Order 12372 Process?**

a. This application was made available to the State under the Executive Order 12372 Process for review on .

b. Program is subject to E.O. 12372 but has not been selected by the State for review.

c. Program is not covered by E.O. 12372.

*** 20. Is the Applicant Delinquent On Any Federal Debt? (If "Yes," provide explanation in attachment.)** Yes No

If "Yes", provide explanation and attach

<input type="text"/>	<input type="button" value="Add Attachment"/>	<input type="button" value="Delete Attachment"/>	<input type="button" value="View Attachment"/>
----------------------	---	--	--

21. *By signing this application, I certify (1) to the statements contained in the list of certifications and (2) that the statements herein are true, complete and accurate to the best of my knowledge. I also provide the required assurances** and agree to comply with any resulting terms if I accept an award. I am aware that any false, fictitious, or fraudulent statements or claims may subject me to criminal, civil, or administrative penalties. (U.S. Code, Title 18, Section 1001)**

 ** I AGREE

** The list of certifications and assurances, or an internet site where you may obtain this list, is contained in the announcement or agency specific instructions.

Authorized Representative:Prefix: * First Name: Middle Name: * Last Name: Suffix: * Title: * Telephone Number: Fax Number: * Email:

* Signature of Authorized Representative:

DocuSigned by:

645AA02E7000470

* Date Signed: 3/28/2023 12:05 PM PT

ASSURANCES - NON-CONSTRUCTION PROGRAMS

Public reporting burden for this collection of information is estimated to average 15 minutes per response, including time for reviewing instructions, searching existing data sources, gathering and maintaining the data needed, and completing and reviewing the collection of information. Send comments regarding the burden estimate or any other aspect of this collection of information, including suggestions for reducing this burden, to the Office of Management and Budget, Paperwork Reduction Project (0348-0040), Washington, DC 20503.

PLEASE DO NOT RETURN YOUR COMPLETED FORM TO THE OFFICE OF MANAGEMENT AND BUDGET. SEND IT TO THE ADDRESS PROVIDED BY THE SPONSORING AGENCY.

NOTE: Certain of these assurances may not be applicable to your project or program. If you have questions, please contact the awarding agency. Further, certain Federal awarding agencies may require applicants to certify to additional assurances. If such is the case, you will be notified.

As the duly authorized representative of the applicant, I certify that the applicant:

1. Has the legal authority to apply for Federal assistance and the institutional, managerial and financial capability (including funds sufficient to pay the non-Federal share of project cost) to ensure proper planning, management and completion of the project described in this application.
2. Will give the awarding agency, the Comptroller General of the United States and, if appropriate, the State, through any authorized representative, access to and the right to examine all records, books, papers, or documents related to the award; and will establish a proper accounting system in accordance with generally accepted accounting standards or agency directives.
3. Will establish safeguards to prohibit employees from using their positions for a purpose that constitutes or presents the appearance of personal or organizational conflict of interest, or personal gain.
4. Will initiate and complete the work within the applicable time frame after receipt of approval of the awarding agency.
5. Will comply with the Intergovernmental Personnel Act of 1970 (42 U.S.C. §§4728-4763) relating to prescribed standards for merit systems for programs funded under one of the 19 statutes or regulations specified in Appendix A of OPM's Standards for a Merit System of Personnel Administration (5 C.F.R. 900, Subpart F).
6. Will comply with all Federal statutes relating to nondiscrimination. These include but are not limited to: (a) Title VI of the Civil Rights Act of 1964 (P.L. 88-352) which prohibits discrimination on the basis of race, color or national origin; (b) Title IX of the Education Amendments of 1972, as amended (20 U.S.C. §§1681-1683, and 1685-1686), which prohibits discrimination on the basis of sex; (c) Section 504 of the Rehabilitation Act of 1973, as amended (29 U.S.C. §794), which prohibits discrimination on the basis of handicaps; (d) the Age Discrimination Act of 1975, as amended (42 U.S.C. §§6101-6107), which prohibits discrimination on the basis of age; (e) the Drug Abuse Office and Treatment Act of 1972 (P.L. 92-255), as amended, relating to nondiscrimination on the basis of drug abuse; (f) the Comprehensive Alcohol Abuse and Alcoholism Prevention, Treatment and Rehabilitation Act of 1970 (P.L. 91-616), as amended, relating to nondiscrimination on the basis of alcohol abuse or alcoholism; (g) §§523 and 527 of the Public Health Service Act of 1912 (42 U.S.C. §§290 dd-3 and 290 ee-3), as amended, relating to confidentiality of alcohol and drug abuse patient records; (h) Title VIII of the Civil Rights Act of 1968 (42 U.S.C. §§3601 et seq.), as amended, relating to nondiscrimination in the sale, rental or financing of housing; (i) any other nondiscrimination provisions in the specific statute(s) under which application for Federal assistance is being made; and, (j) the requirements of any other nondiscrimination statute(s) which may apply to the application.
7. Will comply, or has already complied, with the requirements of Titles II and III of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970 (P.L. 91-646) which provide for fair and equitable treatment of persons displaced or whose property is acquired as a result of Federal or federally-assisted programs. These requirements apply to all interests in real property acquired for project purposes regardless of Federal participation in purchases.
8. Will comply, as applicable, with provisions of the Hatch Act (5 U.S.C. §§1501-1508 and 7324-7328) which limit the political activities of employees whose principal employment activities are funded in whole or in part with Federal funds.

9. Will comply, as applicable, with the provisions of the Davis-Bacon Act (40 U.S.C. §§276a to 276a-7), the Copeland Act (40 U.S.C. §276c and 18 U.S.C. §874), and the Contract Work Hours and Safety Standards Act (40 U.S.C. §§327-333), regarding labor standards for federally-assisted construction subagreements.
10. Will comply, if applicable, with flood insurance purchase requirements of Section 102(a) of the Flood Disaster Protection Act of 1973 (P.L. 93-234) which requires recipients in a special flood hazard area to participate in the program and to purchase flood insurance if the total cost of insurable construction and acquisition is \$10,000 or more.
11. Will comply with environmental standards which may be prescribed pursuant to the following: (a) institution of environmental quality control measures under the National Environmental Policy Act of 1969 (P.L. 91-190) and Executive Order (EO) 11514; (b) notification of violating facilities pursuant to EO 11738; (c) protection of wetlands pursuant to EO 11990; (d) evaluation of flood hazards in floodplains in accordance with EO 11988; (e) assurance of project consistency with the approved State management program developed under the Coastal Zone Management Act of 1972 (16 U.S.C. §§1451 et seq.); (f) conformity of Federal actions to State (Clean Air) Implementation Plans under Section 176(c) of the Clean Air Act of 1955, as amended (42 U.S.C. §§7401 et seq.); (g) protection of underground sources of drinking water under the Safe Drinking Water Act of 1974, as amended (P.L. 93-523); and, (h) protection of endangered species under the Endangered Species Act of 1973, as amended (P.L. 93-205).
12. Will comply with the Wild and Scenic Rivers Act of 1968 (16 U.S.C. §§1271 et seq.) related to protecting components or potential components of the national wild and scenic rivers system.
13. Will assist the awarding agency in assuring compliance with Section 106 of the National Historic Preservation Act of 1966, as amended (16 U.S.C. §470), EO 11593 (identification and protection of historic properties), and the Archaeological and Historic Preservation Act of 1974 (16 U.S.C. §§469a-1 et seq.).
14. Will comply with P.L. 93-348 regarding the protection of human subjects involved in research, development, and related activities supported by this award of assistance.
15. Will comply with the Laboratory Animal Welfare Act of 1966 (P.L. 89-544, as amended, 7 U.S.C. §§2131 et seq.) pertaining to the care, handling, and treatment of warm blooded animals held for research, teaching, or other activities supported by this award of assistance.
16. Will comply with the Lead-Based Paint Poisoning Prevention Act (42 U.S.C. §§4801 et seq.) which prohibits the use of lead-based paint in construction or rehabilitation of residence structures.
17. Will cause to be performed the required financial and compliance audits in accordance with the Single Audit Act Amendments of 1996 and OMB Circular No. A-133, "Audits of States, Local Governments, and Non-Profit Organizations."
18. Will comply with all applicable requirements of all other Federal laws, executive orders, regulations, and policies governing this program.
19. Will comply with the requirements of Section 106(g) of the Trafficking Victims Protection Act (TVPA) of 2000, as amended (22 U.S.C. 7104) which prohibits grant award recipients or a sub-recipient from (1) Engaging in severe forms of trafficking in persons during the period of time that the award is in effect (2) Procuring a commercial sex act during the period of time that the award is in effect or (3) Using forced labor in the performance of the award or subawards under the award.

SIGNATURE OF AUTHORIZED CERTIFYING OFFICIAL		TITLE	
<p>DocuSigned by:</p> 		City Manager	
APPLICANT ORGANIZATION		DATE SUBMITTED	
City of Norfolk		3/28/2023 2:05 PM PDT	

ASSURANCES - CONSTRUCTION PROGRAMS

OMB Number: 4040-0009
Expiration Date: 02/28/2025

Public reporting burden for this collection of information is estimated to average 15 minutes per response, including time for reviewing instructions, searching existing data sources, gathering and maintaining the data needed, and completing and reviewing the collection of information. Send comments regarding the burden estimate or any other aspect of this collection of information, including suggestions for reducing this burden, to the Office of Management and Budget, Paperwork Reduction Project (0348-0042), Washington, DC 20503.

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NOTE: Certain of these assurances may not be applicable to your project or program. If you have questions, please contact the Awarding Agency. Further, certain Federal assistance awarding agencies may require applicants to certify to additional assurances. If such is the case, you will be notified.

As the duly authorized representative of the applicant:, I certify that the applicant:

1. Has the legal authority to apply for Federal assistance, and the institutional, managerial and financial capability (including funds sufficient to pay the non-Federal share of project costs) to ensure proper planning, management and completion of project described in this application.
2. Will give the awarding agency, the Comptroller General of the United States and, if appropriate, the State, the right to examine all records, books, papers, or documents related to the assistance; and will establish a proper accounting system in accordance with generally accepted accounting standards or agency directives.
3. Will not dispose of, modify the use of, or change the terms of the real property title or other interest in the site and facilities without permission and instructions from the awarding agency. Will record the Federal awarding agency directives and will include a covenant in the title of real property acquired in whole or in part with Federal assistance funds to assure non-discrimination during the useful life of the project.
4. Will comply with the requirements of the assistance awarding agency with regard to the drafting, review and approval of construction plans and specifications.
5. Will provide and maintain competent and adequate engineering supervision at the construction site to ensure that the complete work conforms with the approved plans and specifications and will furnish progressive reports and such other information as may be required by the assistance awarding agency or State.
6. Will initiate and complete the work within the applicable time frame after receipt of approval of the awarding agency.
7. Will establish safeguards to prohibit employees from using their positions for a purpose that constitutes or presents the appearance of personal or organizational conflict of interest, or personal gain.
8. Will comply with the Intergovernmental Personnel Act of 1970 (42 U.S.C. §§4728-4763) relating to prescribed standards of merit systems for programs funded under one of the 19 statutes or regulations specified in Appendix A of OPM's Standards for a Merit System of Personnel Administration (5 C.F.R. 900, Subpart F).
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15. Will comply with environmental standards which may be prescribed pursuant to the following: (a) institution of environmental quality control measures under the National Environmental Policy Act of 1969 (P.L. 91-190) and Executive Order (EO) 11514; (b) notification of violating facilities pursuant to EO 11738; (c) protection of wetlands pursuant to EO 11990; (d) evaluation of flood hazards in floodplains in accordance with EO 11988; (e) assurance of project consistency with the approved State management program developed under the Coastal Zone Management Act of 1972 (16 U.S.C. §§1451 et seq.); (f) conformity of Federal actions to State (Clean Air) implementation Plans under Section 176(c) of the Clean Air Act of 1955, as amended (42 U.S.C. §§7401 et seq.); (g) protection of underground sources of drinking water under the Safe Drinking Water Act of 1974, as amended (P.L. 93-523); and, (h) protection of endangered species under the Endangered Species Act of 1973, as amended (P.L. 93-205).
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18. Will cause to be performed the required financial and compliance audits in accordance with the Single Audit Act Amendments of 1996 and OMB Circular No. A-133, "Audits of States, Local Governments, and Non-Profit Organizations."
19. Will comply with all applicable requirements of all other Federal laws, executive orders, regulations, and policies governing this program.
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SIGNATURE OF AUTHORIZED CERTIFYING OFFICIAL		TITLE	
<p>DocuSigned by:</p>  <p>C45AA22E7D8047B</p>		City Manager	
APPLICANT ORGANIZATION		DATE SUBMITTED	
City of Norfolk		3/28/2023 2:05 PM PDT	

HOME-ARP CERTIFICATIONS

In accordance with the applicable statutes and the regulations governing the consolidated plan regulations, the participating jurisdiction certifies that:

Affirmatively Further Fair Housing --The jurisdiction will affirmatively further fair housing pursuant to 24 CFR 5.151 and 5.152.

Uniform Relocation Act and Anti-displacement and Relocation Plan --It will comply with the acquisition and relocation requirements of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970, as amended, (42 U.S.C. 4601-4655) and implementing regulations at 49 CFR Part 24. It will comply with the acquisition and relocation requirements contained in the HOME-ARP Notice, including the revised one-for-one replacement requirements. It has in effect and is following a residential anti-displacement and relocation assistance plan required under 24 CFR Part 42, which incorporates the requirements of the HOME-ARP Notice. It will follow its residential anti-displacement and relocation assistance plan in connection with any activity assisted with funding under the HOME-ARP program.

Anti-Lobbying --To the best of the jurisdiction's knowledge and belief:

1. No Federal appropriated funds have been paid or will be paid, by or on behalf of it, to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with the awarding of any Federal contract, the making of any Federal grant, the making of any Federal loan, the entering into of any cooperative agreement, and the extension, continuation, renewal, amendment, or modification of any Federal contract, grant, loan, or cooperative agreement;
2. If any funds other than Federal appropriated funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with this Federal contract, grant, loan, or cooperative agreement, it will complete and submit Standard Form-LLL, "Disclosure Form to Report Lobbying," in accordance with its instructions; and
3. It will require that the language of paragraph 1 and 2 of this anti-lobbying certification be included in the award documents for all subawards at all tiers (including subcontracts, subgrants, and contracts under grants, loans, and cooperative agreements) and that all subrecipients shall certify and disclose accordingly.

Authority of Jurisdiction --The consolidated plan is authorized under State and local law (as applicable) and the jurisdiction possesses the legal authority to carry out the programs for which it is seeking funding, in accordance with applicable HUD regulations and program requirements.

Section 3 --It will comply with section 3 of the Housing and Urban Development Act of 1968 (12 U.S.C. 1701u) and implementing regulations at 24 CFR Part 75.

HOME-ARP Certification --It will use HOME-ARP funds consistent with Section 3205 of the American Rescue Plan Act of 2021 (P.L. 117-2) and the CPD Notice: *Requirements for the Use of Funds in the HOME-American Rescue Plan Program*, as may be amended by HUD, for eligible activities and costs, including the HOME-ARP Notice requirements that activities are consistent with its accepted HOME-ARP allocation plan and that HOME-ARP funds will not be used for prohibited activities or costs, as described in the HOME-ARP Notice.

DocuSigned by:

C45AA22E7D6047B...
Signature of Authorized Official

City Manager
Title

3/28/2023 | 2:05 PM PDT
Date

THE CITY OF
NORFOLK



To the Honorable Council
City of Norfolk, Virginia

March 28, 2023

From: Jack Cloud
Attorney

Subject: HUD FY23 Amend \$4,517,686
HOME Investment Partnerships

Reviewed:

Trista Pope, Deputy City Manager

Ward/Superward:

Approved:

Dr. Larry H. Filer II, City Manager

Item Number: R-03

I. Recommendation: Amend Ordinance

II. Applicant: City of Norfolk, Department of Housing and Community Development

III. Description:

This agenda item is an ordinance to amend the FY 2023 annual appropriation ordinance no. 48,751 so as to accept, appropriate, and authorize the expenditure of grant funds up to the sum of \$4,517,686 from the U.S. Department of Housing and Urban Development (HUD) to develop affordable housing, provide supportive services, and conduct general administration to meet the housing and service needs of Norfolk's homeless populations and other vulnerable populations.

IV. Analysis:

This grant was authorized by the American Rescue Plan Act of 2021 and is administered through the HOME Investment Partnership Program. HOME-ARP funds will primarily benefit qualifying individuals and families who are homeless, at risk of homelessness, or in other vulnerable populations. Grantees will receive funding to administer eligible HOME-ARP activities that include the development of affordable housing and provision of supportive services. Awards for development of affordable housing and provision of supportive services will be determined based on a competitive application process.

V. Financial Impact:

The total grant award from the U.S. Department of Housing and Urban Development (HUD)

is \$4,517,686 in one-time funding for expenditure by September 30, 2030. No local match is required.

VI. Environmental:

A Part 58 HUD Environmental Review will be required of any award for the development of affordable housing.

VII. Community Outreach/Notification:

Public notification for this agenda item was conducted through the City of Norfolk's agenda notification process. Two public hearings and stakeholder consultations led to the development of the associated HOME-ARP allocation plan.

VIII. Board/Commission Action:

N/A

IX. Coordination/Outreach:

This letter and ordinance have been coordinated with the Department of Housing and Community Development, the City Attorney's Office, and Grants Management.

Supporting Material:

- HOME-ARP Allocation Letter (PDF)



MEMORANDUM

TO: Dr. Larry H. Filer II, City Manager

CC TO: Trista Pope, Deputy City Manager

FROM: Dr. Susan Perry, Director of Housing and Community Development

SUBJECT: (Docket Item R-3) HOME-ARP Grant and Allocation Plan Summary

DATE: March 21, 2023

To help address the household economic impacts of COVID-19, the City of Norfolk was awarded \$4,517,686 in HOME-ARP funds by the U.S. Department of Housing and Urban Development. The HOME-ARP program is designed to benefit those who are homeless, at risk of homelessness, and other qualifying populations, and has unique requirements including the development of an allocation plan.

Over the past year, in preparation for this allocation plan, the Department of Housing and Community Development has completed a needs assessment and gap analysis and solicited public and stakeholder feedback through two public hearings, a digital survey, and about a dozen individual consultation calls with stakeholders. A request for concepts was also solicited in December 2022 to better understand potential project interest by area nonprofit and development organizations.

Funds may be allocated to the following permissible activities: the development of affordable rental housing; tenant-based rental assistance (TBRA); supportive services; the acquisition/development of non-congregate shelter; and reasonable planning and administrative costs for the HOME-ARP program. HUD requires that the allocation reflect the actual needs and gaps identified in the allocation plan.

The HOME-ARP survey results, gaps analysis, and consultations of Norfolk's Continuum of Care, regional service providers and other trusted agencies show that among all qualifying populations, there is a critical need for quality, affordable rental housing. There is also a gap in available services for homeless households with mental health and substance abuse issues, as well as seniors and those with physical limitations. Case management and civil legal services are also a gap for victims and survivors of DV and human trafficking that are not in emergency shelter.

Based on this input and analysis, the plan recommends the allocation of HOME-ARP funding in the following manner: \$3,750,000 for the development of affordable rental housing; \$500,000 for supportive services; and \$267,686 for administration and planning. After incorporating any additional public comment, the allocation plan will be submitted to HUD by the March 31, 2023 deadline. Subsequent to HUD's approval of the allocation plan, specific projects for affordable rental housing and supportive services in Norfolk will be awarded to interested organizations through a competitive application process managed by NDHCD.

For further review, the entire draft allocation plan is available online at:
<https://www.norfolk.gov/DocumentCenter/View/75862/HOME-ARP-Allocation-Plan-Draft>

Form and Correctness Approved:

BAP

Pursuant to Section 72 of the City Charter, I hereby certify that the money required for this item is in the city treasury to the credit of the fund from which it is drawn and not appropriated for any other purpose

By:

Office of the City Attorney

Contents Approved:

Anthony P. Briski

Christine Garczynski

Christine Garczynski, Director of Finance

By:

Budget and Strategic Planning

NORFOLK, VIRGINIA

Ordinance No.

AN ORDINANCE AMENDING THE FY2023 ANNUAL APPROPRIATIONS ORDINANCE (NO. 48,751) SO AS TO ACCEPT, APPROPRIATE AND AUTHORIZE THE EXPENDITURE OF GRANT FUNDS UP TO THE SUM OF \$4,517,686 FROM THE UNITED STATES DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT FOR THE HOME INVESTMENT PARTNERSHIPS-AMERICAN RESCUE PLAN GRANT PROGRAM (HOME-ARP) TO DEVELOP AFFORDABLE RENTAL HOUSING, PROVIDE SUPPORTIVE SERVICES, AND CONDUCT GENERAL ADMINISTRATION TO MEET THE HOUSING AND SERVICE NEEDS OF HOMELESS POPULATIONS AND OTHER VULNERABLE POPULATIONS IN THE CITY OF NORFOLK.

BE IT ORDAINED by the Council of the City of Norfolk:

Section 1:- That the FY2023 annual appropriations ordinance (No. 48,751) is amended and reordained so as to add Section 14 subparagraph (zzzz) in its entirety to read as follows:

(zzzz) That, if and when made available from the United States Department of Housing and Urban Development for the Home Investment Partnerships-American Rescue Plan Grant Program (HOME-ARP), the sum of up to four million five hundred seventeen thousand six hundred eighty six dollars (\$4,517,686.00) is hereby appropriated and authorized for expenditure to develop affordable rental housing, provide supportive services, and conduct general administration to meet the housing and service needs of homeless populations

and other vulnerable populations in the City of Norfolk.

Section 2:- That this ordinance shall be in effect from and after the date of its adoption.

EXHIBITS: None

CERTIFICATION OF FUNDING

Account No.: 2275-47-9857-9857-FY23
Name: Administration and Planning
Amount: \$267,686

CERTIFICATION OF FUNDING

Account No.: 2275-32-9858-9858-FY23
Name: Supportive Services
Amount: \$500,000

CERTIFICATION OF FUNDING

Account No.: 2275-32-9859-9859-FY23
Name: Affordable Rental Housing
Amount: \$3,750,000