
Norfolk Statistical Information



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NORFOLK STATISTICAL INFORMATION

FORM OF GOVERNMENT

Norfolk is an independent city with sole local government taxing power within its boundaries. It derives its governing authority from a charter originally adopted by the General Assembly of Virginia in 1918, which authorizes a Council-Manager form of government. The members of City Council are elected to office under a ward-based system with two members elected from citywide superwards. On July 1, 2006, as a result of a charter change approved by the Virginia General Assembly, Norfolk swore in the first Mayor elected at large. Prior to that time, the Mayor was appointed by the City Council. Among the city officials currently appointed by the City Council is the City Manager, who serves as the administrative head of the municipal government. The City Manager carries out the city's policies, directs business procedures, appoints, and has the power to remove the heads of departments and other employees of the city except those otherwise specifically covered by statutory provisions. The City Council also appoints certain boards, commissions, and authorities of the city.

The city provides a full range of services including: police protection; fire and paramedical services; mental health and social services; planning and zoning management; neighborhood preservation and code enforcement; environmental storm water management; local street maintenance; traffic control; design and construction of city buildings and infrastructure; parks and cemeteries operations and maintenance; recreation and library services; solid waste disposal and recycling; general administrative services; water and wastewater utilities; and construction and operation of parking facilities. The city budget allocates state and federal pass-through funds for education, public health, and other programs.

GEOGRAPHY

Norfolk lies at the mouth of the James and Elizabeth Rivers and the Chesapeake Bay, and is adjacent to the Atlantic Ocean and to the cities of Virginia Beach, Portsmouth, and Chesapeake. It has 7.3 miles of Chesapeake Bay beachfront and a total of 144 miles of shoreline along the lakes, rivers, and bay.

COMMUNITY PROFILE

The City of Norfolk was established as a town in 1682, then as a borough in 1736, and it was incorporated as a city in 1845. Norfolk is a city of over 238,000 residents and more than 100 diverse neighborhoods. It is the cultural, educational, business, and medical center of Hampton Roads that hosts the region's international airport, one of the busiest international ports on the East Coast of the United States, and the world's largest naval complex with headquarters for U.S. Fleet Forces Command, NATO Allied Command Transformation, and other major naval commands.

CITY FACTS

Total square miles: 96; Total square miles of land: 53

Population (U.S. Census, 2020): 238,005

Median household income (American Community Survey (ACS), 2022 1-year estimate): \$61,090

Owner-occupied housing units (American Community Survey (ACS), 2022 1-year estimate): 45,153

Renter-occupied housing units (American Community Survey (ACS), 2022 1-year estimate): 49,379

Median monthly housing costs (American Community Survey (ACS), 2022 1-year estimate): \$1,292

Average assessed value for residential homes (July 2023): \$298,534

Average sales price of residential homes (July 2023): \$312,000

Total property transfers (FY 2023): 7,070

Percentage of total property value that is non-taxable (FY 2023): 33.86%

¹Navy Region Mid-Atlantic Public Affairs Office, [https://cnrma.cnic.navy.mil/Portals/81/CNRMA/Documents/Economic_Impact/economic_impact%20\(FY2021\).pdf?ver=4gqpxuy23creTSTbCdYS7w%3d%3d](https://cnrma.cnic.navy.mil/Portals/81/CNRMA/Documents/Economic_Impact/economic_impact%20(FY2021).pdf?ver=4gqpxuy23creTSTbCdYS7w%3d%3d)

²Port of Virginia Newsroom, <https://www.portofvirginia.com/who-we-are/newsroom/virginia-opens-wider-channel-now-supports-two-way-ultra-large-container-vessel-movement/>

CITY FACTS CONTINUED

Public schools:

- Pre-Schools: 3
- Pre-Kindergarten/Elementary Park (PreK-2): 1
- Elementary School (K-5): 25
- Elementary/Middle (K-8): 6
- Middle Schools: 5
- High School: 5
- Special Purchase Schools: 3

Public institutions of higher education:

- Old Dominion University
- Norfolk State University
- Tidewater Community College

Private institutions of higher education:

- Virginia Wesleyan University

Parks:

- Acreage: 633
- Regional Parks: 2
- Neighborhood Parks: 73
- Preserves and Nature Areas: 1
- Nature Education Center: 1
- Playgrounds: 107
- Hiking Trails (miles): 5

Recreation:

- Acreage: 977
- Recreational and Senior Centers: 29
- Swimming Pools: 5
- Tennis Courts: 138
- Baseball/Softball Diamonds: 86
- Football/Soccer Fields: 49
- Field Hockey Fields: 3
- Basketball Courts: 196

Municipal Beaches: 3; Municipal Golf Courses: 2

Libraries: 12 libraries, 1 bookmobile, and mobile delivery service

Seven major venues for public performances

Home to the only cruise ship terminal in Virginia

ECONOMIC AND DEMOGRAPHIC FACTORS

ASSESSED VALUE OF TAXABLE PROPERTY

Table 1: Assessed Valuations of Taxable Property 2015-2023 (In thousands)

Fiscal Year	Real Property	Personal Property	Other Property	Total Taxable Assessed Value
2015	\$18,734,201	\$1,902,442	\$255,710	\$20,892,353
2016	\$19,106,737	\$1,952,955	\$277,301	\$21,336,993
2017	\$19,433,889	\$2,219,662	\$265,149	\$21,918,700
2018	\$19,870,881	\$1,938,053	\$288,054	\$22,096,988
2019	\$20,345,182	\$2,006,838	\$281,245	\$22,633,265
2020	\$21,334,651	\$2,141,764	\$304,481	\$23,780,896
2021	\$22,154,798	\$2,207,130	\$275,805	\$24,637,733
2022	\$23,076,118	\$3,277,428	\$328,211	\$26,681,757
2023	\$25,294,182	\$2,394,576	\$308,907	\$27,997,665

Source: City of Norfolk 2023 Annual Comprehensive Financial Report (ACFR)

ASSESSED PROPERTY VALUE CHANGE

Table 2: Assessed Value Change From 7/1/23 to 7/1/24 by Property Type

Property Class	July 1, 2023	July 1, 2024	\$ Difference	% Change
Apartments	\$3,332,430,900	\$3,709,066,700	\$376,635,800	11.30%
Commercial	\$4,580,849,500	\$4,661,790,100	\$80,940,600	1.77%
Manufacturing	\$768,085,300	\$809,572,700	\$41,487,400	5.40%
Residential	\$17,070,866,600	\$18,245,448,700	\$1,174,582,100	6.88%
Vacant	\$356,196,600	\$348,969,800	(\$7,226,800)	-2.03%
Total	\$26,108,428,900	\$27,774,848,000	\$1,666,419,100	6.38%

Source: Office of the Real Estate Assessor Annual Report of Assessments 2024

PRINCIPAL TAXPAYERS

Table 3: Principal Property Taxpayers in 2024

Rank	Taxpayer	Real Property Taxable	Percentage of Total
		Assessed Value	Assessed Value
1	MPB, Inc.	\$203,741,300	0.80%
2	ODU Real Estate Foundation	\$146,456,600	0.58%
3	Fort Norfolk Retirement Community, Inc.	\$100,160,700	0.40%
4	Fort Norfolk Community, Inc.	\$94,442,100	0.37%
5	Ap Arlay Point LLC Et Al	\$91,861,400	0.36%
6	SLNWC Office Company, LLC	\$91,114,000	0.36%
7	Hertz Norfolk 999 Waterside, LLC	\$77,367,800	0.31%
8	Crown Point Owner, LLC	\$73,933,400	0.29%
9	Dominion Enterprises	\$72,985,000	0.29%
10	Norfolk Outlets, LLC	\$72,255,300	0.29%

Source: City of Norfolk 2024 Annual Comprehensive Financial Report (ACFR)

PRINCIPAL EMPLOYERS

Table 4: 30 Largest Employers in 2024

Rank	Employer	Rank	Employer
1	U.S. Department of Defense	16	Norshipco
2	Sentara Healthcare	17	Hampton Roads Connector Partners
3	City of Norfolk	18	Virginia International Terminal
4	Norfolk City School Board	19	CMA CGM America
5	Old Dominion University, Norfolk	20	Cp&o LLC
6	Children's Hospital of the King's Daughters	21	Postal Service
7	Sentara Health Management	22	Portfolio Recovery Association
8	Eastern Virginia Medical School	23	Pam Duncan
9	ADP Incorporated New	24	Colonnas Shipyard
10	Norfolk State University	25	Anthem
11	Wal Mart	26	Food Lion
12	Security Forces, Inc.	27	Booz, Allen and Hamilton
13	Progressive Casualty Insur	28	Alion Science & Technolog Corp
14	U.S. Navy Exchange	29	Norfolk Naval Station
15	U.S. Department of Homeland Defense	30	McDonald's

Source: Virginia Employment Commission, Quarterly Census of Employment and Wages (QCEW), 4th Quarter (October, November, December) 2024.

Table 5: Employers by Size of Establishment

Number of Employees	Norfolk	Virginia
0 to 4	3,515	203,822
5 to 9	913	40,923
10 to 19	817	30,400
20 to 49	675	22,721
50 to 99	201	7,659
100 to 249	131	4,107
250 to 499	53	1,098
500 to 999	13	365
1000+	14	270
Total	6,332	311,365

Source: Virginia Employment Commission, Quarterly Census of Employment and Wages (QCEW), 4th Quarter (October, November, December) 2024.

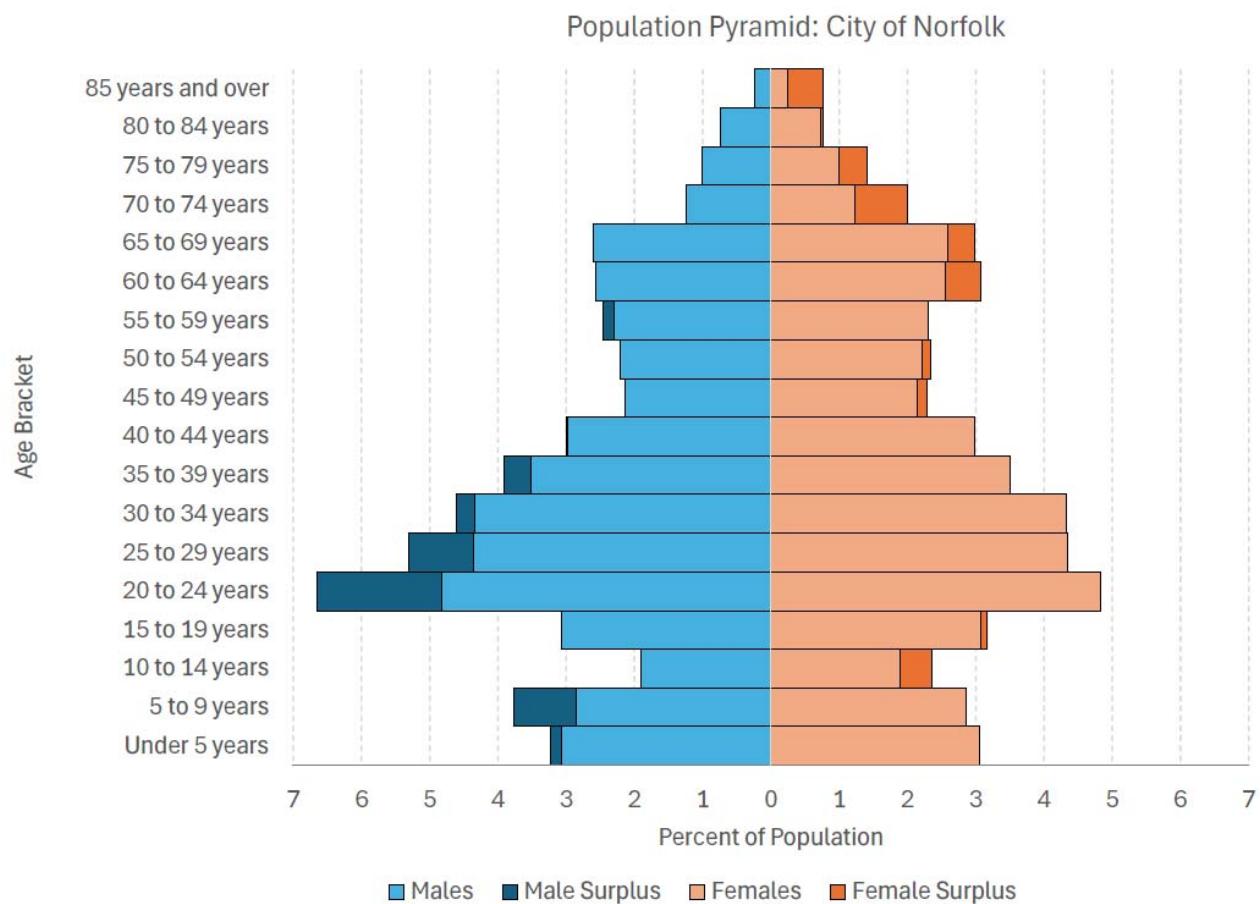
POPULATION AND AGE

Table 6: Population Trend Comparison, 1960-2020

City	1990			2000			2010			2020		
	Count	Count	% Change	Count	Count	% Change	Count	Count	% Change	Count	Count	% Change
Norfolk	261,229	234,403	-10.27%	242,803	242,803	3.58%	238,005	238,005	-1.98%			
Chesapeake	151,976	199,184	31.06%	222,209	222,209	11.56%	249,422	249,422	12.25%			
Hampton	133,793	146,437	9.45%	137,436	137,436	-6.15%	137,148	137,148	-0.21%			
Newport News	170,045	180,150	5.94%	180,719	180,719	0.32%	186,247	186,247	3.06%			
Portsmouth	103,907	100,565	-3.22%	95,535	95,535	-5.00%	97,915	97,915	2.49%			
Suffolk	52,141	63,677	22.12%	84,585	84,585	32.83%	94,324	94,324	11.51%			
Virginia Beach	393,069	425,257	8.19%	437,994	437,994	3.00%	459,470	459,470	4.90%			
Commonwealth of Virginia	6,187,358	7,078,515	14.40%	8,001,024	8,001,024	13.03%	8,631,393	8,631,393	7.88%			

Source: U.S. Department of Commerce, Bureau of the Census; Decennial Census

Table 7: Population Distribution by Age and Sex



Source: U.S. Census Bureau, 2023 American Community Survey 5-year estimates

STUDENT POPULATION**Table 8: Norfolk Public Schools Student Population, 1996-2026**

Year	Average Daily Membership (as of March 31st)	Change	Percent Change
1996-1997	35,677	618	1.80%
1997-1998	35,923	246	0.70%
1998-1999	35,709	-214	-0.60%
1999-2000	35,326	-383	-1.10%
2000-2001	35,000	-326	-0.90%
2001-2002	34,408	-592	-1.70%
2002-2003	34,089	-319	-0.90%
2003-2004	34,030	-59	-0.20%
2004-2005	33,708	-322	-0.90%
2005-2006	33,472	-236	-0.70%
2006-2007	32,929	-543	-1.60%
2007-2008	32,213	-716	-2.20%
2008-2009	31,639	-574	-1.80%
2009-2010	31,176	-463	-1.50%
2010-2011	31,020	-156	-0.50%
2011-2012	30,498	-522	-1.70%
2012-2013	30,260	-238	-0.80%
2013-2014	29,859	-401	-1.30%
2014-2015	29,724	-135	-0.50%
2015-2016	29,607	-117	-0.40%
2016-2017	28,925	-682	-2.30%
2017-2018	28,432	-493	-1.70%
2018-2019	27,934	-498	-1.80%
2019-2020	27,663	-271	-1.00%
2020-2021	26,323	-1,340	-4.80%
2021-2022	25,733	-590	-2.20%
2022-2023	25,342	-391	-1.50%
2023-2024	25,603	-279	-1.70%
2024-2025 (projected)	24,762	-301	-1.80%
2025-2026 (projected)	24,459	-303	-1.22%

Source: Norfolk Public Schools “Fiscal Year 2026 Superintendent’s Proposed Educational Plan & Budget”

EDUCATIONAL ATTAINMENT

Table 9: Educational Attainment

	Total	Male	Female
Population 18 to 24 years old:	35,092	20,183	14,909
Less than high school graduate	2,016	1,209	807
High school graduate (includes equivalency)	14,801	9,273	5,528
Some college or associate degree	15,434	8,128	7,306
Bachelor's degree or higher	2,841	1,573	1,268
Population 25 years old and over:	151,855	74,607	77,248
Less than high school graduate	15,761	7,833	7,928
High school graduate (includes equivalency)	37,809	20,277	17,532
Some college or associate degree	48,684	23,592	25,092
Bachelor's degree or higher	49,601	22,905	26,696

Source: U.S. Census Bureau, 2023 American Community Survey 5-Year Estimates

INCOME

Table 10: Per Capita Personal Income Comparisons, 2006-2023

Year	Norfolk	Chesapeake	Hampton	Newport News	Portsmouth	Suffolk	Virginia Beach
2006	\$36,226	\$37,788	\$32,381	\$31,342	\$30,214	\$36,689	\$42,266
2007	\$37,270	\$39,914	\$33,614	\$33,254	\$31,978	\$39,296	\$43,984
2008	\$36,086	\$40,880	\$34,482	\$34,322	\$33,333	\$41,685	\$44,908
2009	\$34,000	\$41,418	\$34,903	\$34,024	\$33,479	\$41,552	\$43,896
2010	\$34,346	\$42,229	\$35,747	\$34,718	\$34,543	\$42,364	\$44,787
2011	\$35,010	\$43,473	\$36,704	\$36,456	\$35,708	\$43,786	\$46,425
2012	\$35,795	\$44,038	\$36,894	\$36,991	\$35,015	\$45,646	\$48,178
2013	\$35,099	\$43,669	\$36,817	\$36,578	\$34,774	\$44,627	\$47,295
2014	\$36,129	\$44,784	\$37,646	\$36,920	\$35,157	\$45,544	\$49,260
2015	\$37,001	\$46,279	\$38,946	\$38,041	\$35,920	\$47,325	\$51,284
2016	\$37,918	\$47,367	\$39,353	\$38,169	\$36,063	\$48,650	\$52,697
2017	\$38,903	\$48,156	\$40,241	\$38,782	\$37,738	\$49,466	\$54,531
2018	\$38,313	\$48,251	\$40,557	\$38,836	\$38,068	\$49,889	\$54,558
2019	\$39,703	\$49,448	\$41,596	\$39,895	\$39,834	\$51,566	\$56,315
2020	\$42,136	\$53,172	\$45,450	\$43,629	\$43,421	\$54,772	\$59,413
2021	\$47,076	\$57,341	\$48,708	\$47,084	\$45,969	\$59,638	\$64,609
2022	\$48,109	\$58,841	\$49,129	\$47,938	\$46,384	\$61,608	\$67,756
2023	\$51,434	\$62,736	\$52,364	\$50,764	\$48,985	\$66,130	\$72,091

Source: U.S. Department of Commerce, Bureau of Economic Analysis, Personal Income, Released November 16, 2023.

Table 11: Household Income 2021-2023

	2021	2022	2023
Total Households	92,877	93,797	94,457
<u>Income Ranges</u>			
Less than \$10,000	8.0%	6.7%	6.5%
\$10,000 to \$14,999	4.0%	4.3%	4.6%
\$15,000 to \$24,999	9.4%	8.2%	7.3%
\$25,000 to \$34,999	10.0%	9.2%	7.9%
\$35,000 to \$49,999	13.3%	12.8%	13.2%
\$50,000 to \$74,999	18.9%	18.4%	18.0%
\$75,000 to \$99,999	13.0%	12.8%	12.7%
\$100,000 to \$149,999	13.6%	15.5%	15.6%
\$150,000 to \$199,999	5.3%	5.9%	7.2%
\$200,000 or more	4.6%	6.1%	7.1%
Median Household income (dollars)	\$56,244	\$60,998	\$64,017

Source: United States Census Bureau, 2021, 2022, 2023 American Community Survey 5-Year Estimates

UNEMPLOYMENT**Table 12: Unemployment Rate Comparisons (in Percentage Points), 2005-2023**

Year	Norfolk	Chesapeake	Hampton	Newport News	Portsmouth	Suffolk	Virginia Beach
2005	5.5	3.9	4.8	4.8	5.8	4.3	4.3
2006	4.6	3.5	4.0	3.9	4.8	3.8	3.8
2007	4.4	3.3	3.8	3.9	4.5	3.5	3.5
2008	5.7	4.2	5.1	5.0	5.6	4.4	4.4
2009	8.7	6.5	8.0	7.6	8.7	6.9	6.9
2010	9.0	7.4	9.2	8.5	9.8	7.8	7.8
2011	8.3	6.9	8.9	8.1	9.3	7.4	7.4
2012	7.5	6.3	8.1	7.3	8.6	6.9	6.9
2013	6.8	5.8	7.3	6.6	7.9	6.2	6.2
2014	6.2	5.2	6.6	6.1	7.1	5.7	5.7
2015	5.5	4.5	5.9	5.4	6.1	4.9	4.9
2016	5.2	4.2	5.6	5.0	6.0	4.6	4.6
2017	4.6	3.7	5.0	4.6	5.3	4.0	4.0
2018	3.7	3.0	4.1	3.7	4.1	3.2	3.2
2019	3.4	2.8	3.7	3.4	3.9	3.0	3.0
2020	9.0	6.3	8.8	9.0	9.8	6.6	6.6
2021	5.5	3.8	5.5	5.4	6.4	4.3	4.3
2022	3.4	2.8	3.7	3.5	3.7	3.0	3.0
2023	3.4	2.9	3.7	3.4	3.7	3.1	3.1

Sources: U.S. Bureau of Labor Statistics: Labor Force Statistics from the Current Population Survey and Local Area Unemployment Statistics (LAUS) series

Note: Not seasonally adjusted; figures represent annual averages.

WAGES**Table 13: Distribution of Average Hourly Wage in Virginia, Top 20 Counties/Cities**

Rank	County	September 2024 Employment	Average Hourly Wage *	Average Weekly Salary	Average Annual Salary **
1	Arlington County	180,036	\$55.88	\$2,235	\$116,220
2	Goochland County	18,603	\$50.98	\$2,039	\$106,028
3	Fairfax County	638,949	\$50.53	\$2,021	\$105,092
4	King George County	13,907	\$47.28	\$1,891	\$98,332
5	Alexandria City	80,864	\$42.88	\$1,715	\$89,180
6	Surry County	2,054	\$40.18	\$1,607	\$83,564
7	Falls Church City	12,326	\$39.83	\$1,593	\$82,836
8	Manassas City	24,995	\$39.40	\$1,576	\$81,952
9	Richmond City	166,067	\$39.15	\$1,566	\$81,432
10	Loudoun County	199,240	\$38.70	\$1,548	\$80,496
11	Norfolk City	146,599	\$35.13	\$1,405	\$73,060
12	Portsmouth City	43,751	\$34.55	\$1,382	\$71,864
13	Albemarle County	64,968	\$34.05	\$1,362	\$70,824
14	Stafford County	45,412	\$33.53	\$1,341	\$69,732
15	Fairfax City	24,226	\$32.95	\$1,318	\$68,536
16	Charlottesville City	36,896	\$32.78	\$1,311	\$68,172
17	Newport News City	101,791	\$32.50	\$1,300	\$67,600
18	Henrico County	188,007	\$32.43	\$1,297	\$67,444
19	Prince George County	14,831	\$32.43	\$1,297	\$67,444
20	Fauquier County	23,793	\$31.43	\$1,257	\$65,364

* Calculated: Assumes a 40-hour work week

** Calculated: Assumes 52 weeks worked in a year.

Source: Bureau of Labor Statistics, Quarterly Census of Employment and Wages, 3rd Quarter 2024

RENT COST**Table 14: Rent as a Percentage of Household Income**

Percent of Household Income Paying for Rent	Renter-Occupied Households	Percentage of Renter-Occupied Households
Less than 10.0 percent	1,947	3.8%
10.0 to 14.9 percent	3,841	7.5%
15.0 to 19.9 percent	4,994	9.7%
20.0 to 24.9 percent	5,930	11.6%
25.0 to 29.9 percent	6,300	12.3%
30.0 to 34.9 percent	4,646	9.1%
35.0 to 39.9 percent	3,328	6.5%
40.0 to 49.9 percent	4,771	9.3%
50.0 percent or more	13,504	26.3%
Not computed	2,037	4.0%

Sources: 2023 American Community Survey 1-Year Estimates

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